

FINANCIAL REPORT Year Ended June 30, 2024

# OFFICERS AND MEMBERS OF THE GOVERNING BODY Year Ended June 30, 2024

# <u>MAYOR</u>

Brian Quigley

# **CITY COUNCIL\***

David Giglio

Ben McDonald

Jordan Ohrt

**David Patty** 

Steve Sims

\*The Mayor and Councilors receive mail at the City address

# **CITY MANAGER**

Julia Hajduk

# **CITY ADDRESS**

362 N. Third Avenue Stayton, Oregon 97383

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#### INDEPENDENT AUDITOR'S REPORT

To the Mayor and City Council City of Stayton Stayton, Oregon

### **Report on the Audit of the Financial Statements**

## **Opinions**

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Stayton, Oregon (the "City"), as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Stayton, Oregon, as of June 30, 2024, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Emphasis of Matter**

As discussed in Note 18 of the financial statements, during the year the City implemented the provisions of Governmental Accounting Standards Board Statement 100, Accounting Changes and Error Corrections. Our opinion is not modified with respect to this matter.

As discussed in Note 17 of the financial statements, the City reported changes in the financial reporting entity. Our opinion is not modified with respect to this matter.



To the Mayor and City Council Council City of Stayton Stayton, Oregon Independent Auditor's Report

# Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect material misstatements when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due
  to fraud or error, and design and perform audit procedures responsive to those risks. Such
  procedures include examining, on a test basis, evidence regarding the amounts and disclosures
  in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

To the Mayor and City Council Council City of Stayton Stayton, Oregon Independent Auditor's Report

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages i–viii and the pension and other postemployment benefit schedules on pages 63 – 71 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The budgetary comparison schedules on pages 59 - 60 for the General and Street funds are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the budgetary comparison schedules for the General and Street funds are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

# **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining statements and individual fund schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the combining statements and individual fund schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

To the Mayor and City Council Council City of Stayton Stayton, Oregon Independent Auditor's Report

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 6, 2025, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

# Other Reporting Required by Oregon State Regulations

In accordance with Minimum Standards for Audits of Oregon Municipal Corporations, we have also issued our report dated March 6, 2025, on our consideration of the City's compliance with certain provisions of laws and regulations, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing and not to provide an opinion on compliance.

March 6, 2025

By:

Bradley G. Bingenheimer, Partner





## Administration • Finance

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# Management's Discussion and Analysis

The management of the City of Stayton provides readers of the City's financial statements with this narrative overview and analysis of the financial activities for the fiscal year ending June 30, 2024 (FY24).

# Financial Highlights

- The City's overall net position (assets minus liabilities) increased by \$3.4m (6%) during FY24, after a 10% increase in FY23. Business Type funds (see "Proprietary Funds" on the next page) increased by \$2.1m (5.5%) and Governmental Funds (defined on the next page) increased by \$1.3m (7.2%).
- The City's positions were filled as needed and employee turnover was normal.
- Some budgeted capital projects were shifted to next year as current staffing levels are not adequate to complete them all on top of the normal workload.

## Overview of the Financial Statements

This discussion and analysis are intended to serve as an introduction to the City's basic financial statements. The statements have three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other required supplementary information.

Government-wide financial statements. The two government-wide financial statements are designed to provide readers with a broad overview of the City's finances in a manner similar to a private-sector business. Both statements separate governmental and business-type activities.

The statement of net position presents information on all the City's assets and liabilities with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating. The following table shows the historical net position for the City.

# **Historical Net Position**

(in millions)		FY24	FY23
	Governmental Funds	\$19.0	\$17.8
	<b>Proprietary Funds</b>	\$41.0	\$38.9
	Total	\$60.0	\$56.6



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The statement of activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g. uncollected taxes and earned but unused vacation leave).

Both government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). Governmental activities include general government, public safety, streets, and culture and recreation. The business-type activities include water, wastewater, and stormwater services.

Fund financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to demonstrate compliance with finance-related legal requirements. All the funds of the City can be divided into three categories: governmental, proprietary, and fiduciary.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and governmental fund statement of revenues, expenditures, and change in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City has eight (8) active governmental funds including General Fund, Streets, Parks, Library, Pool, Facilities, Street SDC (System Development Charges), and Parks SDC. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the General and Street Funds. Information for the remaining six (6) (non-major) funds are combined into a single aggregate presentation. Individual fund information for each of the remaining funds is provided in the form of combining schedules in the supplemental information.



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Proprietary Funds. Proprietary funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses six (6) enterprise funds to account for its water, wastewater, stormwater, and related system development charges. The City uses one internal service fund to account for Public Works Administration.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail.

Fiduciary funds. Fiduciary funds are used to account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations, and other governments. Agency funds are custodial in nature and do not involve measurement of results of operations.

*Notes to the Financial Statements.* The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Required Supplementary Information. In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information including financial information and disclosures that are required by the GASB but are not considered a part of the basic financial statements. Budgetary comparison schedules for major governmental funds are presented immediately following the notes to the basic financial statements.

Other Supplementary Information. The combining statements referred to earlier in connection with non-major governmental funds and budgetary comparison schedules for both the non-major governmental funds and the proprietary funds are presented immediately following the required supplementary information.



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# Government-wide Financial Analysis

# Table 1 - Net Position as of June 30

(amounts in thousands)

(amounts in thousands)	Govern Activ		Busine:		То	tal
	2024	2023	2024	2023	2024	2023
Assets						
Current and other assets	\$ 11,579	\$ 11,342	\$ 11,487	\$ 11,577	\$ 23,066	\$ 22,919
Capital assets	9,993	9,306	41,890_	40,688	51,883_	49,994
Total assets	21,572	20,648	53,377	52,265	74,949	72,913
Deferred outflows of resources	2,080	1,958	562	555	2,642	2,513
Liabilities						
Long-term liabilities	1,690	1,787	12,019	12,814	13,709	14,601
Other liabilities	1,304	1,294	829	1,043	2,133	2,337
Total liabilities	2,994	3,081	12,848	13,857	15,842	16,938
Deferred inflows of resources	1,626	1,767	85	86	1,711	1,853
Net position:						
Net investment in capital assets Restricted for:	9,993	9,233	30,241	28,148	40,234	37,381
Highways and streets	2,244	1,905	_	-	2,244	1,905
Swimming pool	177	137	-	-	177	137
Library	375	409	-	-	375	409
Parks	261	250	-	-	261	250
Capital projects	2,272	2,161	2,375	2,328	4,647	4,489
Debt service	-	-	517	517	517	517
Other purposes	73	26	30	-	103	26
Unrestricted	3,637	3,637	7,843	7,884	11,480	11,521
Total net position	\$ 19,032	\$ 17,758	\$ 41,006	\$ 38,877	\$ 60,038	\$ 56,635

Net position may serve over time as a useful indicator of a government's financial position. The City's assets and deferred outflows exceeded liabilities and deferred inflows by \$60.0m in FY24. This represents a 6.0% increase which follows an increases of 10% in FY23.

The City's net investment in capital assets reflects its investment in land, buildings, infrastructure, and equipment, less any related outstanding debt used to acquire those assets. The City uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay these debts must be provided by other sources, since the capital assets themselves cannot be used to liquidate these liabilities.



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Table 2 - Changes in Net Position

(amounts in thousands)

,	Governn	nental	Business	s-type						
_	Activi	ties	Activit	ties	Tot	al				
_	2024	2023	2024	2023	2024	2023				
Revenues		/-								
Program revenues										
Charges for Services	\$ 456	\$ 349	\$ 6,688	\$ 5,968	\$ 7,144	\$ 6,317				
Grants / Contributions	1,041	2,111	530	1,290	1,571	3,401				
General revenue										
Property taxes	3,140	3,049	-	-	3,140	3,049				
Other general revenues	2,162	1,805	529	283	2,691	2,088				
Total revenue	6,799	7,314	7,747	7,541	14,546	14,855				
Expenses										
Governmental activites										
General government	1,538	1,267	-	-	1,538	1,267				
Public safety	2,610	2,755	-	-	2,610	2,755				
Highways and streets	766	620	-	-	766	620				
Culture and recreation	1,324	1,062	-	-	1,324	1,062				
Business-type activities			4.07.4	4 400	4.654	4 400				
Water	-	-	1,654	1,432	1,654	1,432				
Wastewater	=	-	2,774	2,243	2,774	2,243				
Stormwater			477	319	477	319				
Total expenses	6,238	5,704	4,905	3,994	11,143	9,698				
Change in net position before transfers	561	1,610	2,842	3,547	3,403	5,157				
Transfers	710	722	(712)	(722)						
Hansiers	713	732	(713)	(732)						
Change in net position	1,274	2,342	2,129	2,815	3,403	5,157				
Net position - beginning	17,758	15,416	38,877	36,062	56,635	51,478				
Net position - ending	\$ 19,032	\$ 17,758	\$ 41,006	\$ 38,877	\$ 60,038	\$ 56,635				

At the end of the current fiscal year, the City can report positive balances of net position in both its governmental and business-type activities.

Governmental activities. During FY24, Governmental activities increased in net position by \$1.3m or 7.2% (down from a 15.2% increase in FY23). Compared to FY23, total revenues were \$515k lower and total expenses were \$523k higher. Notably:

- FY24 Grant/Contribution revenues for one-time System Development Charges were \$912k lower due to one-time grant funding received in 2023.
- FY24 Interest earnings were \$122k higher due to higher interest rates.
- FY24 Charges for Services for Street fees increased by \$94k due to the doubling of the street fee.
- FY24 Expenses were \$523k higher: Streets had one-time expenditures for a street sweeper (\$405k) and the roundabout design (\$237k).



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Business-type activities. During FY24, Business-type activities increased in net position by \$2.1m or 5.5% (down from a 7.8% increase in FY23). Compared to FY23, total revenues were \$206k higher and total expenses were \$911k higher. Notably:

- FY24 Charges for Services and Interest income were higher and SDC revenues were lower due to an increase in water and sewer rates and higher interest rates.
- FY24 Expenses for Wastewater capital system improvements were \$1.1m higher due to wastewater improvement projects.

# Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, the unrestricted fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. The City's unassigned General Fund balance decreased by 8.8% to \$3.0m (following an 18.9% increase in FY23).

As of the end of the 2024 fiscal year, the City's total governmental funds ending balance is \$9.2m, an increase of \$1.1m (13.3%) from the previous year-end. Most of this is attributable to the shifting of the Facilities fund (\$870k) from a Proprietary Fund to a Governmental fund plus modest increases to the Parks and Streets SDC funds.

*Proprietary funds.* The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. As of June 30, the unrestricted net position of the enterprise funds increased \$.1m as follows (in thousands):

	2024	2023
Water Fund	\$ 1,502	\$ 1,237
Wastewater Fund	5,591	5,710
Stormwater Fund	428	412
Total Enterprise Funds	\$ 7,521	\$ 7,359

# General Fund Budgetary Highlights

General Fund revenue of \$4.2m was just under the \$4.3 budgeted amount. Similar to last year, the budgeted revenue for the HUD Downtown grant was higher than received (by \$456k in FY24). Franchise fees revenue was \$159k more than budgeted and interest income was \$118k more than budgeted.



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General Fund expenditures, net of contingency, were \$1.1m under budget. The delay in the HUD grant accounts for \$450k, savings in the Police Department account for \$292k, and Administration was underspent by \$181k.

There was one appropriation transfer during the year which increased the Street Lights department by \$15,000 and decreased contingency.

# Capital Asset and Debt Administration

Capital assets. The investment in capital assets includes land, buildings and improvements, infrastructure, equipment, and vehicles. The City's net investment in capital assets for its governmental and business-type activities as of June 30, 2024, increased by \$2.9m to \$40.2m (net of accumulated depreciation).

During fiscal year 2024, the City acquired \$.6m of governmental assets, net of deletions and reclassifications, while incurring \$0.2m in accumulated depreciation, net of deletions and reclassifications. Major acquisitions included a street sweeper (\$405k) and street overlays on Douglas Ave (\$202k).

During fiscal year 2024, the City acquired \$.3m of business-type assets, net of deletions and reclassifications, while incurring \$1m in accumulated depreciation, net of deletions and reclassifications. Major projects included new water lines under Douglas Avenue and improvements to the Water Treatment Facility.

The following table summarizes the City's capital assets as of June 30, 2024, and 2023:

#### Table 3 Capital Assets as of June 30th

(net of depreciation, in thousands)

	Governmental Activities					ısiness-ty <sub>l</sub>	ctivities	Total				
		2024		2023		2024		2023		2024		2023
Land	\$	1,795	\$	1,795	\$	1,933	\$	1,933	\$	3,728	\$	3,728
Construction in progress		559		287		2,601		690		3,160		977
Infrastructure		3,418		3,191		35,826		36,559		39,244		39,750
Buildings and improvements		3,565		3,722		979		1,017		4,544		4,739
Equipment and vehicles		656		311		551		489		1,207		800
Capital assets,												
net of depreciation	\$	9,993	\$	9,306	\$	41,890	\$	40,688	\$	51,883	\$	49,994

Additional information on the City's capital assets can be found in note 5.



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## Long-term debt

# Table 4 - Outstanding Long-term Debt Obligations as of June 30th

(in thousands)

	Business-type Activities						
	2024 2023						
Bonds payable	\$	11,291	\$	12,119			

The current year's principal payments were \$0.8m. Additional information on the City's long-term debt can be found in note 10.

# Economic Factors and Next Year's Budgets and Rates

The economy seems to be stable with a fairly positive outlook. Inflation has declined to normal levels and our interest earnings are declining to normal levels as well. The City has been able to obtain grants at the Federal and State levels which provide much-needed funding for capital improvements to our wastewater, water, and transportation systems. The City has filled some vacant positions but the Public Works Director, a key position, remains vacant.

In preparing the budget for fiscal year 2024-25, the City made modest increases to the Water, Wastewater, and Stormwater rates. These adjustments follow the recommendations of a consulting firm that completed a study of our rates. The increases are necessary to ensure that the revenues are sufficient to operate and maintain the infrastructure both now and into the future.

The 2024-25 budget includes starting multiple capital projects to manage and improve our infrastructure. This is necessary for the functions and services of our community and to meet the 2023-25 Council goals. The City will be moving to a two-year budget beginning with the July 1, 2026 year.

The City has a significant known risk concerning the Detroit Dam Drawdown. The City is preparing for possible water quality problems due to a planned release of sediment from Detroit Dam in the fall of 2025 and each year after. This project, led by the U.S. Army Corps of Engineers (USACE), aims to improve fish migration but could seriously impact Stayton's water supply. This issue has the potential for a major loss of revenue for our Water, Wastewater, Streets, and Stormwater funds. If our residents stop receiving drinkable water, they may decide to stop paying their utility ("Water") bills. Also, if the City's water filters all fail, we will have around \$10m in additional costs to recover and rebuild.



#### Administration • Finance

362 N. Third Avenue • Stayton, OR 97383 Phone: 503-769-3425

Requests for information. This financial report is designed to provide a general overview of the City's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Director and can be requested by email at citygovernment@staytonoregon.gov or by stopping by or writing to the City at 362 N. 3<sup>rd</sup> Avenue, Stayton, 97383.



	G	Governmental Activities		Business-type Activities		Totals
Assets						
Cash and cash equivalents	\$	10,067,681	\$	10,245,055	\$	20,312,736
Internal balances		49,020		(49,020)		-
Receivables, net		401,558		568,407		969,965
Inventory		51,108		692,353		743,461
Net other postemployment benefit asset		49,724		29,917		79,641
Lease receivable		959,315		=		959,315
Capital assets:						
Capital assets, nondepreciable		2,354,107		4,534,153		6,888,260
Capital assets, net of accumulated depreciation		7,639,161	_	37,356,225	_	44,995,386
Total assets		21,571,674		53,377,090	_	74,948,764
Deferred outflows of resources						
Refunded debt charges		-		26,945		26,945
Pension related items		1,967,614		485,477		2,453,091
Other postemployment benefit related items		112,774		49,866	_	162,640
Total deferred outflows of resources		2,080,388		562,288	_	2,642,676
Liabilities						
Accounts payable and accrued liabilities		339,939		423,609		763,548
Accrued interest payable		=		174,799		174,799
Unearned revenue		941,872		108,928		1,050,800
Deposits		22,501		122,336		144,837
Long-term liabilities:						
Due within one year		177,710		996,336		1,174,046
Due in more than one year	_	1,512,027		11,022,411	_	12,534,438
Total liabilities	_	2,994,049		12,848,419	_	15,842,468
Deferred inflows of resources						
Leases		883,708		-		883,708
Pension related items		691,398		57,456		748,854
Other postemployment benefit related items	_	50,537		28,213	_	78,750
Total deferred inflows of resources		1,625,643	_	85,669	_	1,711,312
Net position						40.000.055
Net investment in capital assets Restricted for:		9,993,268		30,240,589		40,233,857
Highways and streets		2,243,630		-		2,243,630
Swimming pool		176,636		-		176,636
Library		375,329		-		375,329
Parks		260,954		-		260,954
Capital projects		2,272,153		2,374,613		4,646,766
Debt service		=		517,490		517,490
OPEB asset		49,724		29,917		79,641
Other purposes		23,390		<del>-</del>		23,390
Unrestricted		3,637,286	_	7,842,681	_	11,479,967
Total net position	\$	19,032,370	\$	41,005,290	\$	60,037,660

												Expense) Revenue		
						ram Revenues						anges in Net Posit	ion	
Functions/Programs						rating Grants	•	Capital Grants and	C	Governmental	-	Business-type		
		Expenses	Charg	es for Services	and	Contributions		Contributions		Activities		Activities		Totals
Governmental activities:														
General government	\$	1,537,728	\$	50,276	\$	16,837	\$	311	\$	(1,470,304)	\$	-	\$	(1,470,304)
Public safety		2,610,123		79,384		7,239		-		(2,523,500)		-		(2,523,500)
Highways and streets		766,481		187,790		860,855		8,883		291,047		=		291,047
Culture and recreation		1,323,510		138,661		139,765	_	7,902	_	(1,037,182)	_	<u> </u>		(1,037,182)
Total governmental activities		6,237,842		456,111		1,024,696	-	17,096	_	(4,739,939)	_			(4,739,939)
Business-type activities:														
Water		1,654,142		2,300,795		-		10.198		-		656,851		656,851
Wastewater		2,774,371		3.906,441		-		508.563		_		1.640,633		1,640,633
Stormwater		477,429		480,510		-	_	10,824		-		13,905		13,905
Total business-type activities		4,905,942		6,687,746		=	_	529,585				2,311,389		2,311,389
Totals	\$	11,143,784	\$	7,143,857	\$	1,024,696	\$	546,681		(4,739,939)		2,311,389		(2,428,550)
	Gene	eral revenues:												
	Ta	axes levied for:												
		General purpos	es							2,484,471		-		2,484,471
		Specific purpos	ses							655,914		-		655,914
	Fr	ranchise fees								895,954		=		895,954
	Fu	uel taxes								181,349		=		181,349
	G	rants and contrib		not restricted to	)									
	_	specific progra	ms							409,785		=		409,785
		ents								82,996				82,996
		nrestricted inves	tment e	arnings						517,493		506,044		1,023,537
		liscellaneous								74,209		23,524		97,733
	Trans	sfers								713,116	_	(713,116)	_	
		Total general re	evenue	and transfers					_	6,015,287		(183,548)		5,831,739
	Chan	nge in net positio	n							1,275,348		2,127,841		3,403,189
	Net p	oosition - beginni	ng							17,757,022		38,877,449		56,634,471
	Net p	oosition - ending							\$	19,032,370	\$	41,005,290	\$	60,037,660

# CITY OF STAYTON BALANCE SHEET GOVERNMENTAL FUNDS June 30, 2024

		General		Street		Total Nonmajor Funds	G	Total overnmental Funds
Assets								
Cash and cash equivalents	\$	3,716,954	\$	2,378,325	\$	3,972,801	\$	10,068,080
Receivables		289,119		93,816		18,623		401,558
Lease receivable		959,315		-		-		959,315
Due from other funds		46,000	_		_		_	46,000
Total assets	\$	5,011,388	\$	2,472,141	\$	3,991,424	\$	11,474,953
Liabilities, deferred inflows and fund balances								
Liabilities								
Accounts payable and accrued liabilities	\$	101,207	\$	207,861	\$	31,270	\$	340,338
Unearned revenue		921,222		20,650		-		941,872
Consumer deposits	_	22,501	_	-				22,501
Total liabilities		1,044,930		228,511		31,270		1,304,711
Deferred inflows of resources								
Leases		883,708		-		-		883,708
Unavailable revenue	_	76,860		<u>-</u>		11,516	_	88,376
Total deferred inflows of resources		960,568		<u>-</u>		11,516		972,084
Fund balances								
Restricted for:								
Highways and streets		-		2,243,630		-		2,243,630
Library		-		-		373,108		373,108
Parks		-		-		260,954		260,954
Swimming pool		-		-		172,283		172,283
Capital projects		-		-		2,272,153		2,272,153
Other purposes		23,390		-		-		23,390
Committed for:								
Capital projects		-		-		870,140		870,140
Unassigned	_	2,982,500	_	<u>-</u>	-		-	2,982,500
Total fund balances		3,005,890		2,243,630		3,948,638		9,198,158
Total liabilities, deferred inflows and fund balances	\$	5,011,388	\$	2,472,141	\$	3,991,424	\$	11,474,953

\$ 19,032,370

# RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION GOVERNMENTAL FUNDS June 30, 2024

Fund balances - total governmental funds	\$	9,198,158
Amounts reported for governmental activities in the statement of net position are different because:	Φ	9,198,138
Inventories used in governmental activities are not current financial resources and, therefore, are not reported in the funds		51,108
The statement of net position reports a net other postemployment benefit asset for its participation in the retirement plan and other postemployment benefit plan for employees of City of Stayton		49,724
Other long-term assets are not available for current period expenditures and, therefore, are reported as unavailable revenue in the funds		88,376
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds		9,993,268
The government-wide statements report as a deferred outflow, contributions made to OPERS subsequent to the measurement date, and changes in assumptions and investment returns related to its participation in OPERS and the retirement plan for employees of City of Stayton		1,967,614
The government-wide statements report as a deferred outflow, contributions made subsequent to the measurement date, and the net difference between projected and actual earnings related to its participation in other postemployment benefit plans for employees of the City of Stayton		112,774
The government-wide statements report a deferred inflow related to changes in assumptions and investment returns related to participation in OPERS and the retirement plan for employees of City of Stayton		(691,398)
The government-wide statements report a deferred inflow related to changes in assumptions and investment returns related to participation in other postemployment benefit plans for employees of City of Stayton		(50,537)
Internal service funds are used by management to charge the costs of centralized services and facilities maintenance services to individual funds. A portion of the assets and liabilities of the internal service funds is included in governmental activities in the statement of net position		3,020
Some liabilities, including bonds payable, compensated absences, net pension liability and other postemployment benefit liability, are not due and payable in the current period and, therefore, are not reported in the funds		(1,689,737)

