

**ORDINANCE NO. 888**

**AN ORDINANCE AMENDING THE CITY OF STAYTON TRANSPORTATION SYSTEM PLAN, AN ELEMENT OF THE STAYTON COMPREHENSIVE PLAN, TO INCLUDE THE SUBLIMITY INTERCHANGE AREA MANAGEMENT PLAN, ENABLING THE MODERNIZATION OF THE EXISTING INTERCHANGE, AND BRIDGE STRUCTURE AND ASSOCIATED LOCAL TRANSPORTATION SYSTEM IMPROVEMENTS.**

WHEREAS, The City of Stayton is acting pursuant to the authority of OAR 734.051.055(5),

WHEREAS, the existing interchange that carries OR 22 over Cascade Highway is functionally obsolete; and

WHEREAS, the Oregon Transportation Commission (OTC) approved funding to reconstruct the existing interchange; and

WHEREAS, as a condition of funding construction for the project, the OTC required that an Interchange Area Management Plan (IAMP) be prepared in association with the design of the interchange and adopted by the City of Stayton, the City of Sublimity, and Marion County; and

WHEREAS, in the Autumn of 2004 ODOT contracted with the firm CH2MHILL to manage a project consultant team to develop the Sublimity IAMP; and

WHEREAS, the City appointed staff and elected officials worked closely with the Oregon Department of Transportation (ODOT) and project consultant team in planning for future improvements to the interchange, through participation with the Project Management Team (PMT) for the Sublimity IAMP project and the development of the IAMP; and

WHEREAS, small group meetings with affected property owners were held throughout the course of the project and were instrumental in guiding the development of the Sublimity IAMP; and

WHEREAS, the Sublimity IAMP documents the land use planning, transportation planning, access management and public involvement work that resulted in the Preferred Alternative Access Plan; and

WHEREAS, the City of Stayton has held public hearings on the Sublimity IAMP on March 27, 2006 before the Stayton Planning Commission and April 17, 2006 before the Stayton City Council, and

WHEREAS, the City of Sublimity has held public hearing on the Sublimity IAMP on April 10, 2006; and



WHEREAS, Marion County will hold a public hearing at a future date regarding the Sublimity IAMP; and

WHEREAS, the Stayton City Council approved an Order with Findings of Fact; and

WHEREAS, timely and proper notice of the proposed IAMP and Comprehensive Plan amendments were sent to the Department of Land Conservation and Development (DLCDD) as required by law;

NOW THEREFORE, the Stayton City Council does ordain as follows:

SECTION 1. The Stayton City Council, based upon Findings of Fact incorporated in the Order, does hereby amend the Stayton Comprehensive Plan,(Exhibit A) to include, by reference, the Sublimity IAMP.

SECTION 2. The Stayton City Council hereby adopts and incorporates by reference the Findings of Fact contained in the Sublimity IAMP attached hereto as Exhibits "B".

SECTION 3. Transportation improvements detailed in Section 5 of the Sublimity IAMP are hereby amended into the Street Plan Capital Improvements List of the City of Stayton Transportation System Plan, the Facility Improvements Tables of the City of Sublimity Transportation System Plan, and the Rural Improvements Project List of the Marion County Rural Transportation System Plan, respectively.

SECTION 4. Upon adoption by Stayton's City Council and Mayor's signing, this Ordinance shall become effective thirty days after adoption.

ADOPTED BY THE CITY COUNCIL this 17<sup>th</sup> 2006.

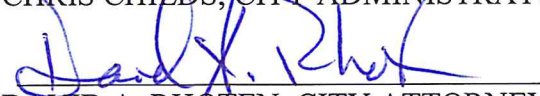
Signed: 4/24/2006

BY:   
GERRY ABOUD, MAYOR

Signed: 4/24/2006

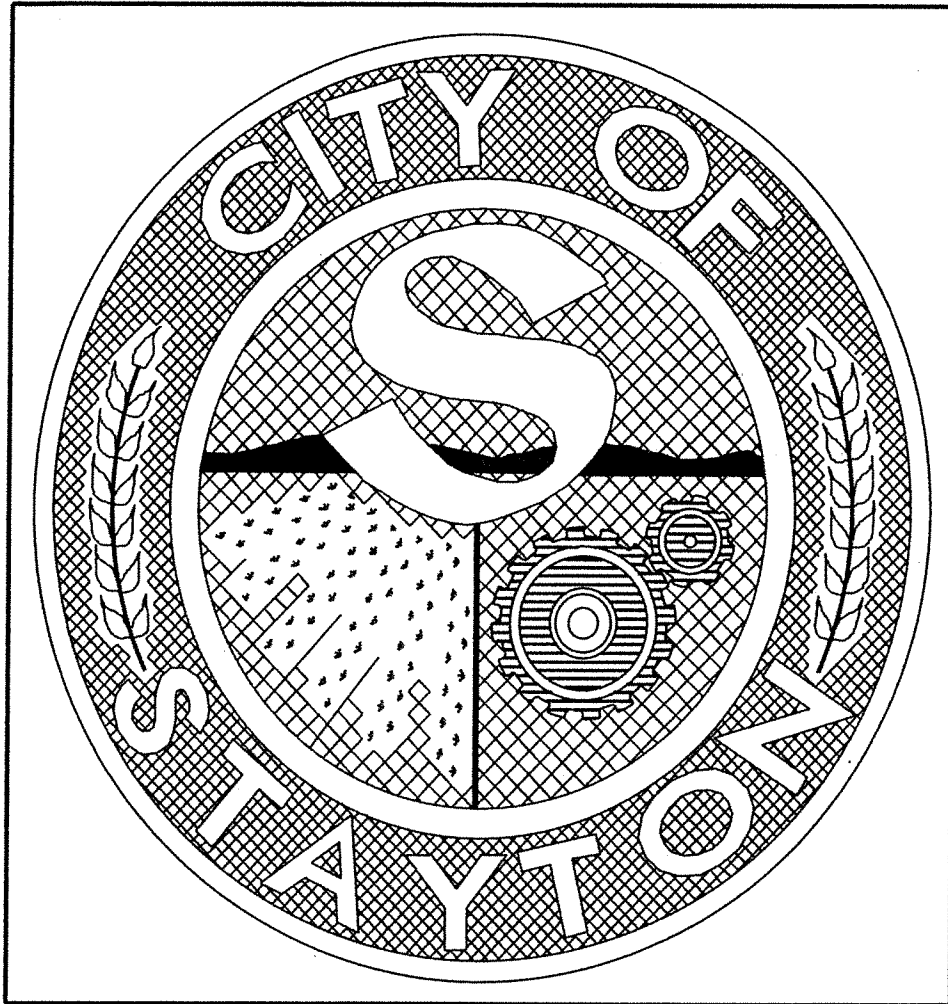
BY:   
CHRIS CHILDS, CITY ADMINISTRATOR

APPROVED TO FORM:

  
DAVID A. RHOTEN, CITY ATTORNEY



**DRAFT**



**CHAPTER 3**

**TRANSPORTATION**

Exhibit "A"

# Chapter 3

# DRAFT

## Transportation System Plan

The City of Stayton, Comprehensive Plan, Chapter 3, addresses the City of Stayton's anticipated transportation needs through 2025. It has been prepared to meet state and federal regulations that require urban areas to conduct long-range planning. Specifically, the TSP was developed in compliance with requirements of the Transportation Equity Act for the 21<sup>st</sup> Century (TEA-21), Statewide Planning Goal 12, the Transportation Planning Rule (TPR - Oregon Administrative Rule (OAR) Chapter 660, Division 12), and Oregon Highway Plan (1999). The long range planning is intended to serve as a guide for the City of Stayton in managing their existing transportation facilities and developing future transportation facilities.

**Please refer to the 2004 Stayton Transportation System Plan (TSP) document for transportation - related information. The remainder of this chapter identifies transportation facilities and reiterates the transportation goals, and policies in the TSP and the Interchange Area Management Plan (IAMP).**

The transportation element of the Stayton Comprehensive Plan considers ways to provide a safe, convenient, efficient, and economic system of moving people and goods in, around, and through the Stayton area. The modes of transportation to be considered under the transportation goal are: A) mass transit; B) rail; C) air; D) water; E) pipeline; and F) non-motorized improvements. The transportation element also considers the transportation disadvantaged. The streets and highways section address the items required in OAR 660, Div. 11, the public facilities rule.

### Transportation Facilities

#### A. Mass Transit

Mass transit is passenger transportation which carries members of the public on a regular and continuing basis. Buses, taxis, shuttle trains, and car pools are forms of mass transit. As the cost of travel by private automobile increases, the alternative modes of mass transit, including rail and bus facilities, become more of an economic possibility.

Oregon Bus Lines (tickets through Greyhound Bus Lines) provides bus service from Salem to Bend via Highway 22. Stayton may benefit from a commuter system to and from the Salem area within the next decade. An intra-city bus system may also become feasible as growth continues and the cost of operating the private auto rises.

Taxi service is available from Salem; however, the cost to an individual is high. At present, there is no taxi service available in the Stayton area. This form of

transportation will not be readily available until the population of the Stayton area reaches a level that can support a taxi service.

The most practical form of mass transit is sharing of an automobile. This is becoming an attractive alternative for several reasons: cost of operation, reduced traffic, and less need for parking facilities at major employment centers. The Stayton park-and-ride lot is located on State Highway Division land on the southeast corner of the intersection of Cascade Highway and Highway 22. The Mid-Willamette Valley Council of Governments has developed a car pool program with the State of Oregon and the City of Salem. Individuals in the Stayton area can receive a list of persons interested in sharing a ride by contacting the car pool program. The telephone number is 585-POOL.

## **B. Railroad**

At present, there is a rail spur to Stayton from the Southern Pacific mainline in Salem. The spur terminates at NORPAC Foods, Inc., formerly the Stayton Cooperative Cannery. Wilco Farmers and Trus-Joist also maintain sidings to benefit from this spur. The other industrial areas along the spur could also become a major user of these rail facilities as the need for rapid and inexpensive movement of bulky items increases. An old railroad spur was removed that served Karsten and Philips Industries. The removal of this line allows the future extension of Locust Street to be constructed without a grade crossing.

## **C. Air Transportation**

The City of Stayton does not have an airport. There is not a sufficient need to support an airport at this time, nor is there a good airport site within the Stayton UGB. There is a full service commercial airport 15 miles away in Salem that provides needed service. Several small private air strips in Marion and Linn counties are within 20 miles of Stayton. A heliport at Santiam Hospital provides for recreational and medical emergencies.

## **D. Water Transportation**

Stayton is located adjacent to the North Santiam River and has developed around the need and demands of water oriented industries. The river has not been utilized as a mode of transportation because it is fairly shallow and other modes have been more economical. It is possible to travel by water from Stayton to Jefferson and the Willamette River; however, there are more economical and timely methods of travel. The river will continue to be used for aesthetic and recreational values and protected as a source of drinking water. It is doubtful if other than small recreational craft will ever travel on the river.

## **E. Pipeline Facilities**

The only existing pipeline facilities are the city water system and the natural gas system. The water system is discussed in detail in the Public Facilities section of this

plan. In addition to Stayton, the City of Salem transmits potable water from their supply facilities on Stayton (Geren) Island via two large transmission mains. The natural gas system is discussed in the Energy section of this plan.

An additional pipeline facility may, at some future date, be located in the Stayton area. The U.S. Forest Service is issuing exploratory permits for geothermal energy drilling in the Breitenbush Hot Springs area near Detroit. If and when sufficient geothermal resources are found and developed, Stayton will become a logical site for the receipt and use of this resource as an economical energy supply.

#### **F. Bicycle Paths and Routes**

*See the Park and Recreation Master Plan and the City of Stayton Transportation Plan regarding specific details pertaining to bicycle paths and routes. (Ord. 875, Feb. 2004)*

#### **G. Interchange Improvements**

*Currently, the Sublimity Interchange poses safety and operational problems relating to Highway 22 access in addition to traffic circulation issues within the interchange influence area of Cascade Highway. To remedy this problem first requires the implementation of an Interchange Area Management Plan (IAMP) in accordance with state IAMP guidelines. Those guidelines require collaboration with all affected public jurisdictions and agencies to protect the state and local investment in that interchange facility. The IAMP establishes operational and physical improvements and access management techniques that will maximize the operation of the interchange for at least 20 years.*

### **Transportation Goals and Policies**

This section establishes broad policy objectives that provide the context to make transportation investment decisions and to develop the existing and future transportation system within the City of Stayton urban growth boundary.

#### **A. GOAL 1 - MOBILITY**

It is the goal of the City of Stayton to provide a multi-modal transportation system that maximizes the mobility of Stayton residents and businesses.