Net position of governmental activities

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS Year Ended June 30, 2024

								Total
					To	tal Nonmajor	Go	vernmental
		General		Street		Funds		Funds
Revenues						_		
Property taxes	\$	2,476,558	\$	-	\$	655,914	\$	3,132,472
Franchise fees		895,954		-		-		895,954
Licenses, permits and fees		50,276		-		910		51,186
Fines and forfeitures		82,538		-		6,172		88,710
Charges for services		7,206		187,790		131,579		326,575
System development charges		· <u>-</u>		-		13,985		13,985
Intergovernmental		410,861		860,855		162,765		1,434,481
Rent		80,341		, -		2,655		82,996
Fuel taxes		-		181,349		· _		181,349
Interest		194,932		120,476		192,191		507,599
Miscellaneous		34,463		31,657		8,036		74,156
	_		_		_		_	
Total revenues		4,233,129		1,382,127	_	1,174,207		6,789,463
Expenditures								
Current								
General government		1,648,260		_		10,670		1,658,930
Public safety		2,526,649				10,010		2,526,649
Highways and streets		104,223		280,016		_		384,239
Culture and recreation		79,309		280,010		1,203,183		1,282,492
Capital outlay		111,687		1,018,318		31,418		1,161,423
Capital Outlay		111,007		1,010,310	_	31,410	-	1,101,423
Total expenditures		4,470,128		1,298,334		1,245,271		7,013,733
Excess (deficiency) of revenues over expenditures		(236,999)		83,793		(71,064)		(224,270)
Other financing sources (uses)								
Transfers in		966,500		514,234		493,800		1,974,534
Transfers out		(995,100)		(259,151)		(189,832)		(1,444,083)
Transfer out		(000,100)		(200, 101)	_	(100,002)	_	(1,111,000)
Total other financing sources (uses)		(28,600)		255,083		303,968		530,451
Net change in fund balances		(265,599)		338,876		232,904		306,181
Fund balances at beginning of year, as previously reported		3,521,905		1,904,754		2,695,010		8,121,669
Change within financial reporting entity		(250,416)		-		1,020,724		770,308
Fund balances at beginning of year, as restated	-	3,271,489		1,904,754	_	3,715,734		8,891,977
Fund balances at end of year	\$	3,005,890	\$	2,243,630	\$	3,948,638	\$	9,198,158

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES Year Ended June 30, 2024

Net change in fund balances - total governmental funds		\$	306,181
Amounts reported for governmental activities in the Statement of Activities are different because of the following		·	333,232
Governmental funds report the acquistion of capital assets as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets. The difference between those two amounts is:	4 457 775		
Acquisition of capital asset  Depreciation	1,157,775 (470,972)		686,803
Governmental funds report the acquistion of inventory supplies as expenditures while governmental activities report them as inventory on the Statement of Net Position			20,327
The changes in net pension liability (asset) and deferred inflows and outflows related to the entity's participation in OPERS and the Retirement Plan for Employees of the City of Stayton are reported as pension expense on the statement of activities			391,179
The changes in other postemployment benefit liability (asset) and deferred outflows related to the entity's participation in the Retirement Health Insurance Account for employees of the City are reported as other postemployment benefit revenue on the statement of activities			(3,729)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.			(2,447)
Internal service funds are used by management to charge the costs of public works services to individual funds. A portion of the assets and liabilities of the internal service funds is included in governmental activities in the statement of net position			(77,463)
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.			
Compensated absences			(45,503)
Change in net position of governmental activities		\$ 1	L,275,348

		Enterprise Funds					
	Water	Wastewater	Stormwater	Total Enterprise Funds	Internal Service Fund		
Assets	·		-				
Current assets  Cash and cash equivalents	\$ 2,446,86	67 \$ 6,450,169	\$ 973,990	\$ 9,871,026	\$ 374,029		
Receivables, net	193,10				Ψ 374,029		
Inventory	115,50			692,353			
Total current assets	2,755,48	7,356,659	1,019,647	11,131,786	374,029		
Net other postemployment benefits asset	7,04	11,693	1,037	19,777	10,140		
Capital assets							
Capital assets, nondepreciable	89,82	2,758,621	1,685,712	4,534,153	=		
Capital assets, net of accumulated depreciation	12,657,1	71 19,794,105	4,904,949	37,356,225			
Total capital assets	12,746,99	91 22,552,726	6,590,661	41,890,378			
Total	45 500 S	10 00 004 076	7.044.045	50.044.044	204.400		
Total assets	15,509,5	18 29,921,078	7,611,345	53,041,941	384,169		
Deferred outflows of resources							
Refunded debt charges	26,94	45	-	26,945	-		
Pension related items	130,24				183,925		
Other postemployment benefit related items	12,90	03 17,185	1,341	31,429	18,437		
Total deferred outflows of resources	170,09	92 175,196	14,638	359,926	202,362		
Liabilities							
Current liabilities							
Accounts payable and accrued liabilities	18,0	56 288,672	32,868	339,596	84,013		
Accrued interest payable	7,09				- , · · · -		
Consumer deposits	61,43	32 60,904	-	122,336	-		
Due to other funds		-	46,000	46,000	-		
Compensated abences	21,72	26 30,335	-	52,061	23,950		
Bonds payable	281,4:	14 608,326	30,585	920,325			
Total current liabilities	498,64	1,149,018	116,379	1,764,045	107,963		
Noncurrent liabilities							
Compensated absences							
Bonds payable	2,223,48				-		
Net pension liability	46,5				64,603		
Net other postemployment benefits liability	30,46			· <u> </u>	40,841		
Total noncurrent liabilities	2,300,50	04 8,052,812	563,651	10,353,316	105,444		
Total liabilities	2,799,15	9,201,830	680,030	23,026,423	318,851		
Deferred inflows of resources							
Pension related items	4,5	14 38,427	4,949	47,920	9,536		
Other postemployment benefit related items	6,90	08 10,828	838	18,574	9,639		
Total deferred inflows of resources	11,45	52 49,255	5,787	66,494	19,175		
Net position							
Net investment in capital assets	10,242,09	91 13,994,168	6,004,330	30,240,589	-		
Restricted for:							
Capital projects	1,124,8				-		
Debt service		- 517,490		517,490	-		
Unrestricted	1,502,09	5,591,120	428,493	7,521,669	353,949		
Total net position	\$ 12,869,00	96 \$ 20,845,189	\$ 6,940,166	\$ 40,654,361	\$ 353,949		
	•	eflect internal service related to business-t		350,929			
	Net position of	the business-type ac	tivities	\$ 41,005,290			

See notes to financial statements

STATEMENT OF REVENUES, EXPENSES
AND CHANGES IN NET POSITION
PROPRIETARY FUNDS
Year Ended June 30, 2024

	Water	Wastewater	Stormwater	Totals Enterprise Funds	Internal Service Funds
Operating revenues					
Charges for services Licenses and permits	\$ 2,300,795 	\$ 3,906,441	\$ 480,510 	\$ 6,687,746	\$ - 8,770
Total operating revenues	2,300,795	3,906,441	480,510	6,687,746	8,770
Operating expenses					
Personnel services	377,454	497,949	38,023	913,426	525,455
Materials and services	667,389	1,189,613	239,532	2,096,534	244,601
Depreciation	346,534		121,543	1,097,630	
Total operating expenses	1,391,377	2,317,115	399,098	4,107,590	770,056
Operating income (loss)	909,418	1,589,326	81,412	2,580,156	(761,286
Nonoperating revenues (expenses)		244 25=		100.05	a= a==
Interest income	128,220		47,963	488,050	27,888
Miscellaneous	21,287		-	23,427	151
Debt service	(61,335	•	-	(61,335)	-
Interest expense		(222,548)	(17,599)	(240,147)	
Total nonoperating revenue (expens	ses) <u>88,172</u>	91,459	30,364	209,995	28,039
Income (loss) before capital contributions					
and transfers	997,590	1,680,785	111,776	2,790,151	(733,247
Capital contributions	7,904	505,889	10,132	523,925	-
Transfers in	-	-	-	-	481,300
Transfers out	(386,397	(486,396)	(138,958)	(1,011,751)	-
Change in net position	619,097	1,700,278	(17,050)	2,302,325	(251,947
Net position - beginning	12,249,909	19,144,911	6,957,216	38,352,036	1,449,248
Change within financial reporting entity (interview fund to governmental fund)	ernal 	<u> </u>			(843,352)
Net position - beginning as restated	12,249,909	19,144,911	6,957,216	38,352,036	605,896
Net position - ending	\$ 12,869,006	\$ 20,845,189	\$ 6,940,166	\$ 40,654,361	\$ 353,949

See notes to financial statements

				Enterpris	se Funds					
		Water	V	Vastewater	Stormwater			Total Enterprise Funds		Internal Service Funds
Cash flows from operating activities										
Receipts from customers	\$	2,302,851	\$	3,933,552	\$ 466,9	16	\$	6,703,319	\$	8,770
Payments to suppliers		(775,498)		(1,142,064)	(209,9			(2,127,492)		(445,768)
Payments to employees	_	(364,235)		(463,485)	(36,8	65)		(864,585)		(505,433)
Make and a second of the formed in American activities		4 400 440		2 222 222	222.4	0.4		2.744.040		(0.40, 404)
Net cash provided by (used in) operating activities	_	1,163,118	_	2,328,003	220,1	21	_	3,711,242		(942,431)
Cash flows from noncapital financing activities										
Payments on interfund loan		-		-	(23,0	00)		(23,000)		
Transfers in		-		(400.000)	(100.0	-		- (4.044.754)		481,300
Transfers out		(386,397)	_	(486,396)	(138,9	<u> </u>	_	(1,011,751)	_	<del>-</del>
Net cash provided by (used in) noncapital financing activities	_	(386,397)		(486,396)	(161,9	58)		(1,034,751)		481,300
Cash flows from capital and related financing activities										
System development charges received		7,904		5,889	10,1	32		23,925		-
Other		21,287		2,140	-,	-		23,427		151
Grants		-		500,000		-		500,000		-
Acquisition of capital assets		(365,807)		(1,910,595)	(23,6	09)		(2,300,011)		-
Principal paid on long-term obligations		(235,000)		(563,144)	(29,5	75)		(827,719)		-
Interest paid on long-term obligations	_	(94,700)		(253,053)	(17,9	<u>65)</u>	_	(365,718)	_	
Net cash provided by (used in) capital and related financing activities		(666,316)		(2,218,763)	(61,0	17)		(2,946,096)		151
Cash flows from investing activities		100 000		211 967	47.0	e a		400.050		07.000
Interest on investments	_	128,220	_	311,867	47,9	03	_	488,050	_	27,888
Net cash provided by (used in) investing activities	_	128,220	_	311,867	47,9	63		488,050		27,888
Net increase (decrease) in cash and cash equivalents		238,625		(65,289)	45,1	09		218,445		(433,092)
Cash and cash equivalents - beginning of year	_	2,208,242	_	6,515,458	928,8	81	_	9,652,581	_	807,121
Cash and cash equivalents - end of year		2,446,867	\$	6,450,169	\$ 973,9	90	\$	9,871,026	\$	374,029
Reconciliation of operating income (loss) to net cash										
provided by (used in) operating activities										
Operating income (loss)	\$	909,418	\$	1,589,326	\$ 81,4	12	\$	2,580,156	\$	(761,286)
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities										
Depreciation		346,534		629,553	121,5	43		1,097,630		-
(Increase) decrease in assets and deferred outflows		(5.707)		04 407	(42.5	0.41		4 700		
Receivables, net		(5,787)		21,107	(13,5	94)		1,726		-
Inventories  Net other postemployment benefits asset		(530) (3,919)		(10,232) (4,990)	(2	97)		(10,762) (9,306)		(5,438)
Deferred outflows - pension related items		(5,711)		(7,267)		78)		(13,556)		(7,925)
Deferred outflows - other postemployment benefit related items		2,680		3,412		72		6,364		3,720
Increase (decrease) in liabilities and deferred inflows		2,000		5,412	_	12		0,504		3,720
Accounts payable and accrued liabilities		(107.579)		57,781	29,6	02		(20,196)		(201,167)
Consumer deposits		7,843		6,004	_5,0			13,847		,,
Compensated absences payable		(690)		16,543		-		15,853		5,548
Net pension liability		20,394		26,174	1,8	14		48,382		23,471
Net other postemployment benefits liability		507		645		51		1,203		703
Deferred inflows - pension related items		(1,411)		(1,795)	(1	43)		(3,349)		(1,958)
Deferred inflows - other postemployment benefit related items		1,369		1,742	1	39		3,250		1,901
Net cash provided by (used in) operating activities	\$	1,163,118	\$	2,328,003	\$ 220,1	21	<u>\$</u>	3,711,242	\$	(942,431)

STATEMENT OF NET POSITION FIDUCIARY FUNDS June 30, 2024

	Pe	Pension Trusts		
Assets				
Cash and cash equivalents	\$	307,593		
Receivables		44,810		
Investments, at fair value				
Mutual funds		11,289,513		
Total assets		11,641,916		
Net position				
Net position held in trust for:				
Pension benefits		11,289,613		
Other postemployment benefits		352,303		
Total net position	\$	11,641,916		

# STATEMENT OF CHANGES IN NET POSITION FIDUCIARY FUNDS Year Ended June 30, 2024

	Pension Trusts
Additions	
Contributions	\$ 471,729
Investment earnings	1,326,539
Total additions	1,798,268
Deductions	
Benefits	511,768
Total deductions	511,768
Change in net position	1,286,500
Net position - beginning of year	10,355,416
Net position - end of year	<u>\$ 11,641,916</u>

#### NOTE 1 - FINANCIAL REPORTING ENTITY

The City of Stayton (the "City") was organized under the general laws of the State of Oregon. Control of the City is vested in its Mayor and Council Members who are elected to office by voters within the City. Administrative functions are delegated to individuals who report to and are responsible to the Mayor and Council. The chief administrative officer is the City Manager.

The accompanying financial statements present all activities and funds for which the City is considered to be financially accountable. The criteria used in making this determination includes appointment of a voting majority, imposition of will, financial benefit or burden on the primary government, and fiscal dependency on the primary government.

#### **NOTE 2 - SIGNIFICANT ACCOUNTING POLICIES**

## Government-wide and fund financial statements

The government-wide financial statements (that is, the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Amounts reported as program revenues include: 1) charges to customers or applicants for goods, services, or privileges provided; 2) operating grants and contributions; and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

## Measurement focus, basis of accounting and financial statement presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

### NOTE 2 - SIGNIFICANT ACCOUNTING POLICIES (Continued)

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the functions of the City, the elimination of which would distort the direct costs and program revenues reported for the various functions concerned.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues are charges to customers for sales and services. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within two months of the end of the current fiscal period. Significant revenues, which are susceptible to accrual under the modified accrual basis of accounting, include property taxes and federal and state grants. Other revenue items are considered to be measurable and available when received by the City. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

The basis of accounting described above is in accordance with accounting principles generally accepted in the United States of America.

The City reports the following major governmental funds:

- General The General Fund is the main operating fund of the City. All financial resources, except those required to be accounted for in another fund, are accounted for in the General Fund. All general tax revenues and other receipts that are not restricted by law or contractual agreement to some other fund are accounted for in this fund. General operating expenditures, fixed charges and capital improvement costs that are not paid through other funds are paid from the General Fund.
- Street This fund provides for street and bridge repairs and maintenance within the City. The primary sources of revenue include state gas tax turnovers, local fuel tax approved by voters, and maintenance fees collected by the City.

# NOTE 2 - SIGNIFICANT ACCOUNTING POLICIES (Continued)

The City reports the following major proprietary funds:

- Water The Water Fund is used to account for the provision of water services to the residents
  of the City. Activities of the fund include administration, operations, and maintenance of the
  water system and billing and collection activities. The primary source of revenue is user fees
  and charges.
- Wastewater The Wastewater Fund is used to account for the provision of wastewater services
  to the residents of the City. Activities of the fund include administration, operations and
  maintenance of the wastewater system and billing and collection activities. The primary source
  of revenue is user fees and charges.
- Stormwater The Stormwater Fund accounts for the City's stormwater utility activities. Annual
  maintenance objectives include storm basin and storm line cleaning, repair replacement, and
  tracking and billing storm charges. Revenues for this fund are received from storm user fees.

The City also reports the following fund types:

- Special revenue are used to account for proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes.
- Capital projects are used to account for financial resources used for the acquisition or construction of major capital facilities (other than those financed by business-type or proprietary funds).
- Enterprise accounts for the operations of predominately self-supporting activities. Enterprise funds account for services rendered to the public on a user charge basis.
- Internal Service accounts for the cost of providing services to other funds of the City which are charged a fee on a cost reimbursement basis for those services.
- Pension Trusts accounts for the Retirement Plan for Employees of the City of Stayton and the Retirement Health Insurance Account.

#### **NOTES TO THE FINANCIAL STATEMENTS**

# NOTE 2 - SIGNIFICANT ACCOUNTING POLICIES (Continued)

## Budget policies and budgetary control

Generally, Oregon Local Budget Law requires annual budgets be adopted for all funds except agency funds. The modified accrual basis of accounting is used for all budgets. All annual appropriations lapse at fiscal year-end.

The City begins its budgeting process by appointing Budget Committee members in the fall of each year. Budget recommendations are developed by management through early spring, with the Budget Committee meeting and approving the budget document in late spring. Public notices of the budget hearing are generally published in May or June and the hearing is held in June. The City Council adopts the budget, makes appropriations, and declares the tax levy no later than June 30. Expenditure appropriations may not be legally over-expended, except in the case of grant receipts and bond sale proceeds which could not be reasonably estimated at the time the budget was adopted.

The resolution authorizing appropriations for each fund sets the level at which expenditures cannot legally exceed appropriations. The City established the levels of budgetary control at the personnel services, materials and services, capital outlay, operating contingencies, debt service, and all other requirement levels for all funds except for the General Fund where budgetary control is established at the department level.

## Cash and cash equivalents

For purposes of reporting cash flows, cash and cash equivalents include cash on hand, checking, savings and money market accounts, and any highly liquid debt instruments purchased with a maturity of three months or less.

#### Property taxes

Under state law, county governments are responsible for extending authorized property tax levies, computing tax rates, billing and collecting all property taxes, and making periodic remittances of collections to entities levying taxes. Real and personal property taxes are levied upon all taxable property and become a lien against the property as of July 1 of each year. Property taxes are payable in three installments following the lien date each year on November 15, February 15 and May 15.

Uncollected property taxes in governmental funds are reported in governmental funds balance sheet as receivables; the portion which is available to finance expenditures of the current period is recorded as revenue and the remaining balance is recorded as unavailable revenue. Property taxes collected within 60 days of the end of the current period are considered measurable and available and are recognized as revenue.

## User charges and fines receivable

User charges and fines receivable are reported at the amount management expects to collect on balances outstanding at year-end. Management closely monitors outstanding balances and writes off, as of year-end, all balances that have not been collected by the time the financial statements are issued.

#### Inventories

Inventories are valued at the lower of cost (first-in, first-out method). Inventories consist of materials and supplies maintained for system maintenance and operation.

#### Capital assets

Capital assets are recorded in the statement of net position at cost or estimated historical cost if purchased or constructed. Donated items are recorded at their estimated fair value at the date of donation. The City records capital assets for items with original cost, or estimated fair value if donated, of \$10,000 or more and an expected economic useful life of 1 year or more.

Public domain (infrastructure) capital assets (such as, roads, bridges, sidewalks, storm sewers, and other assets that are immovable and of value to the City) that have been acquired or reconstructed have been capitalized at estimated historical cost.

Upon disposal of capital assets, the accounts are relieved of the related costs and accumulated depreciation, and resulting gains or losses are reflected in the change in net position. Depreciation taken on contributed capital assets is recorded as an expense of operations and charged to retained earnings.

Capital assets are depreciated using the straight-line method over the following estimated useful lives (with prorated depreciation in the year of acquisition and prorated depreciation in the year of disposal):

Infrastructure 40 to 75 years Buildings and improvements 40 to 50 years Equipment and vehicles 7 to 10 years

#### Long-term obligations

In the government-wide financial statements and the proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the related debt using the straight-line method. Bonds payable is reported net of the applicable bond premium or discount.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of the debt issued, and premiums, are reported as other financing sources. Discounts on debt issuances are reported as other financing uses. Issuance costs are reported as debt service expenditures.

#### Compensated absences

Vacation and earned compensated leave amounts are accrued as they are earned. Sick leave is earned each month with no limit on accumulation for Police represented employees and a 600-hour limit on accumulation for American Federation of State, County and Municipal Employees (AFSCME) and non-represented employees. Vacation may be accumulated up to 120-240 hours depending on years of service. Sick leave is not paid out upon termination; vacation leave is paid out if termination occurs after an initial six (6) month trial period.

#### Leases

Lease contracts for which the City is a lessor for a period of time, in excess of twelve months, are reported as a lease receivable and deferred inflow of resources in the government-wide and fund financial statements. At the commencement of the lease, the City initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for the lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

#### Pensions – Oregon Public Employee Retirement System (OPERS)

Police employees of the City participate in the Oregon Public Employee Retirement System (OPERS). For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the OPERS and additions to/deductions from OPERS' fiduciary net position have been determined on the same basis as they are reported by OPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### Pensions - Retirement Plan for Employees of the City of Stayton

Substantially all of the City's non-police employees are participants in the Retirement Plan for Employees of the City of Stayton (the "Plan"). Contributions to the Plan are made on a current basis as required by the Plan and are charged to expenditures or expenses when due and the employer has made a formal commitment to provide the contribution.

The assets of the Plan are invested in various mutual funds. The City pays the investment expenses of the Plan.

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the net position of the Plan and additions to/deductions from the net position of the Plan have been determined on the same basis as reported by the Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### Other postemployment benefits

For purposes of measuring the net other postemployment benefit obligation, deferred outflows of resources and deferred inflows of resources related to the other postemployment benefit obligation, and other postemployment benefit expense, information about the fiduciary net position of the City of Stayton Retirement Health Insurance Account and additions to/deductions from net position have been determined on the same basis as they are reported by the City of Stayton Retirement Health Insurance Account. For this purpose, benefit payments are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

# Deferred outflow / inflows of resources

In addition to assets, the statement of net position reports a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/ expenditure) until then. These include refunded debt charges, pension related items, and other postemployment benefit related items.

In addition to liabilities, the statement of net position will report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents amounts that apply to a future period and so will not be recognized as an inflow of resources (revenue) until that time. Pension related items which are amortized over specified periods are reported as deferred inflows of resources.

The balance sheet of governmental funds will report as deferred inflows unavailable revenues from property taxes. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

# Net position

Government-wide and proprietary fund financial statements In the government-wide and proprietary fund financial statements, equity is classified as net position and displayed in three components:

**Net investment in capital assets** – Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, notes, or other borrowings that are attributable to the acquisition, construction, or improvements of those assets.

**Restricted net position** – Consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (2) law through constitutional provisions or enabling legislation.

**Unrestricted net position** – All amounts that do not meet the definition of "restricted" or "invested in capital assets, net of related debt" are reported as "unrestricted net position."

In the government-wide and proprietary fund financial statements, when both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

#### Fund balance

Governmental fund type fund balance reporting

Governmental type fund balances are to be properly reported within one of the fund balance categories lists below:

**Non-spendable** — Amounts that cannot be spent either because they are in non-spendable form or because they are legally or contractually required to be maintained intact.

**Restricted** — Amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

**Committed** — Amounts that can be used only for specific purposes determined by a formal action of the City Council. The City Council is the highest level of decision-making authority for the City. Commitments may be established, modified, or rescinded only through ordinances or resolutions approved by the City Council.

**Assigned** — Amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes. The City Council has granted authority to the City Manager to assign fund balance amounts.

**Unassigned** — The residual classification for the government's general fund and includes all spendable amounts not contained in the other classifications. Additionally, other funds may report negative unassigned fund balance in certain circumstances.

In the governmental fund financial statements, when an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the City considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the City considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the City Council has provided otherwise in its commitment or assignment actions.

#### Risk management

The City is exposed to various risks of loss related to errors and omissions, automobile, damage to and destruction of assets, bodily injury, and worker's compensation for which the City carries commercial insurance. There has been no significant reduction in insurance coverage from the prior year and settled claims have not reached the level of commercial coverage in any of the past three fiscal years.

# NOTE 3 - CASH, CASH EQUIVALENTS AND INVESTMENTS

The City's cash, cash equivalents and investments at June 30, 2024 are as follows:

Cash and cash equivalents	
Deposits with financial institutions	\$ 296,298
State of Oregon Local Government Investment Pool	742,568
Money markets	19,580,863
Cash on hand	 600
Total cash and cash equivalents	20,620,329
Investments	
Mutual funds	 11,289,513
Total cash, cash equivalents and investments	\$ 31,909,842

Cash, cash equivalents and investments are presented in the financial statements as follows:

Governmental activities	
Cash and cash equivalents	\$ 10,067,681
Business-type activities	
Cash and cash equivalents	 10,245,055
Total cash and cash equivalents -	
government-wide statement of net position	20,312,736
Fiduciary funds	
Cash and cash equivalents	307,593
Investments	 11,289,513
Total cash and cash equivalents - fiduciary funds	11,597,106
	 <u> </u>
	\$ 31,909,842

The City maintains a pool of cash and cash equivalents that are available for use by all funds except for the Pension Trust. Each fund's portion of this pool is displayed on the financial statements as cash and cash equivalents. Interest earned on pooled cash and cash equivalents is allocated to participating funds based upon their combined cash and cash equivalents balances.

# NOTE 3 - CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

#### Deposits with financial institutions

Custodial Credit Risk – Deposits: This is the risk that in the event of a bank failure, the City's deposits may not be returned. The Federal Depository Insurance Corporation (FDIC) provides insurance for the City's deposits with financial institutions up to \$250,000 each for the aggregate of all noninterest-bearing accounts and the aggregate of all interest-bearing accounts at each institution.

Deposits in excess of FDIC coverage with financial institutions participating in the Oregon Public Funds Collateralization Program are collateralized under the Public Funds Collateralization Program (PFCP) of the Oregon State Treasurer. The PFCP is a shared liability structure for participating financial institutions and is considered additional depository insurance as defined in GASB 40. Participating financial institutions are required to pledge securities, held by the Federal Home Loan Bank of Seattle in the name of the financial institution, with a value equal to at least 10%, with limited exceptions that may require up to 110%, of the amount of deposits of Oregon municipal corporations in excess of FDIC depository insurance. In the event of a failure of a participating financial institution the collective amount of all pledged securities under the PFCP are available to return the City's deposits. As of June 30, 2024, none of the City's deposits with financial institutions were exposed to custodial credit risk.

#### State of Oregon Local Government Investment Pool

Balances in the State of Oregon Local Government Investment Pool (LGIP) are stated at fair value. Fair value is determined at the quoted market price, if available; otherwise the fair value is estimated based on the amount at which the investment could be exchanged in a current transaction between willing parties, other than a forced liquidation sale. The Oregon State Treasury administers the LGIP. The LGIP is an unrated, open-ended, no-load, diversified portfolio offered to any agency, political subdivision or public corporation of the state who by law is made the custodian of, or has control of, any fund. The LGIP is commingled with the State's short-term funds. To provide regulatory oversight, the Oregon Legislature established the Oregon Short-Term Fund Board and LGIP investments are approved by the Oregon Investment Council. The fair value of the City's position in the LGIP is the same as the value of the pool shares.

#### **Investments**

As of June 30, 2023, the City had the following investments:

			Risk	Weighted Average
Investment Type	Rating	Fair Value	Concentration	Maturity (in months)
Mutual funds	Not Rated	\$ 11,289,513	100%	N/A

*Credit Risk*: Oregon statutes authorize the City to invest in obligations of the U.S. Treasury and U.S. agencies, bankers' acceptances, repurchase agreements, commercial paper rated A-1 by Standard & Poor's Corporation or P-1 by Moody's Commercial Paper Record, and the state treasurer's investment pool. Additionally, the City's pension trust may invest in equity securities and mutual funds.

#### NOTE 3 – CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

Concentration of Credit Risk: The City does not have a formal policy that places a limit on the amount that may be invested in any one issuer.

Interest Rate Risk: The City does not have a formal policy that limits investment maturities as a means of managing its exposure to fair-value losses arising from increases in interest rates.

Portfolio Credit Rating: The City does not have a formal policy that establishes a minimum average credit rating for its investment portfolio.

Custodial Credit Risk – Investments: This is the risk that, in the event of the failure of a counterparty, the City will not be able to recover the value of its investments that are in the possession of an outside party. The City does not have a policy which limits the amount of investments that can be held by counterparties.

Fair Value Measurements: The City categorizes its fair value measurements with the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The City's investment in equities and mutual funds are measured using Level 1 inputs.

#### **NOTE 4 - RECEIVABLES**

The City's receivables at June 30, 2024, are shown below:

	Go	verr	nmental A	ctivi	ties / Fun	ds	Business-type Activities / Proprietary Funds						
					Total								
	General		Street	N	onmajor	Totals	Water	Wastewater	Stormwater	Totals			
User charges	\$ -	\$	16,965	\$	-	\$ 16,965	\$ 201,915	\$ 329,643	\$ 45,657	\$577,215			
Property taxes	105,253		-		10,046	115,299	-	-	-	-			
Accounts	206,988		76,851		2,306	286,145	-	-	-	-			
Allowance for doubtful accounts	(16,851)					(16,851)	(8,808)			(8,808)			
	\$ 295,390	\$	93,816	\$	12,352	\$401,558	\$193,107	\$ 329,643	\$ 45,657	\$568,407			

# **NOTE 5 - CAPITAL ASSETS**

# **Governmental activities**

For the year ended June 30, 2024, capital asset activity for the governmental activities was as follows:

	Balances Ily 1, 2023		Additions	Deletions and Reclassifications	6	Balances June 30, 2024
Governmental activities Capital assets not being depreciated	 , _,					
Land	\$ 1,795,206	\$	=	\$	-	\$ 1,795,206
Construction in progress	 286,823	_	272,078		-	558,901
Total capital assets not being depreciated	 2,082,029	_	272,078			2,354,107
Capital assets being depreciated						
Infrastructure	8,409,150		357,082		-	8,766,232
Buildings and improvements	7,805,757		41,542		-	7,847,299
Equipment and vehicles	 1,458,247	_	487,072	(314,780	)	1,630,539
Total capital assets being depreciated	 17,673,154	_	885,697	(314,780	)	18,244,071
Less accumulated depreciation for:						
Infrastructure	5,217,790		129,869		-	5,347,659
Buildings and improvements	4,081,535		198,182	1,986	,	4,281,703
Equipment and vehicles	 1,147,407	_	142,921	(314,780	)	975,548
Total accumulated depreciation	 10,446,732		470,972	(312,794	)	10,604,910
Total capital assets being depreciated, net	 7,226,422	_	414,725	(1,986	<u>(</u> )	7,639,161
Governmental activities capital assets, net	\$ 9,308,451	\$	686,803	\$ (1,986	(	\$ 9,993,268

Depreciation expense was charged to governmental activities as follows:

General government	\$ 40,247
Public safety	82,673
Highways and streets	184,667
Culture and recreation	 163,385
Total depreciation expense - governmental activities	\$ 470,972

# **NOTE 5 - CAPITAL ASSETS (Continued)**

## **Business-type activities**

For the year ended June 30, 2024, capital asset activity for the business-type activities was as follows:

	Balances July 1, 2023	Additions	Deletions and Reclassifications	Balances June 30, 2024
	July 1, 2023	Additions	Reciassifications	Julie 30, 2024
Business-type activities				
Capital assets not being depreciated				
Land	\$ 1,932,869	\$ -	\$ -	\$ 1,932,869
Construction in progress	690,403	1,910,881		2,601,284
Total capital assets not being depreciated	2,623,272	1,910,881		4,534,153
Capital assets being depreciated				
Infrastructure	52,542,157	141,598	-	52,683,755
Buildings and improvements	2,884,578	10,187	-	2,894,765
Equipment and vehicles	2,946,977	237,345	(121,545)	3,062,777
Total capital assets being depreciated	58,373,712	389,130	(121,545)	58,641,297
Less accumulated depreciation for:				
Infrastructure	15,982,789	874,093	=	16,856,882
Buildings and improvements	1,868,452	47,431	-	1,915,883
Equipment and vehicles	2,457,746	176,106	(121,545)	2,512,307
Total accumulated depreciation	20,308,987	1,097,630	(121,545)	21,285,072
Total capital assets being depreciated, net	38,064,725	(708,500)	. <u> </u>	37,356,225
Business-type activities capital assets, net	\$ 40,687,997	\$ 1,202,381	<u>\$</u>	\$ 41,890,378

Depreciation expense was charged to business-type activities as follows:

Water	\$ 346,534
Sewer	629,553
Stormwater	 121,543
Total depreciation expense - business-type activities	\$ 1,097,630

# **NOTE 6 - LEASES**

## City as lessor

The City, as a lessor, has entered into lease agreements involving cell towers. The total amount of inflows of resources, including lease revenue and interest revenue, recognized during the year ended June 30, 2024 was \$42,215.

#### **NOTE 7 – UNEARNED REVENUE**

Governmental and proprietary funds record unearned revenue when resources have been received, but not yet earned. The unearned revenue as of June 30, 2024, relates to amounts received under grant, but which are not recognized as revenue until they have been expended. Amounts received but not expended within the grant period are required to be returned to the granting agency.

## **NOTE 8 – UNAVAILABLE REVENUE**

Governmental funds reported deferred inflows in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. As of June 30, 2024, property taxes, court fees, franchise fees, and other miscellaneous items which are due the City, but not received within 60 days after year end are reported as unavailable revenue in the governmental funds. The components of unearned revenue and unavailable revenue were as follows:

	(	General	No	onmajor	Totals		
Property taxes Accounts	\$	75,910 5,892	\$	6,574	\$	82,484 5,892	
Total	\$	81,802	\$	6,574	\$	88,376	

# **NOTE 9 - INTERFUND TRANSACTIONS AND BALANCES**

The interfund transfers during the year ended June 30, 2024, were as follows:

	Transfers in									
		General		Street		Nonmajor vernmental	Internal Service			Total
Transfers out:										
General	\$	-	\$	500,000	\$	478,000	\$	17,100	\$	995,100
Street		119,200		=		3,200		136,751		259,151
Nonmajor governmental		155,600		14,234		3,100		16,898		189,832
Water Operations		255,700		=		4,800		125,897		386,397
Wastewater Operations		335,000		=		4,700		146,696		486,396
Stormwater		101,000				-		37,958		138,958
	\$	966,500	\$	514,234	\$	493,800	\$	481,300	\$	2,455,834

#### NOTE 9 - INTERFUND TRANSACTIONS AND BALANCES (Continued)

As part of the budget process, the City anticipates making interfund transfers to move resources between funds to provide resources for specific expenditures that are not supported by other revenues.

Non-cash transfers occur when a fund 1) acquires capital assets which will be used in the operation of a different fund's activities, 2) issues long-term obligations which will be repaid out of a different fund's resources, 3) pays principal on long-term obligations reported in a different fund, or 4) allocates activities within the fund to a different fund.

The primary purpose for significant transfers included the following:

- Administrative transfers into the General fund from other funds reflect the effect of inflation on costs incurred.
- \$500,000 was transferred from the General fund to the Street fund for improvements.
- \$145,000 was transferred to the Pool fund from the General fund for operations.
- \$190,000 was transferred from the General fund to the Parks fund for homeless camp cleanup efforts.
- \$481,300 was transferred into the Public Works internal service fund from other City funds to support costs for services.

#### Interfund loan

In fiscal year 2015-16, the Vehicle Replacement Fund loaned \$230,000 to the Stormwater Fund. In fiscal year 2019-20, the Vehicle Replacement Fund was closed, and the remaining balance of the loan transferred to the General Fund. The loan is being repaid in annual installments of \$23,000 plus interest of 1 percent. At June 30, 2024, the interfund loan balance is \$46,000.

#### Noncash transfers between business-type activities and governmental activities

During the year, the Facilities Fund, formerly an internal service fund, was reclassified to a governmental capital project fund. Amounts previously allocated to business-type activities from that fund of \$182,665 were transferred to governmental activities.

### **NOTE 10 – LONG-TERM OBLIGATIONS**

Changes in long-term obligations for the year ended June 30, 2024:

	outstanding uly 1, 2023	 Additions	 Reductions	outstanding ne 30, 2024	 Due Within One Year
Governmental activities					
Other long-term obligations					
Compensated absences	\$ 132,207	\$ 45,503	\$ -	\$ 177,710	\$ 177,710
Net pension liability	1,374,483	-	145,835	1,228,648	-
Net other postemployment benefit liability	280,417	 2,962		283,379	
Total long-term obligations - governmental activities	\$ 1,787,107	\$ 48,465	\$ 145,835	\$ 1,689,737	\$ 177,710

#### NOTE 10 - LONG-TERM OBLIGATIONS (Continued)

Business-type activities					
Long-term debt					
General obligation bonds:					
2013 Full Faith and Credit Refunding	\$ 2,025,000	\$ -	\$ 410,000	\$ 1,615,000	\$ 425,000
2016 Full Faith and Credit Refunding	2,485,000	=	235,000	2,250,000	245,000
2019 Full Faith and Credit	615,906	=	29,575	586,331	30,585
Direct borrowing - revenue bond:					
USDA Sewer Revenue Bonds	6,992,820	=	153,144	6,839,676	157,356
Premium	421,166		62,384	358,782	62,384
Total long-term debt	12,539,892	-	890,103	11,649,789	920,325
Other long-term obligations					
Compensated absences	54,610	21,401	-	76,011	76,011
Net pension liability	103,260	71,853	-	175,113	=
Net other postemployment benefit liability	115,928	1,906	<u> </u>	117,834	<u>-</u>
Total long-term obligations - business-type activities	\$ 12,813,690	\$ 95,160	\$ 890,103	\$ 12,018,747	\$ 996,336

# Business-type activities long-term debt obligations

2013 Full Faith and Credit Refunding – The City issued bonds in the amount of \$5,810,000 to refund previously issued long-term obligations. Interest on outstanding bonds varies between 2% and 4% based on bond maturity dates.

2016 Full Faith and Credit Refunding – The City issued bonds in the amount of \$3,945,000 to refund previously issued long-term obligations. Interest on outstanding bonds varies between 1.15% and 4% based on bond maturity dates.

2019 Full Faith and Credit – The City issued bonds in the amount of \$725,000 to finance stormwater system improvements. Semi-annual payments vary from \$23,116 to \$25,013 and include interest calculated at a variable rate. The variable interest rate starts at 2.62%. On and after each Reset Date of February 1, 2024, February 1, 2029 and February 1, 2034, the adjustable rate is adjusted to equal the five-year Federal Home Loan Bank Des Moines Regular Fixed Advance Rate index as of that Reset Date, plus 25 basis points, calculated on a 30/360 day basis. In no event shall the adjustable interest rate fall below 2.62% or exceed 7.62% per annum.

USDA Sewer Revenue Bonds – The City issued bonds in the amount of \$8,316,000 to finance sewer improvements. Annual payments of \$345,447 include interest at 2.75%. The City must maintain a loan reserve in the amount of \$944,848 to pay for operations, maintenance and future bond payments.

# NOTE 10 - LONG-TERM OBLIGATIONS (Continued)

# Future maturities of long-term obligations – business-type activities

As of June 30, 2024, the future maturities of long-term obligations for business-type activities are as follows:

	2	2013 Full Fait	h a	nd Credit		2016 Full Fai	th a	nd Credit	2	2019 Full Faith and Cre			
Fiscal		Refur	din	g		Refu	g	Financing					
Year		Principal		Interest	Principal		Interest		Principal		Interest		
2025	\$	425,000	\$	48,450	\$	245,000	\$	85,100	\$	30,585	\$	16,396	
2026		435,000		35,700		255,000		75,100		31,632		15,480	
2027		445,000		22,650		265,000		64,700		32,713		14,533	
2028		310,000		9,300		275,000		53,900		33,832		13,553	
2029		-		-		285,000		42,700		34,988		12,540	
2030-34		-		-		925,000		56,100		193,722		46,244	
2035-39		-		-		-		-		229,179		16,928	
2040-44		-		-		-		-		(320)		=	
2045-49		-		-		-		-		-		-	
2050-54		-		-		-		-		=		-	
2055-59	_				_				_	-		-	
	\$	1,615,000	\$	116,100	\$	2,250,000	\$	377,600	\$	586,331	\$	135,674	

	USDA Sewer			Ur	namortized					
Fiscal	Revenue Bonds		Premium		Tota <b>l</b> s					
Year		Principal		Interest	Ar	mortization		Principal		Interest
2025	\$	157,356	\$	188,091	\$	62,384	\$	920,325	\$	338,037
2026		161,683		183,764		62,384		945,699		310,044
2027		166,130		179,318		62,384		971,227		281,201
2028		170,698		174,749		62,384		851,914		251,502
2029		175,392		170,055		36,414		531,794		225,295
2030-34		952,019		775,216		72,832		2,143,573		877,560
2035-39		1,090,321		636,914		-		1,319,500		653,842
2040-44		1,248,716		478,519		-		1,248,396		478,519
2045-49		1,430,122		297,113		-		1,430,122		297,113
2050-54		1,287,239		89,494		-		1,287,239		89,494
2055-59	_					-				
	<u>\$</u>	6,839,676	\$	3,173,233	<u>\$</u>	358,782	<u>\$</u>	11,649,789	\$	3,802,607

# Other long-term obligations

#### Compensated absences

Employees of the City can accrue compensated leave amounts as described in note 2. Amounts accumulated are vested and will be paid upon termination or retirement. The General, Library, Public Works, Water, Wastewater and Storm Water Funds have typically been used to liquidate the liability for compensated absences.

#### NOTE 10 - LONG-TERM OBLIGATIONS (Continued)

Net pension and other postemployment benefit (OPEB) liabilities

Net pension and OPEB liabilities are discussed in notes 11 through 15. The General, Library, Public Works, Water, Wastewater and Storm Water Funds have typically been used to liquidate the liability for the net pension and OPEB liabilities.

The net pension and other postemployment benefit liabilities consist of the following:

	Net Pension Liability	Net Other Postemployment Benefit Liability		
Governmental Activities	\$ 1,228,648	\$ 283,379		
Business-type Activities Total	175,113 \$ 1,403,761	117,834 \$ 401,213		
Oregon Public Employees Retirement System Retirement plan for employees of the City of Stayton	\$ 956,547 447,214	\$ -		
Implicit Subsidy		401,213		
Total	<u>\$ 1,403,761</u>	\$ 401,213		

# NOTE 11 - DEFINED BENEFIT PENSION PLAN - OPERS

#### Plan Description

Employees of the City are provided with pensions through the Oregon Public Employees Retirement Systems (OPERS).

The OPERS consists of a single cost-sharing multiple employer defined benefit pension plan. The Oregon Legislature has delegated the authority to the Public Employees Retirement Board to administer and manage the system.

OPERS produces an independently audited Annual Comprehensive Financial Report which includes detailed information about the pension plan's fiduciary net position. The report can be found at: <a href="https://www.oregon.gov/pers/Documents/Financials/ACFR/2023-ACFR.pdf">https://www.oregon.gov/pers/Documents/Financials/ACFR/2023-ACFR.pdf</a>

# Description of benefit terms

All benefits of the System are established by the legislature pursuant to ORS Chapters 238 and 238A.

# CITY OF STAYTON NOTES TO THE FINANCIAL STATEMENTS

#### NOTE 11 – DEFINED BENEFIT PENSION PLAN – OPERS (Continued)

#### Description of benefit terms (Continued)

PERS Pension (Chapter 238) (Tier 1/Tier 2 retirement benefit)

The Tier 1/Tier 2 Retirement Benefit Plan is closed to new members hired on or after August 29, 2003.

Pension benefits: The OPERS retirement allowance is payable monthly for life. It may be selected from 13 retirement benefit options. These options include survivorship benefits and lump-sum refunds. The basic benefit is based on years of service and final average salary. A percentage (1.67% for general service employees and 2% for police and fire employees) is multiplied by the number of years of service and the final average salary. Benefits may also be calculated under either a formula plus annuity (for members who were contributing before August 21, 1981) or a money match computation if a greater benefit results.

A member is considered vested and will be eligible at minimum retirement age for a service retirement allowance if he or she has had a contribution in each of five calendar years or has reached at least 50 years of age before ceasing employment with a participating employer (age 45 for police and fire members). General service employees may retire after reaching age 55, and police and fire members after age 50. Tier 1 general service employee benefits are reduced if retirement occurs prior to age 58 with fewer than 30 years of service. Tier 2 members are eligible for full benefits at age 60.