The policies to be used to implement Goal 1 - Mobility are as follows:

- 1.1. Establish a transportation system that can accommodate a wide variety of travel modes and minimizes the reliance on any one single mode of travel.
- 1.2. Properly plan transportation infrastructure to meet the level of service set for each type of facility.
- 1.3. Maintain a minimum level of service standard of LOS D for signalized intersections. Maintain a minimum level of service standard of LOS D for all



way stop controlled intersections and roundabouts. Maintain a minimum level of service standard of LOS E or F with a volume to capacity of 0.95 or better for two-way stop controlled intersections.

For Oregon Department of Transportation (ODOT) facilities, the City of Stayton shall defer to ODOT mobility standards described in the most recent version of the Oregon Highway Plan.

- 1.4. Develop a local street plan to preserve future rights-of-way for future streets and to maintain adequate local circulation in a manner consistent with Stayton's existing street grid system.
- 1.5. Require developments to construct their accesses consistent with Stayton's existing street grid system.
- 1.6. Develop an access management policy for the local arterial system and direct commercial development access to local streets wherever possible.

## **B. GOAL 2 – EFFICIENCY**

It is the goal of the City of Stayton to create and maintain a multi-modal transportation system with the greatest efficiency of movement possible for Stayton residents and businesses in terms of travel time, travel distance, and efficient management of the transportation system.

The policies to be used to implement Goal 2 - efficiency are as follows:

- 2.1. Develop the City of Stayton's transportation system with alternative parallel corridors to reduce reliance on any one corridor and improve local access through a local street plan that preserves future rights-of-ways, consistent with a grid pattern.
- 2.2. Plan and improve routes to facilitate the movement of goods and services.
- 2.3. Manage the City of Stayton's resources to improve the transportation system through an up-to-date Capital improvement program reflecting the transportation needs of the city.
- 2.4. Encourage development to occur near existing community centers where services are presently available to minimize the need for expanding services and to more efficiently utilize existing resources.

## **C. GOAL 3 - SAFETY**

It is the goal of the City of Stayton to maintain and improve transportation system safety.

The policies to be used to implement Goal 3 - Safety are as follows:

- 3.1. Examine the need for speed reduction in specific areas such as adjacent to local schools.
- 3.2. Ensure that the multi-modal transportation system within Stayton is structurally and operationally safe.
- 3.3. Periodically review crash records in an effort to systematically identify and remedy unsafe intersection and roadway locations.
- 3.4. Develop a traffic calming program for implementation in areas with vehicle speeding issues.
- 3.5. Ensure adequate access for emergency services vehicles throughout the city's transportation system.

#### **D. GOAL 4 - EQUITY**

It is the goal of the City of Stayton to ensure the cost of transportation infrastructure and services are borne by those who benefit from them. The policies to be used to implement Goal 4 - Equity are as follows:

- 4.1. System Development Charges (SDC) shall be updated periodically to accurately reflect a nexus between the traffic impact of development and the fees assessed to the development.
- 4.2. The City of Stayton shall seek equitable funding mechanisms to maintain transportation infrastructure and services at an acceptable level.
- 4.3. Developments shall be responsible for mitigating their direct traffic impacts. These impacts shall be determined through an approved traffic study submitted to the city by the developer.

#### **E. GOAL 5 - ENVIRONMENTAL**

It is the goal of the City of Stayton to limit and mitigate adverse environmental impacts associated with traffic and transportation system development.

The policies to be used to implement Goal 5 - Environmental are as follows:

- 5.1. Transportation project related environmental impacts shall be identified at the earliest opportunity to ensure compliance with all federal and state environmental standards.

- 5.2. Transportation project environmental impacts shall be mitigated to state and federal standards as appropriate.

## **F. GOAL 6 - ALTERNATIVE MODES OF TRANSPORTATION**

Increase the use of alternative modes of transportation (walking, bicycling, rideshare/carpooling, and transit) through improved access, safety, and service. Increasing the use of alternative transportation modes includes maximizing the level of access to all social, work, and social resources for the transportation disadvantaged. The City of Stayton seeks for its transportation disadvantaged citizens the creation of customer-oriented regionally coordinated public transit system that is efficient, effective, and founded on present and future needs of the community.

The policies to be used to implement Goal 6 - Alternative Modes of Transportation are as follows:

- 6.1. Develop a citywide pedestrian and bicycle plan providing for sidewalks, bikeways, and safe crossings.
- 6.2. Promote alternative modes and rideshare/carpool programs through community awareness and education.
- 6.3. Coordinate with regional transit service efforts.
- 6.4. Seek Transportation and Growth Management (TGM) and other funding for projects evaluating and improving the environment for alternative modes of transportation.
- 6.5. Seek improvements of mass transit services to the City of Stayton.
- 6.6. Transportation Disadvantaged:
  - a. Continue to support programs for the transportation disadvantaged where such programs are needed and are economically feasible.
  - b. Increase all citizens' transportation disadvantaged where such programs are needed and are economically feasible.
  - c. Identify and retain community identity and autonomy.
  - d. Create a customer-oriented focus in the provision of transportation services.
  - e. Hold any regional system accountable for levels and quality of service.
  - f. Enhance public transportation sustainability.

- g. Promote regional planning of transportation services.
- h. Use innovative technology to maximize efficiency of operation, planning, and administration of public transportation.
- i. Promote both inter-community and intra-community transportation services for the transportation disadvantaged.

## **G. GOAL 7 - MAINTAIN MULTI-JURISDICTION COORDINATION**

Maintain coordination between the City of Stayton, Marion County, and the Oregon Department of Transportation (ODOT).

The policies to be used to implement Goal 7 - Maintain Multi-Jurisdictional Coordination are as follows:

- 7.1. Cooperate with ODOT in the implementation of the State wide Transportation Improvement Program (STIP).
- 7.2. Encourage improvement of state highways, especially Highway 22 in the vicinity of Golf Club Road, Cascade Highway, Fern Ridge Road, and Stayton Road.
- 7.3. Work with Marion and Linn Counties ODOT, and the City of Sublimity in establishing cooperative road improvement programs and schedules.
- 7.4. Work to establish the right-of-way needed for new roads identified in the TSP.
- 7.5. Take advantage of federal and state highway funding programs.
- 7.6. Coordinate with ODOT to complete Phase 2 of the ORE 22, Joseph Street to Stayton project.
- 7.7 *Adopt an Interchange Area Management Plan (IAMP), through City ordinance, as a refinement to the City's Transportation Systems Plan (TSP) and Comprehensive Plan.*

## **H. GOAL 8 - ROADWAY FUNCTIONAL CLASSIFICATION**

It is the goal of the City of Stayton to properly plan and maintain its transportation system based on a roadway functional classification system. The street and access standards are based on this roadway functional classification system.