<u>Death benefits:</u> Upon the death of a non-retired member, the beneficiary receives a lump-sum refund of the member's account balance (accumulated contributions and interest). In addition, the beneficiary will receive a lump-sum payment from employer funds equal to the account balance, provided one or more of the following conditions are met:

- the member was employed by an OPERS employer at the time of death,
- the member died within 120 days after termination of OPERS-covered employment,
- the member died as a result of injury sustained while employed in an OPERS-covered job, or
- the member was on an official leave of absence from an OPERS-covered job at the time of death.

<u>Disability benefits</u>: A member with 10 or more years of creditable service who becomes disabled from other than duty-connected causes may receive a non-duty disability benefit. A disability resulting from a job-incurred injury or illness qualifies a member (including OPERS judge members) for disability benefits regardless of the length of OPERS-covered service. Upon qualifying for either a non-duty or duty disability, service time is computed to age 58 for general service members and age 55 for police and fire members when determining the monthly benefit.

<u>Benefit changes after retirement</u>: Members may choose to continue participation in a variable equities investment account after retiring and may experience annual benefit fluctuations due to changes in the market value of equity investments. Under ORS 238.360 monthly benefits are adjusted annually through cost-of-living changes.

Oregon Public Service Retirement Plan (Chapter 238A) (OPSRP)

The OPSRP pension program provides benefits to members hired on or after August 29, 2003.

<u>Pension benefits</u>: This portion of OPSRP provides a life pension funded by employer contributions. Benefits are calculated with the following formula for members who attain normal retirement age:

- General service: 1.5% is multiplied by the number of years of service and the final average salary. Normal retirement age for general service members is age 65, or age 58 with 30 years of retirement credit.
- Police and fire: 1.8% is multiplied by the number of years of service and the final average salary. Normal retirement age for general service members is age 60, or age 53 with 25 years of retirement credit.

A member of the OPSRP pension program becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, and, if the pension program is terminated, the date on which termination becomes effective.

<u>Death benefits</u>: Upon the death of a non-retired member, the spouse or other person who is constitutionally required to be treated in the same manner as the spouse, receives for life 50% of the pension that would otherwise have been paid to the deceased member.

<u>Disability benefits</u>: A member who has accrued 10 or more years of retirement credits before the member becomes disabled, or a member who becomes disabled due to job-related injury, shall receive a disability benefit of 45% of the member's salary determined as of the last full month of employment before the disability occurred.

Benefit changes after retirement: Under ORS 238.360 monthly benefits are adjusted annually through cost-of-living changes.

#### Contributions and funding policy

OPERS funding policy provides for periodic member and employer contributions at actuarial determined rates, subject to limits set in statute. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. Employer contribution rates during the period were based on the December 31, 2021 actuarial valuation.

#### Contributions and funding policy (Continued)

OPERS funding policy provides for periodic member and employer contributions at actuarial determined rates, subject to limits set in statute. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. Employer contribution rates during the period were based on the December 31, 2019 actuarial valuation.

Tier 1/Tier 2 employer contribution rates are 26.20% and the OPSRP employer contribution rates are 16.47% for general service employees. Police and fire employee OPSRP rates are 21.26%. Employer contributions for the year ended June 30, 2024 were \$243,863.

Net pension liability, pension expense and deferred outflows of resources and deferred inflows of resources related to pensions

#### Net pension liability

At June 30, 2024, the City reported a liability of \$956,547 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2021. The City's proportion of the net pension liability was actuarially determined based on a projection of the City's long-term contributions effort to the pension plan relative to the long-term projected contributions effort of all participating employers. The projected long-term contribution effort is equal to the sum of the present value of future normal costs (PVFNC) and the unfunded actuarial liability (UAL).

Normal Cost Rate: The PVFNC represents the portion of the projected long-term contribution effort related to future service. An employer's PVFNC depends on both the normal cost rates charged on the employer's payrolls, and on the underlying demographics of the respective payrolls. For OPERS funding, employers have up to three different payrolls, each with a different normal cost rate: (1) Tier 1/Tier 2 payroll, (2) OPSRP general service payroll, and (3) OPSRP police and fire payroll.

<u>UAL Rate</u>: A UAL can arise when an event such as experience differing from the assumptions used in the actuarial valuation occurs. An amortization schedule is established to eliminate the UAL that arises over a fixed period of time if future experience follows assumption. The UAL Rate is the upcoming year's component of the cumulative amortization schedules, stated as a percent of payroll. The UAL represents the portion of the projected long-term contribution effort related to past service.

Net pension liability, pension expense and deferred outflows of resources and deferred inflows of resources related to pensions (continued)

After the employer's projected long-term contribution effort is calculated, that amount is reduced by the value of the employer's supplemental lump-sum payments, known as side accounts, transition surpluses and pre-SLGRP (State and Local Government Rate Pool) surpluses as of the valuation date. Side accounts decrease the employer's projected long-term contribution effort because side accounts are effectively prepaid contributions. The employer's projected long-term contribution effort does not include payments toward the current value of transition liabilities and pre-SLGRP liabilities.

At June 30, 2023, the City's proportion was 0.00510684%, which was a increase of 0.00282341% from its proportion measured as of June 30, 2022.

#### Pension expense

For the year ended June 30, 2024, the City recognized pension expense of \$461,454.

Deferred inflows of resources and deferred outflows of resources

Deferred inflows of resources and deferred outflows of resources are calculated at the plan level and are allocated to employers based on their proportionate share.

Differences between expected and actual experience, changes in assumptions and changes in employer proportionate are amortized over the average remaining service lives of all plan participants, including retirees, determined at the beginning of the respective measurement period. Employers are required to recognize pension expense based on the balance of the closed period "layers" attributable to each measurement period.

The net difference between projected and actual investment earnings attributable to each measurement period is amortized over a closed five-year period.

Net pension liability, pension expense and deferred outflows of resources and deferred inflows of resources related to pensions (continued)

At June 30, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Defe	erred Outflows	Defe	erred Inflows
	17,193 129,105 741,482 243,863		of	Resources
Difference between expected and actual experience	\$	46,778	\$	3,793
Changes in assumptions		84,974		634
Net difference between projected and actual earnings	i			
on pension plan investments		17,193		-
Changes in proportionate share		129,105		677,268
Differences between contributions and proportionate				
share of system contributions		741,482		67,159
Contributions subsequent to the measurement date		243,863		<u>-</u>
	\$	1,263,395	\$	748,854

Deferred outflows of resources related to pensions resulting from the City's contributions subsequent to the measurement in the amount of \$243,863 will be recognized as a reduction of the net pension liability in the year ended June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Years ending June 30:		
2025	\$	(23, 164)
2026		(14,321)
2027		165,825
2028		112,634
2029		29,705
	<u>\$</u>	270,678

Actuarial methods and assumptions used in developing the total pension liability

The total pension liability measured as of June 30, 2023 was based on an actuarial valuation as of December 31, 2021 using the following methods and assumptions:

Experience study report 2020, published July 20, 2021

Actuarial cost method Entry age normal

Inflation rate 2.4% 6.9% Long-term expected rate of return Discount rate 6.9%

Administrative expenses – Tier 1/Tier 2 \$59 million per year added to normal cost and

allocated between Tier One/Tier Two and

OPSRP based on valuation payroll

Projected salary increases 3.4%

Cost of living adjustments (COLA) COLA Blend of 2% COLA and graded

(1.25%/.015) in accordance with Moro

decision; blend based on service Mortality

Healthy retirees and beneficiaries:

Pub-2010 Health Retiree. sex distinct. generational with Unisex, Social Security Data Scale, with job category adjustments and set-

backs as described in the valuation.

Active members:

Pub-2010 employee, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs

described in the valuation.

Disabled retirees:

Pub-2010 Disabled Retiree, sex distinct. generational with Unisex, Social Security Data Scale, with job category adjustments and set-

backs as described in the valuation.

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Experience studies are performed as of December 31 of even numbered years. The methods and assumptions shown above are based on the 2020 Experience Study which reviewed experience for the four-year period ending on December 31, 2020.

Actuarial methods and assumptions used in developing the total pension liability (continued)

#### **UAL** amortization

The Tier 1/Tier 2 UAL amortization period was reset to 20 years as of December 31, 2013. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll (Tier 1/ Tier 2 plus OPSRP payroll) over a closed 20-year period from the valuation in which they are first recognized. Senate Bill 1049 was signed into law in June 2019 and required a one-time re-amortization of Tier One/Tier Two UAL over a closed 22-year period at the December 31, 2019 rate-setting actuarial valuation, which set actuarially determined contribution rates for the 2021-2023 biennium. Future Tier One/Tier Two UAL gains or losses will be amortized over 20 years. The closed period amortization under Senate Bill 1049 will continue to decline, and has 20 years remaining as of the December 31, 2022 valuation.

The OPSRP UAL as of December 31, 2007 is amortized as a level percentage of projected combined valuation payroll (Tier 1/ Tier 2 plus OPSRP payroll) over a closed period 16-year period. Gains and losses between subsequent odd-year valuations are amortized as a level percentage of combined valuation payroll over 16 years from the valuation in which they are first recognized.

#### Discount rate

The discount rate used to measure the total pension liability was 6.9%, a reduction from 7.2% from the prior fiscal year. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### Assumed asset allocation

	Target
Asset Class	Allocation
Cash	0.00%
Debt securities	25.00%
Public equity	27.50%
Private equity	20.00%
Real estate	12.50%
Real assets	7.50%
Diversifying strategies	7.50%
Total	100.00%
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Actuarial methods and assumptions used in developing the total pension liability (continued) To develop an analytical basis for the selection of the long-term expected rate of return assumption, in January 2023 the PERS Board reviewed long-term assumptions developed by both the actuary's capital market assumptions team and the Oregon Investment Council's (OIC) investment advisors. Each asset class assumption is based on a consistent set of underlying assumptions and includes adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on forward-looking capital market economic model.

Long-Term Expected Rate of Return		20-Year						
Asset Class	Target Allocation	Annual Arithmetic Return <sup>2</sup>	Annualized Geometric Mean	Annual Standard Deviation				
Global Equity	27.50 %	8.57 %	7.07 %	17.99 %				
Private Equity	25.50	12.89	8.83	30.00				
Core Fixed Income	25.00	4.59	4.50	4.22				
Real Estate	12.25	6.90	5.83	15.13				
Master Limited Partnerships	0.75	9.41	6.02	27.04				
Infrastructure	1.5	7.88	6.51	17.11				
Hedge Fund of Funds - Multistrategy	1.25	6.81	6.27	9.04				
Hedge Fund Equity - Hedge	0.63	7.39	6.48	12.04				
Hedge Fund - Macro	5.62	5.44	4.83	7.49				
Assumed Inflation - Mean			2.35 %	1.41 %				

<sup>&</sup>lt;sup>1</sup> Based on the OIC Statement of Investment Objectives and Policy Framework for the Oregon Public Employees Retirement Fund, including revisions adopted at the OIC meeting on January 25, 2023.

<sup>&</sup>lt;sup>2</sup> The arithmetic mean is a component that goes into calculating the geometric mean. Expected rates of return are presented using the geometric mean, which the Board uses in setting the discount rate.

Actuarial methods and assumptions used in developing the total pension liability (continued)

#### Depletion date projection

GASB 68 generally requires that a blended discount rate be used to measure the Total Pension Liability (the Actuarial Accrued Liability calculated using the Individual Entry Age Normal Cost Method). The long-term expected return on plan investments may be used to discount liabilities to the extent that the plan's fiduciary net position (fair market value of assets) is projected to cover benefit payments and administrative expenses. A 20-year high quality (AA/Aa or higher) municipal bond rate must be used for periods where the fiduciary net position is not projected to cover benefit payments and administrative expenses. Determining the discount rate under GASB 68 will often require that the actuary perform complex projections of future benefit payments and asset values. GASB 68 does allow for alternative evaluations of projected solvency, if such evaluation can reliably be made. GASB does not contemplate a specific method for making an alternative evaluation of sufficiency; it is left to professional judgment.

The following circumstances justify an alternative evaluation of sufficiency for OPERS:

- OPERS has a formal written policy to calculate an Actuarially Determined Contribution (ADC), which is articulated in the actuarial valuation report.
- The ADC is based on a closed, layered amortization period, which means that payment of the full ADC each year will bring the plan to a 100% funded position by the end of the amortization period if future experience follows assumption.
- GASB 68 specifies that the projections regarding future solvency assume that plan assets earn the assumed rate of return and there are no future changes in the plan provisions or actuarial methods and assumptions, which means that the projections would not reflect any adverse future experience which might impact the plan's funded position.

Based on these circumstances, it is OPERS independent actuary's opinion that the detailed depletion date projections outlined in GASB 68 would clearly indicate that the fiduciary net position is always projected to be sufficient to cover benefit payments and administrative expenses.

Changes in actuarial methods and assumptions

There have been no changes in actuarial methods or assumptions since the December 31, 2021 valuation.

Sensitivity of the proportionate share of the net pension liability to changes in the discount rate. The following presents the proportionate share of the net pension liability calculated using the discount rate of 6.9%, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.9%) or 1-percentage-point higher (7.9%) than the current rate:

		(	Current		
	 1% Lower		Discount Rate		L% Higher
					_
Proportionate share of net pension liability	\$ 1,580,034	\$	956,547	\$	434,753

# NOTE 12 – DEFINED BENEFIT PENSION PLAN – RETIREMENT PLAN FOR EMPLOYEES OF THE CITY OF STAYTON

## Plan description

All eligible non-police employees are participants in the defined benefit retirement plan of City of Stayton (the Plan), a single employer defined benefit public employment.

The Plan was established by the Stayton City Council who may amend the plan.

The City does not issue a separate financial report available to the public for this plan.

#### Plan membership

All full-time non-police employees are eligible to participate in the Plan after six months of employment.

As of July 1, 2023, plan membership consisted of 26 retirees and beneficiaries, 7 vested terminated participants, 7 nonvested terminated participants, and 20 active participants.

#### Description of benefit terms

#### Normal retirement

Members are able to receive benefits after attaining age 65. Retirement benefits will equal the amount developed by the benefit formula plus the amount developed by converting the accrued required, supplemental and voluntary contribution balances to an annuity, as of the date the benefit is being determined. The benefit formula amount is (i) times (ii) times (iii) below:

i. 1.43% for the period commencing July 1, 1973, and thereafter (effective for employees whose severance of employment occurs after June 30, 1992).

#### Description of benefit terms (Continued)

- ii. The larger of (a) or (b)
  - a) The average of basic monthly earnings for each month in a 36 consecutive month period during the last 120 months of employment which produce the highest average rate of compensation.
  - b) The average of basic monthly earnings in effect on the July 1<sup>st</sup> of the three consecutive years during the last ten years of employment which produces the highest average rate.
- iii. The number of years and completed months of employment commencing on or after July 1, 1973.

Retirement benefits are subject to annual cost of living adjustments up to 2% per year.

#### Early retirement

Members are able to receive early retirement benefits after attaining age 55 with reduced benefits except for members with at least 30 years of service or after age 58. Retirement benefits are reduced based upon the number of years the member still needed to work to reach normal retirement status. The benefit ranges from 64% to 78% of the benefit that would result if they were of normal retirement age.

#### Late retirement

Members that continue working beyond the normal retirement age receive increases to their retirement benefits equal to the larger of the amount developed by the benefit formula as of the Late Retirement Date or the amount developed by the benefit formula as of the Normal Retirement Date multiplied by the appropriate percentage from the following table, based on the number of years by which the retirement is subsequent to the Normal Retirement Date.

Number of Years	Percentage
0	100.0%
1	107.2%
2	114.4%
3	121.6%
4	128.8%
5	136.0%

#### Description of benefit terms (Continued)

#### Disability

Members that become totally and permanently disabled prior to the Normal Retirement Date are entitled to disability benefits. The benefit is based on the actuarial equivalent of the amount developed by the benefit formula as of the date of disability plus the amount developed by converting the accrued required, supplemental, and voluntary contribution balances to an annuity as of the date the benefit is being determined.

#### Severance benefit

Members are eligible for severance benefits after completion of 5 years of coverage. The benefit is the sum of the amount developed by the benefit formula as of termination plus the amount developed by converting the accrued required, supplemental, and voluntary contribution balances to an annuity as of the date of termination. Terminated employees may elect to receive their required, supplemental, and voluntary contribution balances as of termination in one lump sum payment in lieu of the monthly benefit.

#### Death benefits

The beneficiaries of members who have not begun to receive benefits under the plan are entitled to either a lump-sum payment of the required and supplemental contribution balance, including interest to date of death plus an amount equal to the accrued required and supplemental contribution balance, including interest, provided by the employer plus the accrued voluntary contribution balance including interest to date of death.

# Contributions

The City is required by the Plan's provisions to pay the employees' contribution to the Plan of 6% of covered salaries. In addition, the City will contribute additional amounts necessary to fund the Plan sufficient to pay benefits when due based on annul actuarial valuations. City contributions to the plan for the year ended June 30, 2024 were \$317,235.

Net pension liability, changes in net pension liability, pension expense, deferred outflows of resources and deferred inflows of resources related to pensions

At June 30, 2024, the City reported a net pension liability of \$447.214. The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date as follows:

Total pension liability Plan fiduciary net position	\$ ——	10,494,712 10,047,498
Net pension liability (asset)	<u>\$</u>	447,214
Fiduciary net position as a percentage of total pension liability		95.74%

Net pension liability, changes in net pension liability, pension expense, deferred outflows of resources and deferred inflows of resources related to pensions (continued)

For the year ended June 30, 2024, changes in the net pension liability is as follows:

	Total Pension Liability			Fiduciary Net Position	Net Pension (Asset) Liability	
Beginning balances	\$	9,422,880	\$	9,159,417	\$	263,463
Changes for the year:						
Service cost		273,027		-		273,027
Interest on total pension liability		617,353		=		617,353
Effect of economic/demoraphic (gains) or losses		282,394		=		282,394
Effect of assumptions, changes or inputs		295,384		=		295,384
Benefit payments		(396,326)		(396,326)		-
Net investment income		-		901,848		(901,848)
Employer contributions			_	382,559		(382,559)
Ending balances	\$	10,494,712	\$	10,047,498	\$	447,214

For the year ended June 30, 2024, the City recognized pension expense of \$115,337. At June 30, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	 rred Outflows Resources	Deferred Inflows of Resources	
Differences between expected and actual experience Changes of assumptions or inputs Net difference between projected and actual earnings	\$ 221,387 236,036	\$	-
on pension plan investments  City's contributions made subsequent to measurement date	 415,038 317,235		<u>-</u>
	\$ 1,189,696	\$	

Net pension liability, changes in net pension liability, pension expense, deferred outflows of resources and deferred inflows of resources related to pensions (continued)

Deferred outflows of resources related to pensions resulting from City contributions subsequent to the measurement date in the amount of \$317,235 will be recognized as a reduction of the net pension liability in the year ended June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ends June 30,	
2025	\$ 235,970
2026	170,972
2027	486,594
2028	(21,075)
2029	=

#### **Actuarial valuation**

The City contributions are based on the accruing benefit costs measured using the individual entry age normal actuarial cost method. Under this method, a normal cost is determined for each active member. The normal cost is the annual contribution determined as a level percentage of base salary with would be paid from year of entry to year of retirement to fund the projected retirement benefit. The normal cost for the Plan is the sum of the individuals' normal costs. The actuarial accrued liability for active plan members is an accumulated of the normal costs from entry to the valuation date. The actuarial accrued liability for inactive members is the actuarial present value of the accrued benefits. The actuarial accrued liability for the Plan is the sum of the individual actuarial accrued liabilities. The unfunded actuarial liability is the difference between the actuarial accrued liability and the actuarial value of assets, which is amortized over an 18-year period and assumes the annual payment will increase by the salary scale assumption each year.

#### Actuarial methods and assumptions used in developing total pension liability

Valuation Date	July 1, 2023		
Actuarial Cost Method	Individual Entry Age Normal, Level Percentage of Pay		
Amortization Method	Amortized as a level percent of payroll over a period of 20 years.		
Asset Valuation Method	Market value gains and losses smoothed over five years, with result not less than 80% or greater than 120% of market value		
Actuarial Assumptions:			
Inflation Rate	2%		
Investment rate of return	6.25%		
Projected Salary Increases	Salaries for individuals are assumed to grow at 3.5%		
Mortality	Healthy retirees and beneficiaries:		
	Pub-2010 General Employee, Healthy Retiree, sex distinct, setback 12		
	months for males and no setback for females. Projected generationally		
	using Unisex Social Security 2019 Scale.		

Actuarial methods and assumptions used in developing total pension liability (continued) Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future.

#### Discount rate

The discount rate used to measure the total pension liability was 6.5%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Plan was applied to all periods of projected benefit payments to determine the total pension liability.

#### Depletion date projection

GASB 68 generally requires that a blended discount rate be used to measure the Total Pension Liability (the Actuarial Accrued Liability calculated using the Individual Entry Age Normal Cost Method). The long-term expected return on plan investments may be used to discount liabilities to the extent that the plan's Fiduciary Net Position (fair market value of assets) is projected to cover benefit payments and administrative expenses. A 20-year high quality (AA/Aa or higher) municipal bond rate must be used for periods where the Fiduciary Net Position is not projected to cover benefit payments and administrative expenses. Determining the discount rate under GASB 68 will often require that the actuary perform complex projections of future benefit payments and asset values. GASB 68 does allow for alternative evaluations of projected solvency if such evaluation can reliably be made. GASB does not contemplate a specific method for making an alternative evaluation of sufficiency; it is left to professional judgment.

The following circumstances justify an alternative evaluation of sufficiency for the retirement plan for the employees of the City:

- The City has a formal written policy to calculate an actuarial determined contribution (ADC).
- The ADC is based on a closed amortization period that will decrease over time until it reaches 15 years. Once that occurs new layers will be amortized over closed 15-year periods. This funding policy means that payment of the full ADC each year will bring the plan to a 100% funded position by the end of the amortization period (20 years) if future experience follows assumptions.
- GASB 68 specifies that the projections regarding future solvency assume that plan assets earn the assumed rate of return and there are no future changes in the plan provisions or actuarial methods and assumptions, which means that the projections would not reflect any adverse future experience which might impact the plan's funded position.

Actuarial methods and assumptions used in developing total pension liability (continued) Based on these circumstances, it is the Plan's independent actuary's opinion that the detailed depletion date projections outlined in GASB 68 would indicate that the Fiduciary Net Position is always projected to be sufficient to cover benefit payments and administrative expenses.

#### Long-term expected rate of return

The long-term expected rate of return assumption of 6.25% is based on a blending of the projected return on plan assets and a 20-year tax-exempt, high quality general obligation municipal bond yield or index rate.

# Sensitivity of the net pension liability to changes in the discount rate

The following presents the net pension liability calculated using the discount rate of 6.25%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.25%) or 1-percentage-point higher (7.25%) than the current rate:

	Current				
		Discount			
	1% Lower	1% Lower Rate		1% Higher	
Net pension liability	\$ 1,764,735	\$	447,214	\$	(649,713)

# NOTE 13 - DEFINED CONTRIBUTION PLAN - OPERS INDIVIDUAL ACCOUNT PROGRAM

#### Plan description

Individual account program (IAP) - Participants in OPERS defined benefit pension plan also participate in the defined contribution plan.

#### Pension benefits

An IAP member becomes vested on the date the employee account is established or on the date the rollover account was established. If the employer makes optional employer contributions for a member, the member becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, the date the IAP is terminated, the date the active member becomes disabled, or the date the active member dies.

Upon retirement, a member of the IAP may receive the amounts in his or her employee account, rollover account, and vested employer account as a lump-sum payment or in equal installments over a 5-, 10-, 15-, 20-year period or an anticipated life span option. Each distribution option has a \$200 minimum distribution limit.

#### NOTE 13 - DEFINED CONTRIBUTION PLAN - OPERS INDIVIDUAL ACCOUNT PROGRAM (Continued)

#### Death benefits

Upon the death of a non-retired member, the beneficiary receives in a lump sum the member's account balance, rollover account balance, and vested employer optional contribution account balance. If a retired member dies before the installment payments are completed, the beneficiary may receive the remaining installment payments or choose a lump-sum payment.

#### Contributions

Starting July 1, 2020, Senate Bill 1049 required a portion of member contributions to their IAP accounts to be redirected to the Defined Benefit Pension Plan. If the member earns more than \$2,500 per month (increased to \$3,570 per month on January 1, 2022) 0.75 percent (if OPSRP member) or 2.5 percent (if Tier One/Tier Two member) of the member's contributions that were previously contributed to the member's IAP now fund the new Employee Pension Stability Accounts (EPSA). The EPSA accounts will be used to fund the cost of future pension benefits without changing those benefits, which means reduced contributions to the member's IAP account. Members may elect to make voluntary IAP contributions equal to the amount redirected.

The City makes the employee contributions of 6% of covered payroll to the IAP. Contributions for the year ended June 30, 2024 were \$56,116.

#### Recordkeeping

PERS contracts with VOYA Financial to maintain IAP participant records.

#### NOTE 14 - OTHER POSTEMPLOYMENT BENEFITS - GROUP HEALTH INSURANCE

#### Plan description

The City provides other postemployment benefits (OPEB) for employees, retirees, spouses and dependents through a single employer defined benefit plan in the form of group health insurance benefits.

The Plan was established by the Stayton City Council who may amend the plan.

The City does not issue a separate financial report available to the public for this plan.

#### Plan membership

All full-time non-police employees are eligible to participate in the Plan after six months of employment.

As of July 1, 2023, plan membership consisted of 26 retirees, 7 vested terminated participants, 7 non-vested terminated participants, and 20 active participants.

#### Description of benefit terms

The City provides a benefit for each eligible employee who retires or becomes disabled on or after July 1, 1994, who is receiving retirement or disability benefit from the Plan, has earned seven years of participation in the Plan at the time of retirement or disability, and is age 65. Eligible employees will receive a benefit equal to the monthly cost of coverage under a health care insurance contract entered into with the Employer that provides coverage after retirement or \$100, whichever is less. This amount shall be paid from the Retirement Health Insurance Account (RHIA). Payment shall begin the first of the month coinciding with, or the next following, the later of age 65 or the eligible employee's date of retirement. Payments shall terminate at the earlier of the date of the eligible employee's death, election by the eligible employee to terminate coverage, or cessation of premium required payments by the eligible employee.

#### **Contributions**

The RHIA is funded with contributions by the Employer. The recommended contribution rate is determined by the actuary and is calculated as the sum of the annual normal cost plus a provision for administrative expenses plus the amortization payment of the unfunded actuarial accrued liability, as a percentage of payroll. Temporarily, the recommended contribution ate includes a fourth component, a phase-in adjustment. The phase-in adjustment spreads, over three years, the increases in recommended contribution rate associated with the assumption changes adopted by the City. For the fiscal year ended June 30, 2024, the actuarial determined contribution rate was 0.6% of covered payroll. City contributions to the plan for the year ended June 30, 2024 were \$12,385.

Net other postemployment benefit liability (asset), changes in net other postemployment benefit liability (asset), other postemployment benefit expense, deferred outflows of resources and deferred inflows of resources related to other postemployment benefit liabilities

At June 30, 2024, the City reported a net other postemployment benefit liability (asset) of \$(79,638). The net other postemployment benefit liability (asset) was measured as of June 30, 2023, and the total other postemployment benefit liability used to calculate the net other postemployment benefit liability (asset) was determined by an actuarial valuation as of that date as follows:

Total other postemployment benefit liability	\$ 228,2	:77
Plan fiduciary net position	307,9	18
Net other postemployment benefit liability (asset)	\$ (79,64	<u>41)</u>
Fiduciary net position as a percentage of total other postemployment benefit liability	134.899	%

Net other postemployment benefit liability (asset), changes in net other postemployment benefit liability (asset), other postemployment benefit expense, deferred outflows of resources and deferred inflows of resources related to other postemployment benefit liabilities (continued)

Changes in the net other postemployment benefit liability (asset) are as follows:

	Total other postemployment benefit liability		Plan Fiduciary Net Position	Net other postemployment benefit liability (asset)	
Beginning balances	\$	234,890	\$ 276,881	\$	(41,991)
Changes for the year					
Service cost		7,168	-		7,168
Interest on total OPEB liability		15,516	-		15,516
Effect of economic/demographic (gains) or losses		(29,250)	-		(29,250)
Effect of assumptions, changes or inputs		6,553	-		6,553
Benefit payments		(6,600)	(6,600	)	=
Net investment income		-	27,449		(27,449)
Employer contributions			10,188		(10,188)
Ending balances	\$	228,277	\$ 307,918	\$	(79,641)

For the year ended June 30, 2024, the City recognized other postemployment benefit expense of \$10,912. At June 30, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to other postemployment benefits from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and actual experience Changes of assumptions or inputs Net difference between projected and actual earnings Contributions made subsequent to measurement date	\$	17,067 6,564 12,505 12,385	\$	33,182 - - -
	\$	48,521	\$	33,182

Net other postemployment benefit liability (asset), changes in net other postemployment benefit liability (asset), other postemployment benefit expense, deferred outflows of resources and deferred inflows of resources related to other postemployment benefit liabilities (continued). The amount reported as deferred outflows of resources related to other postemployment benefits resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net other postemployment benefit liability in the year ended June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to other postemployment benefits will be recognized in postemployment benefit expense as follows:

# Year Ending June 30

2025	\$ 6,352
2026	5,048
2027	7,127
2028	(6, 153)
2029	(3,535)
Thereafter	(5.885)

#### Actuarial valuation

The City contributions are based on the accruing benefit costs measured using the individual entry age normal actuarial cost method. Under this method, a normal cost is determined for each active member. The normal cost is the annual contribution determined as a level percentage of base salary with would be paid from year of entry to year of retirement to fund the projected retirement benefit. The normal cost for the Plan is the sum of the individuals' normal costs. The actuarial accrued liability for active plan members is an accumulated of the normal costs from entry to the valuation date. The actuarial accrued liability for inactive members is the actuarial present value of the accrued benefits. The actuarial accrued liability for the Plan is the sum of the individual actuarial accrued liabilities. The unfunded actuarial liability is the difference between the actuarial accrued liability and the actuarial value of assets. The unfunded actuarial liability is amortized over a 16-year period and assumes the annual payment will increase by the salary scale assumption each year.

Actuarial methods and assumptions used in developing the total other postemployment benefit liability:

Valuation Date July 1, 2023

Actuarial Cost Method Individual entry age normal, level percentage of

pay

Amortization Method Amortized as a level percent of payroll over a

period of 20 years.

Asset Valuation Method Market value gains and losses smoothed over five

years, with result not less than 80% or greater

than 120% of market value

**Actuarial Assumptions:** 

Inflation Rate 2.5% Investment rate of return 6.25%

Projected Salary Increases Salaries for individuals are assumed to grow at

3.5%

Mortality

Healthy retirees and beneficiaries: Pub-2010 General Employee, Healthy Retiree, sex

distinct, setback 12 months for males and no setback for females. Projected generationally using Unisex Social Security 2019 Scale.

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future.

#### Discount rate

The discount rate used to measure the total other postemployment benefit liability was 6.25%. The projection of cash flows used to determine the discount rate assumed that contributions contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the other postemployment benefit plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on other postemployment benefit plan investments for the Plan was applied to all periods of projected benefit payments to determine the total other postemployment benefit liability.

#### Healthcare cost trend rate

The benefit provided through the other postemployment benefit plan is a set dollar amount each month, therefore, the healthcare cost trend rates have no effect on the other postemployment benefit liability.

Actuarial methods and assumptions used in developing the total other postemployment benefit liability (continued):

#### Depletion date projection

GASB 75 generally requires that a blended discount rate be used to measure the Total Other Postemployment Benefit Liability (the Actuarial Accrued Liability calculated using the Individual Entry Age Normal Cost Method). The long-term expected return on plan investments may be used to discount liabilities to the extent that the plan's Fiduciary Net Position (fair market value of assets) is projected to cover benefit payments and administrative expenses. A 20-year high quality (AA/Aa or higher) municipal bond rate must be used for periods where the Fiduciary Net Position is not projected to cover benefit payments and administrative expenses. Determining the discount rate under GASB 75 will often require that the actuary perform complex projections of future benefit payments and asset values. GASB 75 does allow for alternative evaluations of projected solvency, if such evaluation can reliably be made. GASB does not contemplate a specific method for making an alternative evaluation of sufficiency; it is left to professional judgment.

The following circumstances justify an alternative evaluation of sufficiency for the other postemployment benefits plan for the employees of the City:

- The City has a formal written policy to calculate an actuarial determined contribution (ADC).
- The ADC is based on a closed amortization period that will decrease over time until it reaches 20 years. Once that occurs new layers will be amortized over closed 15-year periods. This funding policy means that payment of the full ADC each year will bring the plan to a 100% funded position by the end of the amortization period (20 years) if future experience follows assumptions.
- GASB 75 specifies that the projections regarding future solvency assume that plan assets earn the assumed rate of return and there are no future changes in the plan provisions or actuarial methods and assumptions, which means that the projections would not reflect any adverse future experience which might impact the plan's funded position.

Based on these circumstances, it is the Plan's independent actuary's opinion that the detailed depletion date projections outlined in GASB 75 would indicate that the Fiduciary Net Position is always projected to be sufficient to cover benefit payments and administrative expenses.

## Long-term expected rate of return

The long-term expected rate of return assumption of 6.25% is based on a blending of the projected return on plan assets and a 20-year tax-exempt, high quality general obligation municipal bond yield or index rate.

### NOTE 14 - OTHER POSTEMPLOYMENT BENEFITS - GROUP HEALTH INSURANCE (Continued)

Sensitivity of the net other postemployment benefit obligation to changes in the discount rate. The following presents the net other postemployment benefit liability calculated using the discount rate of 6.25%, as well as what the City's net other postemployment benefit liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.25%) or 1-percentage-point higher (7.25%) than the current rate:

	Current						
	1% Lower		Discount Rate			1% Higher	
						_	
Net other postemployment benefit liability (asset)	\$	(50,412)	\$	(79,641)	\$	(103,957)	

The following presents the net other postemployment benefit liability calculated using current healthcare cost trend rates, as well as what the City's net other postemployment benefit liability would be if it were calculated using healthcare cost trend rates that are 1 percent lower or 1 percent higher than the current rate:

		Current						
	1	1% Lower		Trend Rate		1% Higher		
Net other postemployment benefit liability (asset)	\$	(79,638)	\$	(79,641)	\$	(79,638)		

## NOTE 15 - OTHER POSTEMPLOYMENT BENEFITS - IMPLICIT SUBSIDY

#### Plan description and benefits provided

The City provides other postemployment benefits (OPEB) for employees, retirees, spouses and dependents through a single employer defined benefit plan in the form of group health insurance benefits. As required by ORS 243.303(2), retirees who were hired after July 1, 2003 are allowed to continue, at the retirees' expense, coverage under the group health insurance plan until age 65. The difference between the premium actually paid by the retirees under the group insurance plan and the premium that they would pay if they were not included in the plan is considered to be an implicit subsidy under the provisions of GASB 75. The plan does not issue a separate stand-alone financial report.

#### Plan membership

As of July 1, 2022, there were 36 active employees and 3 eligible retirees for a total of 39 plan members.

## Contributions

The City funds the plan only to the extent of current year insurance premium requirements on a pay-as-you-go basis. The average monthly premium requirements for the City are as follows:

For retirees	\$ 753
For spouses of retirees	819

<u>Total OPEB liability, changes in total OPEB liability, OPEB expense, deferred outflows of</u> resources and deferred inflows of resources related to OPEB

At June 30, 2024, the City reported a total OPEB liability of \$401,213. The total OPEB liability was measured as of June 30, 2023, and determined by an actuarial valuation as of that date.

Changes in the total OPEB liability is as follows:

	-	otal OPEB Liability
Balances at June 30, 2023	\$	396,345
Changes for the year:		
Service cost		17,397
Interest		14,222
Changes in assumptions or other inputs		(2,568)
Benefit payments		(24,183)
Balances at June 30, 2024	\$	401,213

<u>Total OPEB liability, changes in total OPEB liability, OPEB expense, deferred outflows of resources and deferred inflows of resources related to OPEB (continued)</u>

For the year ended June 30, 2024, the City recognized OPEB expense of \$4,626. At June 30, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

		red Outflows Resources	 erred Inflows Resources
Difference between expected and actual experience	\$	82,841	\$ 6,465
Changes of assumptions City's contributions subsequent to the		3,756	39,103
measurement date		27,522	 <del>-</del>
	\$	114,119	\$ 45,568

Deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date in the amount of \$27,522 will be recognized as an adjustment to the total OPEB liability in the year ended June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending June 30	<u>),</u>
---------------------	-----------

2025	\$ 3,505
2026	3,505
2027	9,691
2028	9,709
2029	7,156
Thereafter	7.466

#### Actuarial valuation

The City contributions are based on the accruing benefit costs measured using the individual entry age normal actuarial cost method. The present value of benefits is allocated over the service for each active employee from their date of hire to their expected retirement age, as a level percent of the employee's pay. This level percent times pay is referred to as the service cost and is that portion of the present value of benefits attributable to an employee's service in a current year. The service cost equals \$0 for retired members. The total OPEB liability is the present value of benefits less the actuarial present value of future normal costs and represents the liabilities allocated to service up to the valuation date. For retirees, the total OPEB liability is equal to the present value of benefits.

Actuarial methods and assumptions used in developing total OPEB liability

Valuation Date	July 1, 2022
Actuarial Cost Method	Entry Age Normal, Level Percent of Pay
Actuarial Assumptions:	
Inflation Rate	2.4 percent
Projected Salary Increases	3.4 percent
Mortality	Pub-2010 General and Safety Employee and Healthy Retiree tables, sex distinct for members and dependents, with a one-year setback for male general service employees and female safety employees
Election and Lapse Rates	40% of eligible employees. 60% of male members and 35% of female members will elect spouse coverage.  5% annual lapse rate

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future.

# Discount rate

The discount rate used to measure the total OPEB liability was 3.65%. The discount rate is based on the Bond Buyer 20-year General Obligation Bond Index. The discount rate at the prior measurement date was 3.54%.

# Healthcare cost trend rate

The assumed healthcare cost trend for medical and vision costs is as follows:

Year	Pre-65 Trend
2022	4.25%
2023	6.75
2024	6.50
2025	6.00
2026	5.25
2027	5.00
2028 - 2029	4.75
2030	4.50
2031 - 2065	4.25
2066 - 2071	4.00
2072+	3.75

<u>Actuarial methods and assumptions used in developing total OPEB liability (continued)</u>
Dental costs are assumed to increase 4.00 percent per year until 2072, then 3.75 percent in all future years.

<u>Sensitivity of the City's total OPEB liability to changes in the discount and healthcare cost trend</u> <u>rates</u>

The following presents the City's total OPEB liability calculated using the discount rate of 3.65%, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.65%) or 1-percentage-point higher (4.65%) than the current rate A similar sensitivity analysis is then presented for changes in the healthcare cost trend assumption.

				Current	
	1	1% Lower		scount Rate	 1% Higher
City's total OPEB liability	\$	426,182	\$	401,213	\$ 377,882
	1	_% Lower	T	Current rend Rate	1% Higher
City's total OPEB liability	\$	373,039	\$	401,213	\$ 432,660

#### Changes since prior valuation

Expected Claims and Premiums was updated to reflect changes in available benefits and premium levels. If applicable, expected retiree and dependent costs were updated to reflect current health cost guidelines.

The health care cost trend was updated to reflect changes in current premium levels as well as future expected economic and regulatory conditions.

The mortality, withdrawal and retirement rates were updated to reflect assumptions used in the Oregon PERS December 31, 2021 actuarial valuation.

The data processing assumptions for missing dates of hire and inconsistent or missing PERS tier information were updated to provide a better approximation for missing or inconsistent data.

#### **NOTE 16 – INTERGOVERNMENTAL AGREEMENT**

The City has an intergovernmental agreement with the City of Sublimity, to provide sewage treatment services. The agreement is automatically extended from year to year on the same terms and conditions unless it is modified or terminated by mutual written agreement of the cities of Stayton and Sublimity.

The City of Sublimity pays the City of Stayton for wholesale sewer service (operations, capital replacement and administrative services) in addition to a variable percent of debt service payments on the USDA Sewer Revenue Bonds (18.78% for 2022-23) and 27.88% of the debt service payments on the 2013 Full Faith and Credit Refunding and the USDA Sewer Revenue Bonds.

#### NOTE 17 - NET POSITION RESTRICTED THROUGH ENABLING LEGISLATION

As of June 30, 2024, the amount of net position restricted by enabling legislation is as follows:

## **Governmental activities**

Capital projects – Ordinances imposing System Development
Charges (SDC) restrict the use to capital improvements which
expand the capacity of the system for which the charge was made
\$

\$ 2.272.153

## Business-type activities

Capital projects – Ordinances imposing System Development Charges (SDC) restrict the use to capital improvements which expand the capacity of the system for which the charge was made

\$ 2,374,613

# NOTE 18 – NEWLY ISSUED ACCOUNTING STANDARDS AND CHANGES WITHIN THE REPORTING ENTITY

For the year ended June 30, 2024, the City implemented the provisions of GASB Statement No. 100, Accounting Changes and Error Corrections issued in June 2022, the. The statement establishes accounting and financial reporting requirements for a) accounting changes and b) the correction of an error in previously issued financial statements (error correction).

# CITY OF STAYTON NOTES TO THE FINANCIAL STATEMENTS

#### **NOTE 19 - ACCOUNTING CHANGES**

During the year, the City reclassified the Parks Fund from being presented as part of the General Fund to a separately reported nonmajor governmental fund. Additionally, the City reclassified the Facilities Fund, formerly an internal service fund, to a nonmajor governmental. As a result, the City reported the following changes in the financial reporting entity:

	Reporting Units Affected by Adjustments to and Restatements of Beginning Balances						
	Fu	nds	Net Position				
		Nonmajor					
		Governmental	Internal Service				
	General	General Funds					
Balances at beginning of year, as previously reported	\$ 3,521,905	\$ -	\$ 1,449,248				
Changes in reporting entity:							
Change from included in the General Fund to a							
nonmajor governmental fund	(250,416)	250,416					
Change from internal service fund to a							
nonmajor governmental fund		770,308	(843,352)				
Balances at beginning of year, as restated	\$ 3,271,489	\$ 770,308	\$ 605,896				





GENERAL FUND
SCHEDULE OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCE - BUDGET TO ACTUAL
Year Ended June 30, 2024

	Budget							
		Original		Final		Actual		Variance
Revenues								_
Property taxes	\$	2,441,100	\$	2,441,100	\$	2,476,558	\$	35,458
Franchise fees		737.000	•	737,000	,	895,954	•	158,954
Licenses, permits and fees		37,500		37,500		50,276		12,776
Fines and forfeitures		112,500		112,500		82,538		(29,962)
Charges for services		5,000		5,000		7,206		2,206
Intergovernmental		867,000		867,000		410,861		(456, 139)
Rents		29,000		29,000		81,929		52,929
Interest		50,000		50,000		168,294		118,294
Miscellaneous		38,690		38,690		57,463		18,773
Total revenues		4,317,790	_	4,317,790	_	4,231,079		(86,711)
Expenditures								
Administration		1,549,753		1,549,753		1,368,758		180,995
Police		2,770,762		2,770,762		2,478,691		292,071
Planning		258,113		258,113		215,595		42,518
Community center		92,960		92,960		79,309		13,651
Municipal court		133,747		133,747		119,100		14,647
Mayor/City council		56,250		56,250		39,350		16,900
Non-departmental		557,900		557,900		65,102		492,798
Street lights		90,000		105,000		104,223		492,798 777
Contingency		300,000		285,000		104,225		285,000
Contingency	-	300,000	-	200,000	-		_	200,000
Total expenditures		5,809,485		5,809,485		4,470,128		1,339,357
Excess (deficiency) of revenues over expenditures		(1,491,695)		(1,491,695)		(239,049)		1,252,646
Other financing sources (uses)								
Transfers in		966,500		966,500		966,500		=
Transfers out		(995,100)	_	(995,100)		(995,100)		<u>-</u>
Total other financing sources (uses)		(28,600)		(28,600)		(28,600)		
Net change in fund balance		(1,520,295)		(1,520,295)		(267,649)		1,252,646
Fund balance at beginning of year		3,600,000		3,600,000		3,151,932		(448,068)
Fund balance at end of year	\$	2,079,705	\$	2,079,705		2,884,283	\$	804,578
Reconciliation to generally accepted accounting princip	oles							
Lease receivables, net of deferred inflows						75,607		
Due from other funds						46,000		
Fund balance at end of year, GAAP basis					\$	3,005,890		

STREET FUND
SCHEDULE OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCE - BUDGET TO ACTUAL
Year Ended June 30, 2024

	Bud	lget				
	 Original		Final	-	Actual	Variance
Revenues						
Charges for services	\$ 270,000	\$	270,000	\$	187,790	\$ (82,210)
Intergovernmental	767,895		767,895		860,855	92,960
Fuel taxes	195,000		195,000		181,349	(13,651)
Interest	25,000		25,000		120,476	95,476
Miscellaneous	 				31,657	 31,657
Total revenues	 1,257,895		1,257,895		1,382,127	 124,232
Expenditures						
Street	1,774,858		1,774,858		1,298,334	476,524
Contingency	 90,000		90,000			 90,000
Total expenditures	 1,864,858		1,864,858		1,298,334	 566,524
Excess (deficiency) of revenues over expenditures	 (606,963)		(606,963)		83,793	 690,756
Other financing sources (uses)						
Transfers in	533,500		533,500		514,234	(19,266)
Transfers out	 (332,800)		(332,800)		(259,151)	 73,649
Total other financing sources (uses)	 200,700		200,700		255,083	 54,383
Net change in fund balance	(406,263)		(406,263)		338,876	745,139
Fund balance at beginning of year	 1,700,000		1,700,000		1,904,754	 204,754
Fund balance at end of year	\$ 1,293,737	\$	1,293,737	\$	2,243,630	\$ 949,893

#### **NOTE 1 - BUDGETARY INFORMATION**

On or before June 30 of each year, the City enacts a resolution approving the budget, appropriating the expenditures, and levying the property taxes. Prior to enacting this resolution, the proposed budget is presented to a budget committee consisting of members of the City Council and a like number of interested citizens. The budget committee presents the budget to the City Council for budget hearings prior to enactment of the resolution. The City budgets all funds as required by Oregon Local Budget Law. The basis of budgeting for all major funds is the modified cash basis.