The policies to be used to implement Goal 8 - Roadway Functional Classification are as follows:

- 8.1. The transportation system plan (TSP) shall classify roadways throughout the city's transportation system. Both an arterial and local street classification shall be identified in the TSP.
- 8.2. The street and access standards shall employ the roadway functional classification system.
- 8.3. Encourage use of alternative methods, such as alleys, shared driveways, etc., i.e. smart development techniques, to provide property access.
- 8.4. The roadway functional classification system represents a continuum in which through traffic increases and access provisions decrease in the higher classification category. The street and access standards shall reflect this principal.

#### **I. GOAL 9 - TRUCK ROUTE**

It is the goal of the City of Stayton to identify and designate a through truck route system utilizing arterial and major collector roads and to minimize impacts to residential areas.

The policies to be used to implement Goal 9 - Truck Route are as follows:

- 9.1. The City of Stayton shall designate a through truck route along its arterials and major collectors. The truck route shall be defined in the TSP.
- 9.2. Minimize use of other city roadways by truck traffic except by truck traffic for local deliveries and pickups.
- 9.3. The City of Stayton will follow the applicable state law as it relates to Oregon revised statutes 227.400 truck routes.

#### **J. GOAL 10 - TRANSPORTATION FINANCING**

It is the goal of the City of Stayton to seek adequate financial revenues to fund its Capital Improvement Program and maintenance needs.

The policies to be used to implement Goal 10 - Transportation Financing are as follows:

- 10.1. The City of Stayton shall aggressively seek state and federal funding for relevant transportation projects.
- 10.2. The City of Stayton shall proactively seek new local and regional funding sources for its Capital Improvement Program.

(ORD. 868, Sept. 2004)

**GOAL 11 – INTERCHANGE AREA MANAGEMENT PLAN (IAMP)**

*It is the goal of the City to implement an IAMP in order to address access management, construction and land use measures that improves the effectiveness of the interchange modification design.*

*The policies to be used to implement Goal 11 – Interchange Area Management Plan (IAMP) are as follows:*

- 11.1 Prolong the useful life of the State's investment in the Sublimity Interchange.*
- 11.2 Control or decrease, through access management measures, the number of conflict points on Cascade Highway in the vicinity of the Sublimity Interchange.*
- 11.3 Provide feasible and equitable driveway relocation alternatives for property owners with current direct access to Cascade Highway.*
- 11.4 Balance the need for the interchange to support community development interests with the need for safe and efficient operation within the interchange area.*
- 11.5 Establish agreements with local governments on how to effectively manage the long-term function of the interchange.*
- 11.6 Monitor how the interchange capacity is managed through cooperation with local governments.*
- 11.7 Provide certainty for property and business owners and local governments.*

## BEFORE THE STAYTON PLANNING COMMISSION

In the matter of the  
Amendment to Stayton's  
Comprehensive Plan,  
Adopting an IAMP and  
Amending the TSP

)Comprehensive Plan Chapter 3  
)Sublimity Interstate Area Management  
Plan (IAMP)  
)Transportation System Plan (TSP)

### ORDER

#### 1. NATURE OF THE APPLICATION

The matter comes before the Stayton Planning Commission to amend the City of Stayton's Comprehensive Plan and Transportation System Plan and adopt the Sublimity Interstate Area Management Plan.

Comprehensive Plan Amendments: **Attachment I.**

1. Amend Chapter 3, pg. 1, Transportation Systems Plan.
2. Amend Chapter 3, pg. 3, G. Interchange Improvements
3. Amend Chapter 3, pg. 9, Goal 11- Interchange Area Management Plan
4. Amend Chapter 3, pgs 3.5, 3.7 Transportation System Plan

#### II. PUBLIC HEARING

##### PLANNING COMMISSION ACTION

A public hearing was duly held on this application before the Stayton Planning Commission on March 27, 2006. At that hearing regarding Land Use File #02-01/06 Comprehensive Plan, Stayton Transportation System Plan (TSP), Sublimity Interchange Area Management Plan (IAMP) and supporting documents were made part of this record. Notice of the hearing was published in the Stayton Mail. Notification was also mailed to the Department of Land Conservation and Development and posted at City Hall, library and community center buildings. No objection was raised to notice, jurisdictions, conflicts of interest, nor to evidence nor testimony presented at that hearing.

At the conclusion of the hearing, the Planning Commission deliberated on the issues and recommended the City Council approve the amendments to the City of Stayton Comprehensive Plan, Chapter 3 and TSP and adopt the IAMP.

#### FINDINGS OF FACT

The Stayton Planning Commission, after careful consideration of the testimony and evidence in the record, adopted the following general findings of fact:

## A. GENERAL FINDINGS OF FACT

1. The City of Stayton is acting pursuant to the authority OAR 734.051.0035, regarding highway approaches, access control, spacing standards and medians.
2. To receive construction funding the Oregon Transportation Commission (OTC) requires an IAMP be prepared.
3. An IAMP was prepared with collaboration of the Oregon Department of Transportation, City of Stayton, the City of Sublimity and Marion County.
4. The draft of the Sublimity IAMP profiles the community, by providing details on the existing operation of the interchange and the facilities needs including recommendations based on a 20-year growth horizon.
5. The IAMP draft concludes the existing interchange that carries OR 22 over Cascade Highway is functionally obsolete.
6. Small group meetings with affected property owners were held throughout the course of the project and were instrumental in guiding the development of the Sublimity IAMP.

**Conclusion:** The amendments to the City of Stayton Comprehensive Plan are in keeping with the goals and policies incorporated in the draft Sublimity Interchange Area Management Plan and Stayton's Transportation System Plan.

## B. APPROVAL CRITERIA

The proposed amendment to Stayton's Comprehensive Plan are incorporated in this Order. Under Stayton Municipal Code (SMC) 17.12.405 5 E. an amendment is appropriate as measured by at least one of the following criteria.

- 1) Corrects identified error(s) in the provisions of the plan.

Finding: Presently Chapter 3 of the Transportation System Plan of the City of Stayton's Comprehensive Plan and Transportation System Plan does not address improvements to the Sublimity interchange.