The resolution authorizing appropriations for each fund sets the legal level of control by which the expenditures cannot legally exceed appropriations. Total expenditures by department as established by the resolution are the legal level of control for the General Fund. Expenditure categories of fund operations, capital outlay, debt service, operating transfers, and contingency are the legal level of control for all other funds. The detail budget document, however, is required to contain more specific information for the above mentioned expenditure categories. Unexpected additional resources may be added to the budget through the use of a supplemental budget, with some exceptions. A supplemental budget requires hearings before the public, publications in newspapers, and adoption by the City Council. Management may modify original and supplemental budgets by the use of appropriations transfers between the legal levels of control within a fund. The City had appropriation transfers, approved through supplemental or budget transfer resolutions, during the year ended June 30, 2024.

# NOTE 2 - RECONCILIATION OF GENERALLY ACCEPTED ACCOUNTING PRINCIPLES TO BUDGETARY BASIS

For the year ended June 30, 2024, the amounts reported for the General fund in the governmental fund financial statements are different than the amounts reported in the budget to actual comparison schedules as follows:

Revenues		
Total General Fund revenues - budgetary basis	\$	4,231,079
Interfund loan		(23,000)
Lease revenues		25,050
Total revenues reported on the statement of revenues,		
expenditures and changes in fund balance - governmental funds	<u>\$</u>	4,233,129

# NOTE 2 - RECONCILIATION OF GENERALLY ACCEPTED ACCOUNTING PRINCIPLES TO BUDGETARY BASIS (Continued)

Beginning fund balance Total General Fund beginning fund balance - budgetary basis Leases receivable Interfund Ioan	\$ 3,151,932 50,557 69,000
Total beginning fund balance reported on the statement of revenues, expenditures and changes in fund balance - governmental funds	\$ 3,271,489
Ending fund balance  Total General Fund ending fund balance - budgetary basis Interfund Ioan Lease receivable	\$ 2,884,283 46,000 75,607
Total ending fund balance reported on the statement of revenues, expenditures and changes in fund balance - governmental funds	\$ 3,005,890

SCHEDULE OF THE PROPORTIONATE SHARE OF THE NET PENSION LIABILITY

OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM

Last 10 Plan Years Ended June 30,

Year Ended June 30,	City's proportion of the net pension liability (asset)	City's proportionate share of the net pension liability (asset)	_	City's covered payroll	City's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability
2023	0.00510684%	\$ 956,547	\$	1,033,884	93%	82%
2022	0.00793025%	1,214,280		1,038,557	117%	88%
2021	0.00676410%	809,425		1,033,302	78%	88%
2020	0.00901118%	1,966,549		958,395	205%	76%
2019	0.01352096%	2,338,802		940,352	249%	80%
2018	0.00124465%	1,885,473		1,023,561	184%	82%
2017	0.00127657%	1,720,817		954,756	180%	83%
2016	0.00133512%	2,004,319		949,451	211%	81%
2015	0.00137446%	789,140		967,205	82%	92%
2014	0.00135573%	(307,306)		903,339	-34%	104%

#### Notes to schedule

#### Changes in Benefit Terms and Assumptions

Benefit Terms: The 2013 Oregon Legislature made a series of changes to PERS that lowered projected future benefit payments from the System. These changes included reductions to future Cost of Living Adjustments (COLA) made through Senate Bills 822 and 861. Senate Bill 822 also required the contribution rates scheduled to be in effect from July 2013 to June 2015 to be reduced. The Oregon Supreme Court decision in Moro v. State of Oregon, issued on April 30, 2015, reversed a significant portion of the reductions the 2013 Oregon Legislature made to future System Cost of Living Adjustments (COLA) through Senate Bills 822 and 861. This reversal increased the total pension liability as of June 30, 2015 compared to June 30, 2014 total pension liability.

Assumptions: The PERS Board adopted assumption changes that were used to measure the June 30, 2016 total pension liability and June 30, 2018 total pension liability. For June 30, 2016, the changes included the lowering of the long-term expected rate of return to 7.50 percent and lowering of the assumed inflation to 2.50 percent. For June 30, 2018, the long-term expected rate of return was lowered to 7.20 percent. For June 30, 2021, the long-term expected rate of return was lowered to 6.90 percent, and the inflation rate was lowered from 2.5 to 2.4 percent. In addition, the healthy mortality assumption was changed to reflect an updated mortality improvement scale for all groups, and assumptions were updated for merit increases, unused sick leave, and vacation pay were updated. There were no change for the year ended June 30, 2022.

# SCHEDULE OF CONTRIBUTIONS OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM Last 10 Fiscal Years Ended

Year Ended June 30,	tatutorily required ontribution	in the	ontributions relation to e statutorily required ontribution	 Contribution deficiency (excess)		City's covered payroll	Contributions as a percent of covered payroll
2024	\$ 243,863	\$	243,863	\$	_	\$ 1,094,475	22.28%
2023	565,305		565,305		-	1,033,884	54.68%
2022	240,392		240,392		-	1,038,557	23.15%
2021	235,478		235,478		-	1,033,302	22.79%
2020	187,969		187,969		-	958,395	19.61%
2019	159,585		159,585		-	940,352	16.97%
2018	182,834		182,834		-	1,023,561	17.86%
2017	212,099		212,099		-	954,756	22.21%
2016	190,064		190,064		-	949,451	20.02%
2015	185,123		185,123		-	967,205	19.14%

					Years Ende	d Ju	ne 30,				
	2023	2022	2021	2020	2019		2018	2017	2016	2015	2014
Beginning of year Total pension liability Fiduciary net position	\$ 9,422,880 9,159,417	\$ 8,962,077 10,596,676	\$ 8,450,342 8,441,245	\$ 7,982,276 8,190,631	\$ 7,576,069 7,408,109	\$	7,135,977 6,882,911	\$ 7,014,532 6,267,517	\$ 6,582,356 6,149,862	\$ 5,814,484 5,909,978	\$ 5,460,247 5,089,313
Net pension liability (asset)	\$ 263,463	\$ (1,634,599)	\$ 9,097	\$ (208,355)	\$ 167,960	\$	253,066	\$ 747,015	\$ 432,494	\$ (95,494)	\$ 370,934
Changes in total pension liability Service cost Interest on total pension liability Effect of economic/demographic losses Effect of assumption changes or inputs Benefit payments	\$ 273,027 617,353 282,394 295,384 (396,326)	\$ 263,794 586,427 - (389,418)	\$ 273,205 555,471 12,904 25,840 (355,685)	\$ 263,966 525,231 - (321,131)	\$ 244,921 499,052 (73,788) 22,568 (286,546)	\$	236,639 470,246 - (266,793)	\$ 234,298 461,171 (266,243) - (307,781)	226,375 434,734 - (228,933)	\$ 196,034 384,088 (59,144) 441,438 (194,544)	\$ 205,098 362,649 (48,357) - (165,153)
Net change in total pension liability	\$ 1,071,832	\$ 460,803	\$ 511,735	\$ 468,066	\$ 406,207	\$	440,092	\$ 121,445	\$ 432,176	\$ 767,872	\$ 354,237
Changes in fiduciary net position Employer contributions Member contributions Investment income net of expenses Benefit payments Administrative expenses	\$ 382,559 - 901,848 (396,326)	\$ 333,274 - (1,381,115) (389,418)	\$ 355,483 - 2,155,633 (355,685)	\$ 351,006 - 220,739 (321,131) -	\$ 604,633 - 464,435 (286,546)	\$	230,677 77,795 483,519 (266,793)	\$ 223,999 76,484 647,240 (307,781) (24,548)	\$ 213,582 76,542 106,824 (228,933) (50,360)	\$ 198,193 68,901 183,402 (194,544) (16,068)	\$ 203,582 70,200 729,046 (165,153) (17,010)
Net change in fiduciary net position	\$ 888,081	\$ (1,437,259)	\$ 2,155,431	\$ 250,614	\$ 782,522	\$	525,198	\$ 615,394	\$ 117,655	\$ 239,884	\$ 820,665
End of year Total pension liability Fiduciary net position	\$ 10,494,712 10,047,498	\$ 9,422,880 9,159,417	\$ 8,962,077 10,596,676	\$ 8,450,342 8,441,245	\$ 7,982,276 8,190,631	\$	7,576,069 7,408,109	\$ 7,135,977 6,882,911	\$ 7,014,532 6,267,517	\$ 6,582,356 6,149,862	\$ 5,814,484 5,909,978
Net pension liability (asset)	\$ 447,214	\$ 263,463	\$ (1,634,599)	\$ 9,097	\$ (208,355)	\$	167,960	\$ 253,066	\$ 747,015	\$ 432,494	\$ (95,494)
Fiduciary net position as a percent of total pension liability	95.7%	97.2%	118.2%	99.9%	102.6%		97.8%	96.5%	89.4%	93.4%	101.6%
Covered payroll	\$ 1,833,267	\$ 1,551,820	\$ 1,435,047	\$ 1,507,990	\$ 1,399,047	\$	1,393,167	\$ 1,346,055	\$ 1,188,545	\$ 1,148,353	\$ 1,051,497
Net pension liability as a percent of covered payroll	24.4%	17.0%	-113.9%	0.6%	-14.9%		12.1%	18.8%	62.9%	37.7%	9.1%

#### Notes to schedule

Methods and assumptions used to determine contribution rates:

Actuarial cost method Effective July 1, 2006: Individual entry age normal, level percent of pay

Amortization method

Effective July 1, 2017: Closed 20-year amortization, level percent of pay, with the balance being amortized each year and the amortization period reducing one year per year until it reaches 15 years. Once the amortization period reaches 15 years, new bases will be amortized over 15 years (layered amortization). Effective July 1, 2015: Closed 22-year amortization, level percent of pay Effective July 1, 2014: Closed 23-year amortization, level percent of pay Effective July 1, 2013: Closed 24-year amortization, level percent of pay Effective July 1, 2012: Closed 25-year amortization, level percent of pay

Asset valuation method Effective July 1, 2009: Market value gains and losses smoothed over five years, with result not less than 80% or greater than 120% of market value

Pre-retirement Healthy Mortality

Post Retirement Healthy mortality Effective July 1, 2021: Pub-2010 General Employee, Sex-distinct, set back 12 months for males and no setback for females.

Effective July 1, 2021: Pub-2010 General Employee, Sex-distinct, set back 12 months for males and no setback for females. Projected generationally using Unisex Social Security 2017 Scale. Effective July 1, 2019: Pub-2010 General Employee, Healthy Retiriee, sex distinct, set back 12 months for males and no setback for females. Projected generationally using Unisex Social Security 2015 Scale. Effective July 1, 2015: RP-2000 Sex-distinct, generational per Scale BB, with collar adjustments and set-backs as described in section 4 Effective July 1, 2012: Healthy Combined RP\_2000 mortality projected to 2020

Cost of living increases 2.0% per year

Effective July 1, 2015: 3.5% per year Effective July 1, 2012: 4.0% per year Salary increases

SCHEDULE OF EMPLOYER CONTRIBUTIONS
RETIREMENT PLAN FOR THE EMPLOYEES OF THE CITY OF STAYTON

Last 10 Fiscal Years (Amounts in Thousands)

								Yea	ar Ended J	June	e 30,								
	2024		2023		2022		2021	_	2020	_	2019		2018	_	2017		2016		2015
Actuarially determined contribution	*	\$	433	\$	366	\$	324	\$	339	\$	315	\$	322	\$	288	\$	270	\$	277
Actual employer contribution	317		383		333		355	_	351	_	605		308	_	300	_	290	_	267
Contribution deficiency (excess)	*	\$	50	\$	33	\$	(31)	\$	(12)	\$	(290)	\$	14	\$	(12)	\$	(20)	\$	10
Covered payroll	*	\$	1,833	\$	1,552	\$	1,508	\$	1,399	\$	1,393	\$	1,346	\$	1,189	\$	1,148	\$	1,051
Contribution as a percent of covered payroll	*		20.89%		21.46%		23.54%		25.09%		43.43%		22.88%		25.23%		25.26%		25.40%
Valuation date	7/1/2021	7/	1/2021	7/	1/2019	7/	1/2019	7/	1/2017	7/	1/2017	7/	1/2015	7/	1/2015	7/	1/2014	7/	1/2013
Assumed investment rate of return	*		6.25%		6.50%		6.50%		6.50%		6.50%		6.50%		6.50%		6.50%		6.50%

<sup>\*</sup> Amounts currently not available

# SCHEDULE OF INVESTMENT RATE OF RETURN RETIREMENT PLAN FOR THE EMPLOYEES OF THE CITY OF STAYTON Last 10 Fiscal Years Ended

Year Ended June 30,	Rate of Return
2023	9.89%
2022	-13.10%
2021	25.60%
2020	2.70%
2019	6.10%
2018	7.03%
2017	10.40%
2016	1.75%
2015	3.10%
2014	14.24%

								Years Ende	ed J	une 30,						
		2023		2022		2021		2020		2019		2018		2017		2016
Beginning of year																
Total other postemployment benefit liability	\$	234,890	\$	221,481	\$	219,585	\$	207,898	\$	250,678	\$	237,854	\$	231,855	\$	221,388
Fiduciary net position	_	276,881	_	317,522	_	251,669	_	240,912	_	110,009	_	96,262	_	80,288	_	71,341
Net other postemployment benefit liability (asset)	\$	(41,991)	\$	(96,041)	\$	(32,084)	\$	(33,014)	\$	140,669	\$	141,592	\$	151,567	\$	150,047
Changes in total other postemployment benefit liability																
Service cost	\$	7,168	\$	6,926	\$	6,955	\$	6,720	\$	6,469	\$	6,250	\$	4,616	\$	4,460
Interest on total other postemployment benefit liability		15,516		14,583		14,452		13,667		16,403		15,574		15,098		14,408
Effect of economic/demographic losses		(29,250)		-		(11,660)		=		(57,707)		-		=		-
Effect of assumption changes or inputs		6,553		-		549		=		1,655		-		(5,315)		=
Benefit payments	_	(6,600)	_	(8,100)	_	(8,400)	_	(8,700)	_	(9,600)	_	(9,000)	_	(8,400)	_	(8,400)
Net change in total other postemployment benefit liability	\$	(6,613)	\$	13,409	\$	1,896	\$	11,687	\$	(42,780)	\$	12,824	\$	5,999	\$	10,468
Changes in fiduciary net position																
Employer contributions	\$	10,188	\$	9,019	\$	9,805	\$	12,918	\$	130,056	\$	15,767	\$	15,999	\$	16,627
Investment income net of expenses		27,449		(41,560)		64,448		6,539		10,447		6,980		8,689		1,304
Benefit payments		(6,600)		(8,100)		(8,400)		(8,700)		(9,600)		(9,000)		(8,400)		(8,400)
Administrative expenses	_	-	_		_	-	_	-	_	-	_		_	(314)	_	(584)
Net change in fiduciary net position	\$	31,037	\$	(40,641)	\$	65,853	\$	10,757	\$	130,903	\$	13,747	\$	15,974	\$	8,947
End of year																
Total other postemployment benefit liability	\$	228,277	\$	234,890	\$	221,481	\$	219,585	\$	207,898	\$	250,678	\$	237,854	\$	231,856
Fiduciary net position	_	307,918	_	276,881	_	317,522	_	251,669	_	240,912	_	110,009	_	96,262	_	80,288
Net other postemployment benefit liability (asset)	\$	(79,641)	\$	(41,991)	\$	(96,041)	\$	(32,084)	\$	(33,014)	\$	140,669	\$	141,592	\$	151,568
Fiduciary net position as a percent of total other postemployment benefit liability		134.89%		117.88%		143.36%		114.61%		115.88%		43.88%		40.47%		34.63%
total other postemployment benefit hability		134.69%		117.00%		143.30%		114.01%		110.00%		43.00%		40.47%		34.03%
Covered payroll	\$	1,833,267	\$	1,551,820	\$	1,435,047	\$	1,507,990	\$	1,399,047	\$	1,393,167	\$	1,346,055	\$	1,188,545
Net other postemployment benefit liability as a percent of covered payroll		-4.34%		-2.71%		-6.69%		-2.13%		-2.36%		10.10%		10.52%		12.75%
*Information will be accumulated until 10 years are presented																

Notes to schedule

Methods and assumptions used to determine contribution rates:

Actuarial cost method Amortization method

Asset valuation method

Effective July 1, 2006: Individual entry age normal, level percent of pay

each year and the amortization period reducing one year per year until it reaches 15 years. Once the amortization period reaches 15 years, new bases will be amortized over 15 years (layered amortization) Effective July 1, 2015: Closed 22-year amortization, level percent of pay Effective July 1, 2014: Closed 23-year amortization, level percent of pay

Effective July 1, 2013: Closed 24-year amortization, level percent of pay Effective July 1, 2012: Closed 25-year amortization, level percent of pay

Effective July 1, 2009: Market value gains and losses smoothed over five years, with result not less than 80% or greater than 120% of market value

Effective July 1, 2017: Closed 20-year amortization, level percent of pay, with the balance being amortized

Healthy mortality Effectice July 1, 2021: Pub-2010 General Employee, Sex-distinct, set back 12 months for males and no setback for females. Projected generationally using Unisex Social Security 2017 Scale

Effective July 1, 2019: Pub-2010 General Employee, Sex-distinct, set back 12 months for males and no setback for females. Projected generationally using Unisex Social Security 2015 Scale

Effective July 1, 2015: RP-2000 Sex-distinct, generational per Scale BB, with collar adjustments and set-backs

Effective July 1, 2012: Healthy Combined RP-2000 mortality projected to 2020

Cost of living increases

Effective July 1, 2015: 3.5 percent per year Salary increases

Effective July 1, 2012: 4.0 percent per year

CITY OF STAYTON
SCHEDULE OF EMPLOYER CONTRIBUTIONS
EMPLOYEE BENEFIT PLAN FOR THE EMPLOYEES OF THE CITY OF STAYTON
Last 10 Fiscal Years
(Amounts in Thousands)

									Year Ende	d Ju	une 30,								
	2024		2023		2022		2021		2020		2019		2018		2017	_	2016		2015
Actuarilly determined contribution	*	\$	11	\$	9	\$	9	\$	12	\$	11	\$	17	\$	15	\$	15	\$	10
Actual employer contribution	12	_	10	_	9	_	10	_	13	_	130	_	16	_	16	_	17	_	9
Contribution deficiency (excess)	*	\$_	1	\$_	0	\$	(1)	\$	(1)	\$	(119)	\$	1	\$	(1)	\$	(2)	\$	1
Covered payroll	*	\$	1,833	\$	1,552	\$	1,435	\$	1,508	\$	1,399	\$	1,393	\$	1,346	\$	1,189	\$	1,148
Contribution as a percent of covered payroll	*		0.55%		0.58%		0.70%		0.86%		9.29%		1.15%		1.19%		1.43%		0.78%
Valuation date	7/1/2021	7	/1/2021	7.	/1/2019	7	/1/2019	7	/1/2017	7	7/1/2017	7,	1/2015	7,	/1/2015	7	/1/2014	7,	/1/2013
Assumed investment rate of return	*		6.50%		6.50%		6.50%		6.50%		6.50%		6.50%		6.50%		6.50%		6.50%

<sup>\*</sup> Information not available

# SCHEDULE OF MONEY-WEIGHTED RATE OF RETURN EMPLOYEE BENEFIT PLAN FOR THE EMPLOYEES OF THE CITY OF STAYTON Last 10 Fiscal Years\*

Year Ended June 30,	Rate of Return
2023	9.39%
2022	-13.12%
2021	25.63%
2020	2.71%
2019	5.40%
2018	7.09%
2017	10.53%
2016	1.77%

<sup>\*</sup>Information will be accumulated until 10 years are presented

SCHEDULE OF CHANGES IN THE CITY'S TOTAL OTHER POSTEMPLOYMENT BENEFITS LIABLITY AND RELATED RATIOS

Last 10 Plan Years\*

						Years En	ded	June 30,				
	_	2023		2022		2021		2020		2019		2018
Service cost	\$	17,397	\$	20,833	\$	20,241	\$	15,921	\$	14,261	\$	19,035
Interest on total OPEB liability		14,222		7,282		7,111		9,479		9,614		10,576
Effect of economic/demographic gains or losses		-		91,231		-		29,843		-		(24,917)
Effect of assumptions changes or inputs		(2,568)		(31,362)		1,013		680		7,363		(29,013)
Benefit payments	_	(24,183)	_	(15,779)	_	(11,479)	_	(7,093)	_	(13,820)	_	(21,913)
Net change in total OPEB liability		4,868		72,205		16,886		48,830		17,418		(46,232)
Total OPEB liability - beginning of year	_	396,345		324,140	_	307,254	_	258,424	_	241,006	_	287,238
Total OPEB liability - end of year	\$	401,213	\$	396,345	\$	324,140	\$	307,254	\$	258,424	\$	241,006
Covered employee payroll	\$	1,094,475	\$	3,303,556	\$	2,820,158	\$	2,466,385	\$	2,339,399	\$	2,416,728
Total OPEB liability as a percentage of covered payroll		36.66%		12.00%		11.49%		12.46%		11.05%		9.97%

#### Notes to schedule

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

#### Implicit rate subsidy

Contributions are not based on a measure of pay, therefore the covered-employee payroll is used in the percentages above.