- 2) It represents a logical implementation of the plan.

Finding: The City's Comprehensive Plan is a land use guide which requires that it be updated to meet the future growth demands of the city.

- 3) It is mandated by changes in federal, state or local law.



Finding: State regulations (Oregon Revised Statutes 197.175) require incorporated cities to conduct long range planning and periodically update those plans.

- 4) It is otherwise deemed by the Council to be desirable, appropriate, and proper.

Finding: The City's Comprehensive Plan and Transportation Plan do not presently address the need to improve the Sublimity interchange. Language must be incorporated into these documents to provide justification and support for the implementation of an IAMP.

### C. AMENDMENTS TO THE CITY OF STAYTON COMPREHENSIVE PLAN

The City's Comprehensive Plan is to be amended to incorporate language that adequately addresses the objectives as described in the IAMP. The draft amendments to the City of Stayton's Comprehensive Plan are as follows:

- 1) Chapter 3 pg. 1 Paragraph 2, Transportation System Plan

Please refer to the 2004 Stayton Transportation System Plan (TSP) document for transportation – related information. The remainder of the chapter identifies transportation facilities and reiterates the transportation goals, and policies in the TSP *and the Interchange Area Management Plan*.

Finding: Not necessary for this amendment.

- 2) Chapter 3, pg. 3. G. Interchange Improvements.

*Currently, the Sublimity Interchange poses the safety and operational problems relating to Highway 22 access in addition to traffic circulation issues within the interchange influence area of Cascade Highway. To remedy this problem first requires the implementation of an Interchange Area Management Plan (IAMP) in accordance with state IAMP guidelines. Those guidelines require collaboration with all affected public jurisdictions and agencies to protect the state and local investment in the interchange facility. The IAMP establishes operational and physical improvements and access management techniques that will maximize the operation of the interchange for at least 20 years.*

Finding: To substantiate the need for interchange improvements the OTC requires that an IAMP be adopted by all affected public jurisdictions and agencies

- 3) Chapter 3, pg 7. G. Goal 7 – Maintain Multi-Jurisdictional Coordination

*7.7 Adopt on Interchange Management Plan (IAMP), through City ordinance,*

*as a refinement to the City's Transportation Systems Plan (TSP) and Comprehensive Plan through collaboration with affected jurisdictions and agencies.*

Finding: Statewide Goals 1 – Citizen Involvement and 2 – Land Use Planning require participation by citizens and governmental agencies in the land use decision making process.

4) Chapter 3, pg. 9 *Goal 11 – Interchange Area Management Plan (IAMP)*

*It is the goal of the City to implement an IAMP that addresses access management, construction and land use measures that augments the effectiveness of the interchange modification design.*

*The policies to be used to implement Goal 11 – Interchange Area Management Plan (IAMP) are as follows:*

- 11.1 Prolong the useful life of the state's investment in the Sublimity Interchange.*
- 11.2 Control or decrease through access management measures, the number of conflict points on Cascade Highway in the vicinity of the Sublimity Interchange.*
- 11.3 Provide feasible and equitable driveway relocation alternatives for property owners with current direct access to Cascade Highway in the vicinity of the Sublimity Interchange.*
- 11.4 Balance the need for the interchange to support community development interests with the need for safe and efficient operation within the interchange area.*
- 11.5 Establish agreements with local governments on how to effectively manage the long-term function of the interchange.*
- 11.6 Monitor how the interchange capacity is managed through the cooperation with local governments.*
- 11.7 Provide certainty for property and business owners and local governments.*

D. AMENMENTS TO THE CITY OF STAYTON TRANSPORTATION SYSTEM PLAN.

To insure continuity exists between the Comprehensive Plan and the Transportation Systems Plan amendments in the Comprehensive Plan will be incorporated in the TSP by way of resolution.

E. AGENCY COMMENTS.

The public hearing of the IAMP resulted in comments from [insert names] and attach written comments as exhibits.

F. PUBLIC COMMENTS

The public hearing of the IAMP, Comprehensive Plan, and TSP resulted in comments from [insert names] and attach written comments as exhibits.

**ORDER**

It is hereby found the proposed amendments to the City of Stayton's Comprehensive Plan, Transportation System Plan, and Sublimity Interchange Area Management Plan meet Oregon Revised Statutes (OAR) 197 and OAR 734.051.0035.

APPROVED BY A 6-0 VOTE OF THE STAYTON PLANNING COMMISSION ON THIS 27<sup>TH</sup> DAY OF MARCH 2006.

Dated at Stayton Oregon this \_\_\_\_\_ day of March, 2006.

Carol Tower  
Chairperson, Carol Tower

3-28-06  
Date

ATTEST  
Steve Goeckritz  
Steve Goeckritz, Interim City Planner

3-29-06  
Date

## RESOLUTION NO. 767

### AMENDMENT TO THE CITY OF STAYTON'S TRANSPORTATION SYSTEM PLAN

WHEREAS, the Stayton City Council, following public hearings conducted by the Stayton Planning Commission and the Council, deems it appropriate to amend Stayton's Transportation System Plan (TSP);

WHEREAS, Stayton City Council, concurrent with the adoption of this Resolution, is amending Stayton's Comprehensive Plan and adopting the Interchange Area Management Plan (IAMP) accordingly; and

WHEREAS, it is in the interest that the Transportation System Plan be amended to incorporate the following Goals:

3) Chapter 3, pg 3.5. G. Goal 7 – Maintain Multi-Jurisdictional Coordination

- 7.7 Adopt on Interchange Management Plan (IAMP), through City ordinance, as a refinement to the City's Transportation Systems Plan (TSP) and Comprehensive Plan through collaboration with affected jurisdictions and agencies.

4) Chapter 3, pg. 3.7 Goal 11 – Interchange Area Management Plan (IAMP)

It is the goal of the City to implement an IAMP that addresses access management, construction and land use measures that augments the effectiveness of the interchange modification design.

The policies to be used to implement Goal 11 – Interchange Area Management Plan (IAMP) are as follows:

- 11.1 Prolong the useful life of the state's investment in the Sublimity Interchange.
- 11.2 Control or decrees through access management measures, the number of conflict points on Cascade Highway in the vicinity of the Sublimity Interchange.
- 11.3 Provide feasible and equitable driveway relocation alternatives for property owners with current direct access to Cascade Highway in the vicinity of the Sublimity Interchange.
- 11.4 Balance the need for the interchange to support community development interests with the need for safe and efficient operation within the interchange area.