## Changes in assumptions

	2024	2023	2022	2021	2020	2019	2018
Discount rate used	3.65%	3.54%	2.16%	2.21%	3.50%	3.87%	3.58%

<sup>\*</sup> This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend has been compiled, information is presented only for the years for which the required supplementary information is available.

# COMBINING FINANCIAL STATEMENTS AND INDIVIDUAL FUND SCHEDULES

COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS June 30, 2024

	Spec	ial Revenue	<u>Ca</u>	pital Projects		Total
Assets	<b>*</b>	020 500	Φ.	2 4 4 0 0 0 2	<b>.</b>	2.070.004
Cash and cash equivalents Receivables	\$	830,508 18,623	<b>Þ</b>	3,142,293	<b>Þ</b>	3,972,801 18,623
Receivables		10,023	_	<del>-</del>	_	10,023
Total assets	\$	849,131	\$	3,142,293	<u>\$</u>	3,991,424
Liabilities, deferred inflows and fund balances						
Liabilities	φ	24 270	φ		ተ	24 070
Accounts payable and accrued liabilities	\$	31,270	\$	<u>-</u>	\$	31,270
Total liabilities		31,270				31,270
Deferred inflows of resources						
Unavailable revenue		11,516	_			11,516
Total deferred inflows of resources		11,516	_	<del>-</del>		11,516
Fund balances						
Restricted for:						
Library		373,108		_		373,108
Parks		260,954		-		260,954
Swimming pool		172,283		-		172,283
Capital projects		-		2,272,153		2,272,153
Committed for:						
Capital projects				870,140	_	870,140
Total fund balances		806,345		3,142,293		3,948,638
Total liabilities, deferred inflows of resources						
and fund balances	\$	849,131	\$	3,142,293	\$	3,991,424

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS
Year Ended June 30, 2024

	Spe	cial Revenue	Capital Projects		Total
Revenues	-	<u> </u>			
Property taxes	\$	655,914	\$ -	\$	655,914
Licenses, permits and fees		910	-	•	910
Fines and forfeitures		6,172	-		6,172
Charges for services		131,579	-		131,579
System development charges		_	13,985		13,985
Intergovernmental		162,765	- -		162,765
Interest		39,260	152,931		192,191
Miscellaneous		8,036			8,036
Total revenues		1,007,291	166,916		1,174,207
Expenditures					
Current					
General government		-	10,670		10,670
Culture and recreation		1,203,183	-		1,203,183
Capital outlay		11,917	19,501		31,418
Total expenditures	_	1,215,100	30,171		1,245,271
Excess (deficiency) of revenues over expenditures		(207,809)	136,745		(71,064)
Other financing sources (uses)					
Transfers in		405,000	88,800		493,800
Transfers out		(175,598)	(14,234)		(189,832)
Total other financing sources (uses)		229,402	74,566		303,968
Net change in fund balances		21,593	211,311		232,904
Fund balances at beginning of year		534,336	2,160,674		2,695,010
Change within financial reporting entity (proprietary to governmental)		250,416	770,308		1,020,724
Fund balances at beginning of year, as restated		784,752	2,930,982		3,715,734
Fund balances at end of year	\$	806,345	\$ 3,142,293	\$	3,948,638

COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS June 30, 2024

					s	wimming		
		Library		Parks		Pool		Total
Assets								
Cash and cash equivalents	\$	382.509	\$	276.613	\$	171.386	\$	830,508
Receivables	· —	2,947		6,271	_	9,405		18,623
Total assets	\$	385,456	\$	282,884	\$	180,791	\$	849,131
Liabilities, deferred inflows and fund balances								
Accounts payable and accrued liabilities	\$	10,127	\$	16,988	\$	4,155	\$	31,270
Total liabilities		10,127	_	16,988	_	4,155	_	31,270
Deferred inflows of resources								
Unavailable revenue		2,221		4,942		4,353		11,516
Total deferred inflows of resources		2,221		4,942		4,353		11,516
Fund balances								
Restricted for:								
Library		373,108		000.054		-		373,108
Parks Swimming pool		-		260,954 -		172,283		260,954 172,283
Total fund balances	_	373,108		260,954		172,283		806,345
Total liabilities, deferred inflows of resources and fund balances	Ś	385,456	Ś	282,884	\$	180,791	\$	849,131

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS Year Ended June 30, 2024

				s	wimming	
	Library		Parks		Pool	Total
Revenues	 					
Property taxes	\$ 289,704	\$	182,580	\$	183,630	\$ 655,914
Licenses, permits and fees	910		-		-	910
Fines and forfeitures	6,172		-		-	6,172
Charges for services	-		-		131,579	131,579
Intergovernmental	162,765		-		-	162,765
Interest	18,614		12,954		7,692	39,260
Miscellaneous	 		7,371		665	 8,036
Total revenues	 478,165		205,560		323,566	 1,007,291
Expenditures						
Current						
Culture and recreation	515,707		319,227		368,249	1,203,183
Capital outlay	 10,920	_	997			 11,917
Total expenditures	 526,627		320,224		368,249	 1,215,100
Excess (deficiency) of revenues over expenditures	 (48,462)		(114,664)		(44,683)	 (207,809)
Other financing sources (uses)						
Transfers in	70,000		190,000		145,000	405,000
Transfers out	 (50,600)		(64,798)	_	(60,200)	 (175,598)
Total other financing sources (uses)	 19,400		125,202		84,800	 229,402
Net change in fund balances	 (29,062)		10,538		40,117	 21,593
Fund balances at beginning of year	402,170		-		132,166	534,336
Change within financial reporting entity	 	_	250,416	_		 250,416
Fund balances at beginning of year, as restated	 402,170		250,416		132,166	 784,752
Fund balances at end of year	\$ 373,108	\$	260,954	\$	172,283	\$ 806,345

COMBINING BALANCE SHEET NONMAJOR CAPITAL PROJECTS FUNDS June 30, 2024

	Street System Parks System  Development Development  Charges Charges Facilities			Total		
Assets	<b>4.400.240</b>	ф. 4.000.044	ф 070 440	<b>4</b> 2 4 4 2 2 2 2		
Cash and cash equivalents	\$ 1,189,312	\$ 1,082,841	\$ 870,140	\$ 3,142,293		
Total assets	<b>\$ 1,189,312</b>	<b>\$ 1,082,841</b>	\$ 870,140	\$ 3,142,293		
Fund balances						
Restricted for: Capital projects	\$ 1.189.312	\$ 1.082.841	\$ -	\$ 2,272,153		
Committed for:	+ =,===,===	+ =,===,===	·	, _,_,_,		
Capital projects	<del></del>		870,140	870,140		
Total fund balances	<b>\$ 1,189,312</b>	<b>\$ 1,082,841</b>	\$ 870,140	\$ 3,142,293		

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES
NONMAJOR CAPITAL PROJECTS FUNDS
Year Ended June 30, 2024

	Street System	Parks System		
	Development Charges	Development Charges	Facilities	Total
Revenues	Charges	Charges	racilities	
System development charges	\$ 6,391	\$ 7,594	\$ -	\$ 13,985
Interest	58,824	52,904	41,203	152,931
Total revenues	65,215	60,498	41,203	166,916
Expenditures Current				
General government	\$ -	\$ -	\$ 10,670	\$ 10.670
Capital outlay	<u>-</u>	<u>-</u>	19,501	19,501
Total expenditures			30,171	30,171
Excess (deficiency) of revenues over expenditures	65,215	60,498	11,032	136,745
Other financing sources (uses)				
Transfers in	-	-	88,800	88,800
Transfers out	(14,234)			(14,234)
Total other financing sources (uses)	(14,234)		88,800	74,566
Net change in fund balances	50,981	60,498	99,832	211,311
Fund balances at beginning of year	1,138,331	1,022,343	-	2,160,674
Change within financial reporting entity (proprietary to governmental)			770,308	770,308
Fund balances at beginning of year, as restated	1,138,331	1,022,343	770,308	2,930,982
Fund balances at end of year	<b>\$ 1,189,312</b>	\$ 1,082,841	\$ 870,140	\$ 3,142,293

LIBRARY - SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET TO ACTUAL Year Ended June 30, 2024

	Budget	Budget Actual	
Revenues			
Property taxes	\$ 293,40	\$ 289,704	\$ (3,696)
Licenses, permits and fees	70	910	210
Fines and forfeitures	3,50	6,172	2,672
Intergovernmental	159,91	162,765	2,850
Interest	3,50	18,614	15,114
Total revenues	461,01	5 478,165	17,150
Expenditures			
Library	558,009	526,627	31,382
Contingency	30,000	<u> </u>	30,000
Total expenditures	588,00	526,627	61,382
Excess (deficiency) of revenues over expenditures	(126,99	4) (48,462)	78,532
Other financing sources (uses)			
Transfers in	70,00	70,000	=
Transfers out	(50,60	<u>(50,600)</u>	
Total other financing sources (uses)	19,40	19,400	
Net change in fund balance	(107,59	4) (29,062)	78,532
Fund balance at beginning of year	370,00	0 402,170	32,170
Fund balance at end of year	\$ 262,400	<u>\$ 373,108</u>	\$ 110,702

PARKS - SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET TO ACTUAL Year Ended June 30, 2024

		Budget Actual		,	/ariance	
Revenues		Duuget		- Aotuui		- ananoo
Property taxes	\$	183,400	\$	182,580	\$	(820)
Rent	Ψ	3,500	Ψ	2,655	Ψ	(845)
Interest		2,000		12,954		10,954
Miscellaneous		<del>_</del>		7,371	_	7,371
Total revenues		188,900		205,560		16,660
Expenditures						
Parks		360,984		320,224		40,760
Contingency		50,000				50,000
Total expenditures		410,984		320,224		90,760
Excess (deficiency) of revenues over expenditures		(222,084)		(114,664)		107,420
Other financing sources (uses)						
Transfers in		190,000		190,000		-
Transfers out		(73,900)		(64,798)		9,102
Total other financing sources (uses)		116,100		125,202		9,102
Net change in fund balance		(105,984)		10,538		116,522
Fund balance at beginning of year		230,000		250,416		20,416
Fund balance at end of year	\$	124,016	\$	260,954	\$	136,938

SWIMMING POOL - SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET TO ACTUAL Year Ended June 30, 2024

	Budge	t	Actual		Variance	
Revenues						
Property taxes	\$ 183,	,400	\$	183,630	\$	230
Charges for services	102	,440		131,579		29,139
Interest	2,	,000		7,692		5,692
Miscellaneous			-	665		665
Total revenues	287	,840		323,566		35,726
Expenditures						
Pool	381,	,007		368,249		12,758
Contingency	19	000				19,000
Total expenditures	400	,007		368,249		31,758
Excess (deficiency) of revenues over expenditures	(112	<u>,167</u> )		(44,683)		67,484
Other financing sources (uses)						
Transfers in	145	,000		145,000		-
Transfers out	(60	,200)		(60,200)		
Total other financing sources (uses)	84,	,800		84,800		
Net change in fund balance	(27,	,367)		40,117		67,484
Fund balance at beginning of year	102	,600		132,166		29,566
Fund balance at end of year	<u>\$ 75,</u>	233	\$	172,283	\$	97,050

STREET SYSTEM DEVELOPMENT CHARGES - CAPITAL PROJECTS FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET TO ACTUAL Year Ended June 30, 2024

	 Budget		Actual		Variance
Revenues					
System development charges	\$ 63,340	\$	6,391	\$	(56,949)
Interest	 18,000		58,824		40,824
Total revenues	 81,340		65,215		(16,125)
Other financing sources (uses)					
Transfers out	 (33,500)		(14,234)		19,266
Total other financing sources (uses)	 (33,500)		(14,234)		19,266
Net change in fund balance	47,840		50,981		3,141
Fund balance at beginning of year	 1,250,000		1,138,331		(111,669)
Fund balance at end of year	\$ 1,297,840	\$	1,189,312	\$	(108,528)

PARKS SYSTEM DEVELOPMENT CHARGES - CAPITAL PROJECTS FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET TO ACTUAL Year Ended June 30, 2024

	Budget	Actual	Variance
Revenues System development charges Interest	\$ 75,260 7,500		. , ,
Total revenues	82,760	60,498	(22,262)
Net change in fund balance	82,760	60,498	(22,262)
Fund balance at beginning of year	1,000,000	1,022,343	22,343
Fund balance at end of year	<b>\$ 1,082,760</b>	\$ 1,082,841	\$ 81

FACILITIES - CAPITAL PROJECTS FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET TO ACTUAL Year Ended June 30, 2024

	Budget		Actual		Variance	
Revenues	_					
Interest	\$	10,000	\$	41,203	\$	31,203
Total revenues		10,000		41,203		31,203
Expenditures						
Facilities		37,301		30,171		7,130
Total expenditures		37,301		30,171		7,130
Excess (deficiency) of revenues over expenditures		(27,301)		11,032		38,333
Other financing sources (uses)						
Transfers in		88,800		88,800		<u>-</u>
Total other financing sources (uses)		88,800		88,800		
Net change in fund balance		61,499		99,832		38,333
Fund balance at beginning of year		730,000		770,308		40,308
Fund balance at end of year	\$	791,499	\$	870,140	\$	78,641

	Water	Water System Development Charges	Total Water Fund
Assets			
Current assets			
Cash and cash equivalents	\$ 1,322,008	\$ 1,124,859	\$ 2,446,867
Receivables, net	193,107	=	193,107
Inventory	115,506		115,506
Total current assets	1,630,621	1,124,859	2,755,480
Net other postemployment benefits asset	7,047	-	7,047
Capital assets			
Capital assets, nondepreciable	89,820	-	89,820
Capital assets, net of accumulated depreciation	12,657,171		12,657,171
Total capital assets	12,746,991		12,746,991
Total assets	14,384,659	1,124,859	15,509,518
Deferred outflows of resources			
Refunded debt charges	26,945		26,945
Pension related items	130,244		130,244
Other postemployment benefit related items	12,903	-	12,903
Total deferred outflows of resources	170,092		170,092
Liabilities			
Current liabilities			
Accounts payable and accrued liabilities	18,056	-	18,056
Accrued interest payable	7,092	-	7,092
Unearned revenue	108,928	-	108,928
Consumer deposits	61,432	-	61,432
Compensated absences	21,726	-	21,726
Bonds payable	281,414		281,414
Total current liabilities	498,648		498,648
Noncurrent liabilities			
Bonds payable	2,223,486	-	2,223,486
Net pension liability	46,556	-	46,556
Net other postemployment benefits liability	30,462		30,462
Total noncurrent liabilities	2,300,504		2,300,504
Total liabilities	2,799,152	_	2,799,152
Total natifices			2,133,132
Deferred inflows of resources			
Pension related items	4,544	-	4,544
Other postemployment benefit related items	6,908		6,908
Total deferred inflows of resources	11,452		11,452
Net position			
Net investment in capital assets	10,242,091	-	10,242,091
Restricted for capital projects		1,124,859	1,124,859
Unrestricted	1,502,056		1,502,056
Total net position	<u>\$ 11,744,147</u>	\$ 1,124,859	\$ 12,869,006

COMBINING STATEMENT OF REVENUES, EXPENSES
AND CHANGES IN NET POSITION
WATER FUND
Year Ended June 30, 2024

		ter System velopment		
	 Water	 Charges	Tot	al Water Fund
Operating revenues				
Charges for services	\$ 2,300,795	\$ 	\$	2,300,795
Operating expenses				
Personnel services	377,454	-		377,454
Materials and services	667,389	-		667,389
Depreciation	 346,534	 -		346,534
Total operating expenses	 1,391,377	<del>-</del>		1,391,377
Operating income (loss)	 909,418	<del>-</del>		909,418
Nonoperating revenues (expenses)				
Interest income	73,263	54,957		128,220
Miscellaneous	21,287	-		21,287
Debt service	 (61,335)	 		(61,335)
Total nonoperating revenue (expenses)	 33,215	 54,957		88,172
Income (loss) before capital contributions and transfers	942,633	54,957		997,590
Occided a contributions		7.004		7.004
Capital contributions Transfers out	 (386,397)	 7,904		7,904 (386,397)
Change in net position	556,236	62,861		619,097
Net position - beginning	 11,187,911	 1,061,998		12,249,909
Net position - ending	\$ 11,744,147	\$ 1,124,859	\$	12,869,006

	Water	Water System Development Charges	Total Water Fund
Cash flows from operating activities		Onuiges	Total Water Falla
Receipts from customers	\$ 2,302,851	\$ -	\$ 2,302,851
Payments to suppliers	(775,498)		(775,498)
Payments to employees	(364,235)		(364,235)
Net cash provided by operating activities	1,163,118		1,163,118
Cash flows from noncapital financing activities			
Transfers out	(386,397)	-	(386,397)
Net cash provided by (used in) noncapital financing activities	(386,397)		(386,397)
Cash flows from capital and related financing activities			
System development charges received	-	7,904	7,904
Other	21,287	=	21,287
Acquisition of capital assets	(365,807)		(365,807)
Principal paid on long-term obligations	(235,000)		(235,000)
Interest paid on long-term obligations	(94,700)	<u> </u>	(94,700)
Net cash provided by (used in) capital and related financing activities	(674,220)	7,904	(666,316)
Cash flows from investing activities			
Interest on investments	73,263	54,957	128,220
Net cash provided by investing activities	73,263	54,957	128,220
Net increase (decrease) in cash and cash equivalents	175,764	62,861	238,625
Cash and cash equivalents - beginning of year	1,146,244	1,061,998	2,208,242
Cash and cash equivalents - end of year	<u>\$ 1,322,008</u>	<u>\$ 1,124,859</u>	\$ 2,446,867
Reconciliation of operating income (loss) to net cash			
provided by operating activities			
Operating income (loss)	\$ 909,418	\$ -	\$ 909,418
Adjustments to reconcile operating income			
to net cash provided by operating activities	040 504		040 504
Depreciation	346,534	-	346,534
(Increase) decrease in assets and deferred outflows of resources  Receivables, net	(5,787)	_	(5,787)
Inventories	(530)		(530)
Net other postemployment benefits asset	(3,919)		(3,919)
Deferred outflows - pension related items	(5,711)		(5,711)
Deferred outflows - other postemployment benefit related items	2,680	-	2,680
Increase (decrease) in liabilities and deferred inflows of resources			
Accounts payable and accrued liabilities	(107,579)	-	(107,579)
Consumer deposits	7,843	-	7,843
Compensated absences payable	(690)	-	(690)
Net pension liability	20,394	-	20,394
Net other postemployment benefits liability	507	<del>-</del>	507
Deferred inflows - pension related items	(1,411)	-	(1,411)
Deferred inflows - other postemployment benefit related items	1,369		1,369
Net cash provided by (used in) operating activities	\$ <b>1,163,118</b>	\$ -	\$ 1,163,118
	. ,		, -,2

WATER - ENTERPRISE FUND (MAJOR FUND)
SCHEDULE OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCE - BUDGET TO ACTUAL
Year Ended June 30, 2024

		Dudget		A . 4		Madana
<b>D</b>		Budget		Actual		Variance
Revenues	φ.	0.000.000	Φ.	0.040.007	Φ.	400 477
Charges for services	\$	2,203,920	\$	2,312,397	\$	108,477
Intergovernmental		514,750		-		(514,750)
Interest		20,000		73,263		53,263
Miscellaneous		9,000		21,287		12,287
Total revenues	_	2,747,670		2,406,947		(340,723)
Expenditures						
Water		2,494,011		1,397,961		1,096,050
Debt service		329,700		329,700		-
Contingency	_	225,000				225,000
Total expenditures	_	3,048,711		1,727,661		1,321,050
Excess (deficiency) of revenues over expenditures	_	(301,041)		679,286		980,327
Other financing sources (uses)						
Transfers in		239,688		-		(239,688)
Transfers out	_	(454,200)		(386,397)		67,803
Total other financing sources (uses)	_	(214,512)		(386,397)		(171,885)
Net change in fund balance		(515,553)		292,889		808,442
Fund balance at beginning of year		1,050,000	_	1,033,810		(16,190)
Fund balance at end of year	<u>\$</u>	534,447		1,326,699	\$	792,252
Reconciliation to generally accepted accounting principles						
Inventory				115,506		
Net other postemployment benefit asset				7,047		
Capital assets, net				12,746,991		
Deferred outflows of resources				170,092		
Accrued interest payable				(7,092)		
Compensated absences payable				(21,726)		
Net pension liability				(46,556)		
Net other postemployment benefit liability				(30,462)		
Bonds payable				(2,504,900)		
Deferred inflows of resources				(11,452)		
Net position - ending			\$	11,744,147		

WATER SYSTEM DEVELOPMENT CHARGES - WATER FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET TO ACTUAL Year Ended June 30, 2024

	 Budget		Actual		Variance
Revenues					
System development charges	\$ 78,340	\$	7,904	\$	(70,436)
Interest	 11,000		54,957		43,957
Total revenues	 89,340		62,861		(26,479)
Other financing sources (uses)					
Transfers out	 (239,688)				239,688
Total other financing sources (uses)	 (239,688)				239,688
Net change in fund balance	(150,348)		62,861		213,209
Fund balance at beginning of year	 1,060,000		1,061,998		1,998
Fund balance at end of year	\$ 909,652	\$	1,124,859	\$	215,207

	Wastewater	Wastewater System Development Charges	Total Wastewater Fund
Assets		<u>-</u>	
Current assets			
Cash and cash equivalents	\$ 5,707,758	\$ 742,411	
Receivables, net	329,643	-	329,643
Inventory	576,847		576,847
Total current assets	6,614,248	742,411	7,356,659
Net other postemployment benefits asset	11,693		11,693
Capital assets			
Capital assets, nondepreciable	2,758,621	=	2,758,621
Capital assets, net of accumulated depreciation	19,794,105		19,794,105
Total capital assets	22,552,726		22,552,726
Total assets	29,178,667	742,411	29,921,078
1000100000			20,021,010
Deferred outflows of resources			
Pension related items	158,011	-	158,011
Other postemployment benefit related items	17,185		17,185
Total deferred outflows of resources	175,196		175,196
Liabilities			
Current liabilities			
Accounts payable and accrued liabilities	288,672	-	288,672
Accrued interest payable	160,781	-	160,781
Consumer deposits Compensated absences	60,904 30,335	-	60,904 30,335
Bonds payable	608,326		608,326
Total current liabilities	1,149,018	-	1,149,018
Noncurrent liabilities			
Bonds payable	7,950,232	=	7,950,232
Net pension liability Net other postemployment benefits liability	59,242 43,338	-	59,242 43,338
, ,			
Total noncurrent liabilities	8,052,812		8,052,812
Total liabilities	9,201,830		9,201,830
Deferred inflows of resources			
Pension related items	38,427	-	38,427
Other postemployment benefit related items	10,828		10,828
Total deferred inflows of resources	49,255		49,255
Net position			
Net investment in capital assets	13,994,168	-	13,994,168
Restricted for:			•
Capital projects	-	742,411	742,411
Debt service	517,490	-	517,490
Unrestricted	5,591,120		5,591,120
Total net position	\$ 20,102,778	\$ 742,411	\$ 20,845,189