- 11.5 Establish agreements with local governments on how to effectively manage the long-term function of the interchange.
- 11.6 Monitor how the interchange capacity is managed through the cooperation with local governments.
- 11.7 Provide certainty for property and business owners and local governments.

NOW THEREFORE,

BE IT RESOLVED that the City of Stayton Transportation System Plan be and hereby is amended.

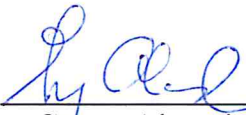
This Resolution shall become effective upon the adoption by the Stayton City Council.

ADOPTED BY THE STAYTON CITY COUNCIL this 17<sup>th</sup> day of April 2006.

CITY OF STAYTON

Signed: 4/24, 2006

Signed: 4/24, 2006

By:   
Gerry Aboud, Mayor

ATTEST:   
Chris Childs, City Administrator

APPROVED AS TO FORM:

David A. Rhoten, City Attorney



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*Draft Report*

# **Sublimity Interchange Area Management Plan**

Prepared for  
**Oregon Department of Transportation**

December 2005

Prepared by  
**CH2MHILL**



**Printed on  
Recycled and  
Recyclable  
Paper**



# Acknowledgments

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## ~ Project Staff ~

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Cheryl Yoshida

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## ~ Public Agency Contributors ~

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Mike Faught, Public Works Director

Steve Goeckritz, Community Development Director

### **City of Sublimity**

Gene Ditter, City Councilman

Alan Frost, Public Works Director

### **Mid-Willamette Valley Council of Govt's**

Judith Ingram Moore

## ~ Public Agency Contributors, cont. ~

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# Contents

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Section	Page
<b>Abbreviations and Acronyms .....</b>	<b>vii</b>
<b>Executive Summary.....</b>	<b>ES-1</b>
<b>1 Background .....</b>	<b>1-1</b>
Purpose and Intent.....	1-1
Problem Context.....	1-1
Project History and Phasing .....	1-2
Interchange Function.....	1-3
Goals and Objectives .....	1-4
IAMP Study Area.....	1-5
Related Work Products .....	1-5
<b>2 Existing Conditions Inventory and Data Analysis .....</b>	<b>2-1</b>
Regulatory Framework .....	2-1
Existing Land Use .....	2-1
Transportation Facilities and Traffic Operations.....	2-3
Natural and Cultural Resources .....	2-17
<b>3 Future Conditions Analysis .....</b>	<b>3-1</b>
Land Use Analysis .....	3-1
Forecasted Traffic Operations .....	3-2
<b>4 Alternatives Development and Analysis.....</b>	<b>4-1</b>
<b>5 Interchange Area Management Plan .....</b>	<b>5-1</b>
Selected Alternative and Findings.....	5-1
Access Management Plan .....	5-1
Physical Improvement Recommendations.....	5-4
Traffic Management Recommendations.....	5-5
Adoption and Implementation Process .....	5-6

## Tables

1-1	Roadway Functional Classifications.....	1-3
2-1	Maximum Volume to Capacity Ratios for Peak Hour Operating Conditions Outside of the Portland Metropolitan Area.....	2-7
2-2	Existing Intersection Analysis Summary .....	2-9
2-3	Five-Year Accident History: January 1, 1999 through December 31, 2003.....	2-11
2-4	Five-Year Accident History: January 1, 1999 through December 31, 2003.....	2-12
2-5	Five-Year Accident History: January 1, 1999 through December 31, 2003.....	2-13
2-6	Five-Year Accident History: January 1, 1999 through December 31, 2003.....	2-14
2-7	Five-Year Accident History: January 1, 1999 through December 31, 2003.....	2-15
2-8	Five-Year Accident History: January 1, 1999 through December 31, 2003.....	2-16

<b>Section</b>	<b>Page</b>
<b>Tables Cont.</b>	
3-1	Population/Household Forecast ..... 3-2
3-2	Employment Forecast..... 3-3
3-3	No Build Intersection Analysis Summary ..... 3-4
3-4	Build Intersection Analysis Summary ..... 3-6
4-1	Minimum Spacing Standards Applicable to Freeway Interchanges ..... 4-2
4-2	Existing Approaches along Cascade Highway ..... 4-3
4-3	Oregon 22 Traffic Operations Analysis Summary ..... 4-5
4-4	Stayton Traffic Operations Analysis Summary – Four-Lane Cascade Highway ..... 4-7
4-5	Stayton Traffic Operations Analysis Summary – Two Lane Cascade Highway ..... 4-8
4-6	Sublimity Traffic Operations Analysis Summary – Alternative 1 ..... 4-10
4-7	Sublimity Traffic Operations Analysis Summary – Alternative 2 ..... 4-11
4-8	Sublimity Traffic Operations Analysis Summary – Alternative 3 ..... 4-12
4-9	Sublimity Traffic Operations Analysis Summary – Preferred Alternative..... 4-14
4-10	Access Management Alternatives Summary ..... 4-15
5-1	IAMP Access Deviations ..... 5-3

## Appendices

A	Public Involvement
B	Compliance with State and Local Plans, Policies and Regulations
C	Existing 2005 Turning Movement Counts
D	Existing 2005 Traffic Operations Worksheets
E	FEMA Flood Insurance Rate Map
F	No Build 2025 Traffic Operations Worksheets
G	Build 2025 Traffic Operations Worksheets
H	Access Road Intersection Sight Distance Memo
I	City of Sublimity Development Code Language Changes
J	Memorandum of Understanding: City of Stayton and Marion County (Regarding Golf Lane Realignment)
K	City of Sublimity IAMP Adoption Ordinance (Amends TSP and Comprehensive Plan)
L	City of Sublimity Code Section 2.103.05 Amendment Ordinance
M	City of Sublimity Code Section 2.106 Amendment Ordinance
N	City of Sublimity Code Section 2.202.03 Amendment Ordinance
O	City of Sublimity Zoning Map Amendment Ordinance
P	Sublimity Interchange Management Area Overlay Zoning District Boundary
Q	City of Stayton IAMP Adoption Ordinance (Amends TSP and Comprehensive Plan)
R	Marion County IAMP Adoption Ordinance (Amends TSP and Comprehensive Plan)

**Figures (located at the end of each section)**

- 1-1 Stage 1 Interchange Area Improvements
- 1-2 Stage 2 Interchange Area Improvements
- 1-3 Study Area
- 2-1 Zoning
- 2-2 Existing Conditions (2005): Study Intersection Lane Configuration and Signal Control
- 2-3 Existing Conditions (2005): 30<sup>th</sup> Highest Hour Turning Movement Volumes
- 2-4 Potential Environmental Constraints
- 3-1 No Build Conditions (2025): Study Intersection Lane Configuration and Signal Control
- 3-2 No Build Conditions (2025): 30<sup>th</sup> Highest Hour Turning Movement Volumes
- 3-3 Build Conditions (2025): Study Intersection Lane Configuration and Signal Control
- 3-4 Build Conditions (2025): 30<sup>th</sup> Highest Hour Turning Movement Volumes
- 4-1 Interchange Area Improvements (Phase 1)
- 4-2 Access Inventory: Approaches along Cascade Highway
- 4-3 Proposed Access Management Treatments (Stayton)
- 4-4 Stayton Queues
- 4-5 Stayton Queues (Constrained Cascade Highway)
- 4-6 Access Treatments (Sublimity): Alternative #1
- 4-7 Access Treatments (Sublimity): Alternative #2
- 4-8 Access Treatments (Sublimity): Alternative #3
- 4-9 Access Treatments (Sublimity): Preferred Alternative
- 5-1 IAMP Access Inventory/ Action List
- 5-2 IAMP Access Inventory: Approaches and Properties



# Abbreviations and Acronyms

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ADT	average daily traffic
ATR	automatic traffic recorder
CLOMR	Certified Letter of Map Revision (FEMA)
DEQ	Department of Environmental Quality
DLCD	Department of Land Conservation and Development
EA	Environmental Assessment
EFU	Exclusive Farm Use
ECSI	Environmental Cleanup Site Information (DEQ database)
FEMA	Federal Emergency Management Agency
FHWA	Federal Highway Administration
HDM	Highway Design Manual
IAMP	Interchange Area Management Plan
LOS	level of service
LWI	Local Wetlands Inventory
MCBFHA	Mill Creek Basin Flood Hazard Area
MOU	Memorandum of Understanding
NHS	National Highway System
NRHP	National Register of Historic Places
NWI	National Wetlands Inventory
OAR	Oregon Administrative Rules
ODOT	Oregon Department of Transportation
OHP	<i>Oregon Highway Plan</i>
OSHPO	Oregon State Historic Preservation Office
OTC	Oregon Transportation Commission
OTIA	Oregon Transportation Investment Act
OTP	<i>Oregon Transportation Plan</i>
OWRD	Oregon Water Resources Department
PMT	Project Management Team
REA	Revised Environmental Assessment

SPIS	Safety Priority Index System
STIP	State Transportation Improvement Program
TDM	transportation demand management
TMC	turning movement count
TPR	Transportation Planning Rule
TSP	Transportation System Plan
UGB	urban growth boundary
V/C	volume-to-capacity ratios
VMT	vehicle miles traveled



- The City of Sublimity should amend its Development Code to create an “Interchange Overlay Zone” that will prohibit future development on properties along Cascade Highway (northeast of the interchange) without the presence of an alternate access road.
- Access control should be purchased along the roadway property frontage of Tax Lot# 091W03A00100. The existing access serving this lot and Tax Lot# 091W03A0200 will be allowed to retain access to Cascade Highway.
- The existing approach serving Tax Lot# 091W03A00300 will be consolidated with the approach serving Tax Lots# 091W03A00200 and 091W03A00100.
- A frontage access road should be built from a point on Cascade Highway directly across from the proposed backage road (approximately 1,580 feet north of the interchange ramp terminus), to tie in with the existing driveway serving Tax Lots# 091W03A00300, 091W03A00200, and 091W03A00100. The existing access currently serving Tax Lots# 091W03A0200 and 091W03A00100 would be closed and access relocated to the frontage road.
- The Oregon Department of Transportation (ODOT) should grant deviations for several accesses south of the interchange, including Whitney Drive, Golf Lane (with proviso that it be realigned, as agreed, with Whitney Drive as warranted in the future), and access to the ODOT Park-and-Ride lot.
- ODOT should grant deviations for Sublimity Boulevard and several private driveway accesses north of the interchange, based on the City of Sublimity Development Code changes noted earlier.
- ODOT should grant a deviation for the intersection of Sublimity Boulevard and the westbound interchange ramp terminals, as the future project is designed.
- The Fern Ridge Road and Santiam Street at-grade intersections should be modified or eliminated to improve access management and safety conditions along Oregon 22.

In addition to access management recommendations, this IAMP also includes the following physical improvement and traffic management recommendations:

- Reconstruct the Oregon 22 entrance ramps to provide standard merge operations onto Oregon 22.
- Widen Cascade Highway from and including Sublimity Boulevard through the Shaff Road/Fern Ridge Road intersection.
- Realign Golf Lane across from Whitney Street.
- Signalize the Oregon 22 ramp termini - Sublimity Boulevard/Cascade Highway intersection (north of interchange).
- Signalize the Oregon 22 ramp termini/Cascade Highway intersection (south of intersection).
- Signalize the Whitney Street - Golf Lane/Cascade Highway intersection.

# Executive Summary

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The Sublimity Interchange, located at the junction of Oregon 22 and Cascade Highway in Marion County, Oregon, will be undergoing modifications and improvements. This Interchange Area Management Plan (IAMP) documents the land use and transportation strategies developed to protect the function of the Sublimity Interchange over the long-term (20-plus years) in light of these planned improvements, as directed by Oregon Administrative Rule (OAR) 734-051-0155(6).

Evaluation of interchange ramp and bridge alternatives occurred as a result of earlier planning and design efforts; the interchange ramp and bridge design was approved through an Environmental Assessment (EA) by the Federal Highway Administration (FHWA) in 1995. However, this study did evaluate the operational functioning of the ramp terminals, as proposed.

Operations analyses performed indicate that both interchange ramp terminals will require signalization by the year 2025. A signal was assumed at Whitney Drive in 2006, and the realignment of Golf Lane with Whitney Drive is assumed to take place within the 20-year timeframe of this project. Analysis indicates that some adjustments to the signalization at Cascade Highway and Shaff Road would be required in the future to synchronize signal operations along Cascade Highway.

Land use analysis conducted as part of the IAMP indicates the proposed facility would be adequate to handle proposed land uses as well as potential land uses that could arise from the conversion of land zoned for farm use subject to Measure 37. Future development of industrial and commercial properties would likely lead to the signalization of the new access for the backage road during the 20-year timeframe.