COMBINING STATEMENT OF REVENUES, EXPENSES
AND CHANGES IN NET POSITION
WASTEWATER FUND
Year Ended June 30, 2024

		Wastewater System Development		Total Wastewater
	Wastewater	Charges	Eliminations	Fund
Operating revenues		<u> </u>		
Charges for services	\$ 3,906,441	\$	\$ -	\$ 3,906,441
Operating expenses				
Personnel services	497,949	-	-	497,949
Materials and services	1,189,613	_	-	1,189,613
Depreciation	629,553	<u> </u>		629,553
Total operating expenses	2,317,115	<u> </u>		2,317,115
Operating income (loss)	1,589,326	<u> </u>		1,589,326
Nonoperating revenues (expenses)				
Interest income	270,829	41,038	=	311,867
Miscellaneous	2,140	-	-	2,140
Interest expense	(222,548			(222,548)
Total nonoperating revenue (expenses)	50,421	41,038		91,459
Income (loss) before capital contributions				
and transfers	1,639,747	41,038	-	1,680,785
Miscellaneous revenue		-		-
Capital contributions	500,000	5,889	-	505,889
Transfers in	97,564	-	(97,564)	-
Transfers out	(486,396	(97,564)	97,564	(486,396)
Change in net position	1,750,915	(50,637)	-	1,700,278
Net position - beginning	18,351,863	793,048		19,144,911
Net position - ending	\$ 20,102,778	\$ 742,411	\$ -	\$ 20,845,189

	Wastewater	Wastewater System Development Charges	Eliminations	Total Wastewater Fund
Cash flows from operating activities	\$ 3,933,55	2 \$ <u>-</u>	\$ -	\$ 3.933.552
Receipts from customers Payments to suppliers	(1,142,06		Φ -	(1,142,064)
Payments to suppliers Payments to employees	(463,48		-	(463,485)
,				
Net cash provided by (used in) operating activities	2,328,003			2,328,003
Cash flows from noncapital financing activities				
Transfers out	(486,39)	3)		(486,396)
Net cash provided by (used in) noncapital financing activities	(486,39	3)		(486,396)
Cash flows from capital and related financing activities	07.50		(07.504)	
Transfers in	97,56		(97,564)	-
Transfers out System development charges received		- (97,564) - 5,889	97,564	5,889
Other	2,14		-	2,140
Grants	500,000		_	500,000
Acquisition of capital assets	(1,910,59		_	(1,910,595)
Principal paid on long-term obligations	(563,14		-	(563,144)
Interest paid on long-term obligations	(253,05			(253,053)
Net cash provided by (used in) capital and related financing activities	(2,127,08	<u>(91,675)</u>		(2,218,763)
Cash flows from investing activities				
Interest on investments	270,82	9 41,038	-	311,867
Net cash provided by (used in) investing activities	270,82	9 41,038		311,867
Net increase (decrease) in cash and cash equivalents	(14,65)		-	(65,289)
Cash and cash equivalents - beginning of year	5,722,41	793,048		6,515,458
Cash and cash equivalents - end of year	\$ 5,707,758	3 \$ 742,411	\$ -	\$ 6,450,169
Reconciliation of operating income (loss) to net cash				
provided by (used in) operating activities Operating income (loss)	\$ 1,589,32	s \$ _	\$ -	\$ 1,589,326
Adjustments to reconcile operating income (loss)	1,303,32	σ Ψ	Ψ -	Ψ 1,000,020
to net cash provided by (used in) operating activities  Depreciation	629,55	3 -	-	629,553
(Increase) decrease in assets and deferred outflows of resources	04.40	7		04.407
Receivables, net	21,10		-	21,107
Inventories  Net other postemployment benefits asset	(10,23: (4,99		-	(10,232) (4,990)
Deferred outflows - pension related items	(7,26		_	(7,267)
Deferred outflows - other postemployment benefit related items	3,41:		-	3,412
Increase (decrease) in liabilities and deferred inflows of resources	0,41.	-		0,112
Accounts payable and accrued liabilities	57,78	1 -	-	57,781
Consumer deposits	6,00		-	6,004
Compensated absences payable	16,54	-	-	16,543
Net pension liability	26,17	4 -	-	26,174
Net other postemployment benefits liability	64		-	645
Deferred inflows - pension related items	(1,79		-	(1,795)
Deferred inflows - other postemployment benefit related items	1,74:			1,742
Net cash provided by (used in) operating activities	\$ 2,328,003	<u> </u>	\$ -	\$ 2,328,003

WASTEWATER - ENTERPRISE FUND (MAJOR FUND)
SCHEDULE OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCE - BUDGET TO ACTUAL
Year Ended June 30, 2024

		Budget		Actual	Varia	nce
Revenues		Duugot		Actual	Varia	
Charges for services	\$	3,740,000	\$	3,927,495	\$ 18	37,495
System development charges	*	500,000	Ψ	500,000	Ψ 10	-
Interest		85,000		270,829	18	35,829
Miscellaneous		-		2,140		2,140
	-		_			
Total revenues		4,325,000		4,700,464	37	5,464
		_				
Expenditures						
Wastewater		4,369,140		3,573,925	79	5,215
Debt service		817,000		816,197		803
Contingency		725,000		<u>-</u>	72	25,000
Total expenditures		5,911,140		4,390,122	1,52	21,018
Excess (deficiency) of revenues over expenditures		(1,586,140)		310,342	1,89	6,482
Other financing sources (uses)						
Transfers in		252,000		97,564		54,436)
Transfers out		(565,400)		(486,396)	7	9,004
Total other financing sources (uses)		(313,400)		(388,832)	(7	'5,432 <u>)</u>
Net change in fund balance		(1,899,540)		(78,490)	1,82	21,050
Fund balance at beginning of year		4,950,000		5,766,315	81	6,315
Fund balance at end of year	\$	3,050,460		5,687,825	\$ 2,63	7,365
Reconciliation to generally accepted accounting principle	-e					
Inventory				576,847		
Net other postemployment benefit asset				11,693		
Capital assets, net				22,552,726		
Deferred outflows of resources				175,196		
Accrued interest payable				(160,781)		
Compensated absences payable				(30,335)		
Net pension liability				(59,242)		
Net other postemployment benefit liability				(43,338)		
Bonds payable				(8,558,558)		
Deferred inflows of resources				(49,255)		
Net position - ending			\$	20,102,778		

WASTEWATER SYSTEM DEVELOPMENT CHARGES - WASTEWATER FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET TO ACTUAL Year Ended June 30, 2024

	Budget		Actual			/ariance
Revenues	· <u> </u>					
System development charges	\$	58,360	\$	5,889	\$	(52,471)
Interest		7,500		41,038		33,538
Total revenues		65,860		46,927		(18,933)
Other financing sources (uses)						
Transfers out		(252,000)		(97,564)	-	154,436
Total other financing sources (uses)		(252,000)		(97,564)		154,436
Net change in fund balance		(186,140)		(50,637)		135,503
Fund balance at beginning of year		840,000		793,048		(46,952)
Fund balance at end of year	\$	653,860	\$	742,411	\$	88,551

COMBINING STATEMENT OF NET POSITION STORMWATER FUND June 30, 2024

	Stormwater	Stormwater System Development Charges	Total Stormwater Fund
Assets		<u> </u>	
Current assets			
Cash and cash equivalents	\$ 466,647	\$ 507,343	\$ 973,990
Receivables, net	45,657		45,657
Total current assets	512,304	507,343	1,019,647
Net other postemployment benefits asset	1,037		1,037
Capital assets			
Capital assets, nondepreciable	1,685,712	-	1,685,712
Capital assets, net of accumulated depreciation	4,904,949		4,904,949
Total capital assets	6,590,661		6,590,661
Total assets	7,104,002	507,343	7,611,345
Deferred outflows of resources			
	13,297		12.207
Pension related items  Other postemployment benefit related items	13,297	-	13,297 1,341
other posteripioyment benefit related items			1,541
Total deferred outflows of resources	14,638		14,638
Liabilities			
Current liabilities			
Accounts payable and accrued liabilities	32,868	-	32,868
Accrued interest payable	6,926	-	6,926
Due to other funds Bonds payable	46,000 30,585	-	46,000 30,585
borius payable			30,383
Total current liabilities	116,379		116,379
Noncurrent liabilities			
Compensated absences			
Bonds payable	555,746	-	555,746
Net pension liability	4,712	-	4,712
Net other postemployment benefits liability	3,193		3,193
Total noncurrent liabilities	563,651		563,651
Total liabilities	680,030		680,030
Deferred inflows of resources			
Pension related items	4,949	-	4,949
Other postemployment benefit related items	838		838
Total deferred inflows of resources	5,787		5,787
Net position			
Net investment in capital assets	6,004,330	-	6,004,330
Restricted for capital projects	-	507,343	507,343
Unrestricted	428,493		428,493
Total net position	<u>\$ 6,432,823</u>	\$ 507,343	\$ 6,940,166

COMBINING STATEMENT OF REVENUES, EXPENSES
AND CHANGES IN NET POSITION
STORMWATER FUND
Year Ended June 30, 2024

	s	tormwater	Stormwater System Development Charges		Total Stormwater Fund
Operating revenues					
Charges for services	\$	480,510	\$	-	\$ 480,510
Operating expenses					
Personnel services		38,023		-	38,023
Materials and services		239,532		-	239,532
Depreciation		121,543		_	121,543
Total operating expenses		399,098		_	399,098
Operating income (loss)		81,412		_	81,412
Nonoperating revenues (expenses)					
Interest income		23,302	24,66	1	47,963
Interest expense		(17,599)		_	(17,599)
Total nonoperating revenue (expenses)		5,703	24,66	1	30,364
Income (loss) before capital contributions					
and transfers		87,115	24,66	1	111,776
Capital contributions		-	10,13	2	10,132
Transfers out		(138,958)		_	(138,958)
Change in net position		(51,843)	34,79	3	(17,050)
Net position - beginning		6,484,666	472,55	0	6,957,216
Net position - ending	\$	6,432,823	\$ 507,34	<u>3</u>	\$ 6,940,166

COMBINING STATEMENT OF CASH FLOWS STORMWATER FUND

Year Ended June 30, 2024

	Sto	ormwater	De	ormwater System velopment Charges	Tota	I Stormwater Fund
Cash flows from operating activities						
Receipts from customers	\$	466,916	\$	=	\$	466,916
Payments to suppliers		(209,930)		-		(209,930)
Payments to employees		(36,865)				(36,865)
Net cash provided by (used in) operating activities		220,121				220,121
Cash flows from noncapital financing activities						
Payments on interfund Ioan		(23,000)		-		(23,000)
Transfers out		(138,958)				(138,958)
Net cash provided by (used in) noncapital financing activities		(161,958)				(161,958)
Cash flows from capital and related financing activities				10 100		40.400
System development charges received		(22,600)		10,132		10,132
Acquisition of capital assets Principal paid on long-term obligations		(23,609) (29,575)		_		(23,609) (29,575)
Interest paid on long-term obligations		(17,965)			-	(17,965)
Net cash provided by (used in) capital and related financing activities		(71,149)		10,132		(61,017)
Net cash provided by (used iii) capital and related illianting activities		(71,149)		10,132	-	(01,017)
Cash flows from investing activities		00.000		04.004		47.000
Interest on investments		23,302		24,661	-	47,963
Net cash provided by (used in) investing activities		23,302		24,661	-	47,963
Net increase (decrease) in cash and cash equivalents		10,316		34,793		45,109
Cash and cash equivalents - beginning of year		456,331		472,550		928,881
Cash and cash equivalents - end of year	\$	466,647	\$	507,343	\$	973,990
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities						
Operating income (loss) Adjustments to reconcile operating income (loss)	\$	81,412	\$	-	\$	81,412
to net cash provided by (used in) operating activities						
Depreciation		121,543		-		121,543
(Increase) decrease in assets and deferred outflows of resources  Receivables, net		(13,594)				(13,594)
Net other postemployment benefits asset		(13,394)		_		(13,394)
Deferred outflows - pension related items		(578)		_		(578)
Deferred outflows - other postemployment benefit related items		272		-		272
Increase (decrease) in liabilities and deferred inflows of resources						
Accounts payable and accrued liabilities		29,602		-		29,602
Net pension liability		1,814		-		1,814
Net other postemployment benefits liability		51		-		51
Deferred inflows - pension related items  Deferred inflows - other postemployment benefit related items		(143) 139		-		(143) 139
			_		_	
Net cash provided by (used in) operating activities	\$	220,121	\$	-	\$	220,121

STORMWATER - ENTERPRISE FUND (MAJOR FUND)
SCHEDULE OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCE - BUDGET TO ACTUAL
Year Ended June 30, 2024

	Budget	Actual	Variance	
Revenues				
Charges for services	\$ 490,000	\$ 482,555	\$ (7,445)	
Interest	75,000	23,302	(51,698)	
Total revenues	565,000	505,857	(59,143)	
Expenditures				
Stormwater	746,581		446,575	
Debt service	71,500		960	
Contingency	40,000	<u> </u>	40,000	
Total expenditures	858,081	370,546	487,535	
Excess (deficiency) of revenues over expenditures	(293,081	) 135,311	428,392	
Other financing sources (uses)				
Transfers in	350,000	=	(350,000)	
Transfers out	(159,400	) (138,958)	20,442	
Total other financing sources (uses)	190,600	(138,958)	(329,558)	
Net change in fund balance	(102,481	) (3,647)	98,834	
Fund balance at beginning of year	430,000	483,083	53,083	
Fund balance at end of year	\$ 327,519	479,436	<u>\$ 151,917</u>	
Reconciliation to generally accepted accounting principles				
Net other postemployment benefit asset		1,037		
Capital assets, net		6,590,661		
Deferred outflows of resources		14,638		
Accrued interest payable		(6,926)		
Due to other funds		(46,000)		
Net pension liability		(4,712)		
Net other postemployment benefit liability		(3,193)		
Bonds payable		(586,331)		
Deferred inflows of resources		(5,787)		
Net position - ending		\$ 6,432,823		

STORMWATER SYSTEM DEVELOPMENT CHARGES - STORMWATER FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET TO ACTUAL Year Ended June 30, 2024

	Budget		Actual		Variance	
Revenues						
System development charges	\$	69,600	\$	10,132	\$	(59,468)
Interest		6,000		24,661		18,661
Total revenues		75,600		34,793		(40,807)
Other financing sources (uses)						
Transfers out		(350,000)				350,000
Total other financing sources (uses)		(350,000)				350,000
Net change in fund balance		(274,400)		34,793		309,193
Fund balance at beginning of year		460,000	_	472,550	_	12,550
Fund balance at end of year	\$	185,600	\$	507,343	\$	321,743

COMBINING STATEMENT OF REVENUES, EXPENSES

AND CHANGES IN NET POSITION

INTERNAL SERVICE FUNDS

Year Ended June 30, 2024

		Formerly Proprietary Fund	
	Public Works		
	Administration	Facilities	Totals
Operating revenues			
Licenses and permits	\$ 8,770	\$ -	\$ 8,770
Total operating revenues	8,770		8,770
Operating expenses			
Personnel services	525,455	-	525,455
Materials and services	244,601	<del>_</del>	244,601
Total operating expenses	770,056		770,056
Operating income (loss)	(761,286)		(761,286)
Nonoperating revenues (expenses)			
Interest income	27,888	-	27,888
Miscellaneous	151		151
Total nonoperating revenue (expenses)	28,039		28,039
Income (loss) before capital contributions			
and transfers	(733,247)	-	(733,247)
Transfers in	481,300		481,300
Change in net position	(251,947)	-	(251,947)
Net position - beginning	605,896	843,352	1,449,248
Change within financial reporting entity		(843,352)	(843,352)
Net position - beginning as restated	605,896		605,896
Net position - ending	\$ 353,949	<u>\$</u>	\$ 353,949

PUBLIC WORKS ADMINISTRATION - INTERNAL SERVICE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET TO ACTUAL Year Ended June 30, 2024

		Budget Actual		Variance				
Revenues								
Licenses, permits and fees	\$	-	\$	8,770	\$	8,770		
Interest		10,000		27,888		17,888		
Miscellaneous		500		151		(349)		
Total revenues		10,500		36,809		26,309		
Expenditures								
Public works administration		794,228		750,034		44,194		
Contingency		40,000				40,000		
Total expenditures		834,228	_	750,034		84,194		
Excess (deficiency) of revenues over expenditures		(823,728)		(713,225)		110,503		
Other financing sources (uses)								
Transfers in		731,300		481,300		(250,000)		
Total other financing sources (uses)		731,300		481,300		(250,000)		
Net change in fund balance		(92,428)		(231,925)		(139,497)		
Fund balance at beginning of year		225,000	_	521,941		296,941		
Fund balance at end of year	\$	132,572		290,016	\$	157,444		
Reconciliation to generally accepted accounting principles								
Net other postemployment benefit asset				10,140				
Deferred outflows of resources				202,362				
Compensated absences payable				(23,950)				
Net pension liability				(64,603)				
Net other postemployment benefit liability				(40,841)				
Deferred inflows of resources				(19,175)				
Net position - ending			\$	353,949				

COMBINING STATEMENT OF NET POSITION PENSION TRUST FUNDS
June 30, 2024

			 ement Health ance Account	Totals
Assets				
Cash and cash equivalents	\$	298,280	\$ 9,313	\$ 307,593
Receivables		43,637	1,173	44,810
Investments, at fair value				
Mutual funds		10,947,696	341,817	11,289,513
Total assets		11,289,613	 352,303	 11,641,916
Net position				
Net position held in trust for:				
Pension benefits		11,289,613	-	11,289,613
Other postemployment benefits		<u>-</u>	 352,303	 352,303
Total net position	\$	11,289,613	\$ 352,303	\$ 11,641,916

# COMBINING STATEMENT OF CHANGES IN NET POSITION PENSION TRUST FUNDS Year Ended June 30, 2024

	Retirement F	Plan for				
	<b>Employees of the</b>		Retirement Health			
	City of Stayton		Insurance Account	Totals		
Additions						
Contributions	\$ 45	9,344	\$ 12,385	\$ 471,729		
Investment earnings	1,28	6,739	39,800	1,326,539		
Total additions	1,74	6,083	52,185	1,798,268		
<b>Deductions</b> Benefits	50	3,968	7,800	511,768		
Total deductions	50	3,968	7,800	511,768		
Change in net position	1,24	2,115	44,385	1,286,500		
Net position - beginning of year	10,04	7,498	307,918	10,355,416		
Net position - end of year	\$ <b>11</b> ,28	9,613	\$ 352,303	<b>\$ 11,641,916</b>		





## INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS

To the Mayor and City Council City of Stayton Stayton, Oregon

We have audited the basic financial statements of the City of Stayton, Oregon (the "City") as of and for the year ended June 30, 2024, and have issued our report thereon dated March 6, 2025. Our audit was conducted in accordance with auditing standards generally accepted in the United States of America and the standards applicable to the financial audits contained in *Government Audit Standards*, issued by the Comptroller General of the United States.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-010-0230 through 162-010-0320 of the Minimum Standards for Audits of Oregon Municipal Corporations, noncompliance with which could have a direct and material effect on the determination of financial statements amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures which included, but were not limited to the following:

- Deposit of public funds with financial institutions (ORS Chapter 295).
- Indebtedness limitations, restrictions and repayment.
- Budgets legally required (ORS Chapter 294).
- Insurance and fidelity bonds in force or required by law.
- Programs funded from outside sources.
- Highway revenues used for public highways, roads, and streets.
- Authorized investment of surplus funds (ORS Chapter 294).
- Public contracts and purchasing (ORS Chapters 279A, 279B, 279C).

In connection with our testing nothing came to our attention that caused us to believe the City was not in substantial compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-010-000 through 162-010-0320 of the Minimum Standards for Audits of Oregon Municipal Corporations except as follows:

To the Mayor and City Council
City of Stayton
Independent Auditor's Report Required by Oregon State Regulations

#### Budgets legally require (ORS Chapter 294)

In the 2024-25 budget document, the City presented numbers different from the actual historical financial information for the first preceding year 2022-23 as follows:

Fund / Appropriation Category	<u>Presented</u>		<u> Historical</u>		/ariance
General - Total Revenues	\$ 7,680,296	\$	7,755,676	\$	(75,380)
General - Total Expenditures	4,603,042		4,603,744		(702)
Library - Total Revenues	928,375		855,398		2,977
Parks - Total Expenditures	345,945		332,575		13,370
Street - Total Expenditures	908,466		921,835		(13, 369)
Water - Total Revenues	2,866,769		2,882,393		(15,624)
Wastewater - Total Revenues	9,276,898		9,269,861		7,037
Stormwater - Total Revenues	764,390		764,001		389
Facilities – Total Revenues	861,947		861,746		201

1) With Supplemental Budget No. 1103, the City attempted to appropriate \$200,000 from unappropriated fund balance. Appropriation of unappropriated fund balance is not allowed under ORS 294.398.

#### OAR 162-010-0230 Internal Control

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting to determine the audit procedures that are appropriate in the circumstances for the purposes of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

#### **Restriction of Use**

This report is intended solely for the information and use of the City Council and management of City of Stayton and the Oregon Secretary of State and is not intended to be and should not be used by anyone other than these parties.

March 6, 2025

By:

Bradley G. Bingenheimer, Partner

Singer Lewak LLP



## REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Independent Auditor's Report

To the Honorable Mayor and City Council City of Stayton Stayton, Oregon

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Stayton, Oregon (the "City") as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated March 6, 2025.

#### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

To the Honorable Mayor and City Council
City of Stayton
Stayton, Oregon
Independent Auditor's Report on Internal Control over Financial Reporting
and on Compliance and Other Matters Based on an Audit of Financial
Statements Performed in Accordance with Government Auditing Standards

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

Singer Lewak LLP

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose

March 6, 2025