Alternatives analyzed for this IAMP were access-related in nature, and the preferred alternative package contains access management recommendations for Cascade Highway both north and south of the interchange within the 1,320-foot Interchange Area Management Area limits.

An effective access management strategy will help ensure compatibility between future transportation and land use needs (both local and regional) while optimizing mobility and safety conditions at the interchange and on Cascade Highway. This IAMP presents the following access management recommendations:

- A backage access road should be built behind the properties located northeast of the interchange, extending from Cascade Highway (at a point approximately 1,580 feet north of the interchange ramp terminus) to Sublimity Boulevard (at a point approximately 470 feet west of the Sublimity Boulevard/Cascade Highway intersection). Upon redevelopment, the properties located in this section would need to access the backage road instead of Cascade Highway. All private approaches to Cascade Highway in the Interchange Access Management Area Limit would be closed and access relocated to the backage road. These access recommendations are illustrated on Figure 4-9 of this document.

- Coordinate traffic signal operations along Cascade Highway due to the close spacing of signalized intersections.
- When traffic demand requires, install a right-turn pocket on the eastbound Oregon 22 exit ramp approach to Cascade Highway.
- When traffic demand requires, install right-turn pockets on the Shaff Road/Fern Ridge Road approaches to Cascade Highway.
- Provide bus and carpool service to the existing park-and-ride facility. This facility is not currently served by bus routes or formal carpool programs. Expansion of service to this facility would aide in managing traffic demand through the IAMP area.
- The Fern Ridge Road and Santiam Street at-grade intersections should be modified or eliminated to both for access management and safety along Oregon 22.

This document includes a complete description of the IAMP development process, land use assumptions, existing conditions analysis, access-related alternative evaluation, and traffic operations analysis. Short-term, medium-term, and long-term transportation strategies for the Sublimity Interchange Area are provided.

This IAMP was prepared in collaboration with ODOT, Marion County, the City of Stayton, and the City of Sublimity.



## SECTION 1

# Background

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## Purpose and Intent

Oregon Administrative Rule (OAR) 734-051-0155(6) states: "Interchange Area Management Plans are required for new interchanges and should be developed for significant modifications to existing interchanges..." This is a "project-based" IAMP, and is being prepared in accordance with the recommendation in the above OAR because of planned modifications and reconstruction of the Sublimity Interchange, located at the junction of Oregon 22 (North Santiam Highway) and Cascade Highway in Marion County, Oregon. The intent of the IAMP is to provide a consensus framework plan among all affected public jurisdictions and agencies to protect the state's investment in the Sublimity Interchange facility. Preparation of this document was conducted in accordance with state IAMP guidelines.<sup>1</sup>

This IAMP evaluates the transportation effects of the proposed interchange improvements and land use plans within the study area. Future commercial, industrial, and residential developments are expected to occur within the influence area of the interchange. The IAMP will recommend operational and physical improvements and access management techniques to maximize the operation of the interchange to accommodate future growth.

The purpose of this IAMP is to develop a strategy for the Sublimity Interchange that will protect the function of the interchange for at least 20 years. The Sublimity Interchange was proposed for modification and reconfiguration in the *Joseph Street Environmental Assessment*.<sup>2</sup> The original design was subsequently revised and there is currently an interchange design scheduled for construction in 2008-2009 that includes improvements to the entrance ramps, but not the exit ramps.

## Problem Context

The current Sublimity Interchange poses safety and operational issues in that both the east and westbound entrance ramps to Oregon 22 terminate in stop signs. As a result, motorists are forced to quickly accelerate to highway speed from a complete stop. Westbound travelers must enter Oregon 22 traffic from a stop and accelerate up-hill, as the interchange is located at the top of a knoll. Traffic on Oregon 22 is traveling at 55 miles per hour or more, and during peak periods offers few breaks. Eastbound traffic enters on the top of a knoll, but with limited sight distance. Significant numbers of Stayton and Sublimity area residents traveling to jobs in the Salem area use the Sublimity Interchange.

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<sup>1</sup> *Interchange Area Management Plan Guidelines (Final Draft)* Prepared by: David Evans and Associates, Inc. with Angelo Eaton & Associates. October, 2005.

<sup>2</sup> *Joseph Street-Stayton North City Limits Environmental Assessment* (prepared by ODOT, March, 1995); *Joseph Street-Stayton North City Limits Revised Environmental Assessment* (prepared by ODOT, May, 1995)

The primary traffic issue within the interchange influence area is the location and function of access points to Cascade Highway. The Golf Lane access is very near the south side interchange ramp terminus. Currently, Golf Lane serves only a few houses. However, existing zoning would allow for more residential development, creating a potential operational conflict. Sublimity Boulevard, which provides access to the business cluster in the northwest quadrant of the interchange, is slightly off-set from the existing interchange ramp terminals on the north side of the interchange. In the south-east quadrant, recent efforts have been made to improve traffic operations and control the access to Cascade Highway by prohibiting left turns to Martin Street. There is a traffic signal at the intersection of Fern Ridge Road-Shaff Road and Cascade Highway. On the north side of the interchange, the roadway is a two lane road, with a paved shoulder on the west side. Bicycle lanes are provided from Division Street through Sublimity.

## Project History and Phasing

The planned modification and reconstruction of the Sublimity Interchange is part of a much larger ODOT undertaking, the Joseph Street-North Stayton City Limits project (henceforth referred to as the "Joseph Street project"). The Joseph Street project was conceived in the late 1980s and the Environmental Analysis for the project was approved by the Federal Highway Administration in 1995.

The selected alternative of the Joseph Street project entailed the following transportation improvements:

- Conversion of approximately 8.5 miles of two-lane Oregon 22 to a four-lane divided highway. Includes a 100-foot separation between the centerline of the westbound and the centerline of the eastbound travel lanes (to permit future expansion to a six-lane roadway within the right-of-way required for this project).
- Construction of new interchanges at Aumsville-Shaw Highway and Golf Club Road;
- Reconstruction/modification of existing interchanges at Silver Creek Falls and Cascade Highways (Sublimity Interchange).
- Implementation of full access control.
- Construction of new frontage roads.

Joseph Street project improvements were designed to be constructed in two major phases.

- Phase 1, which has already been completed, included the widening of Oregon 22 to four lanes between Joseph Street to MP 12, the construction of new interchanges at Aumsville-Shaw Highway and Golf Club Road, and the construction of Golf Lane (to provide access for properties whose approaches to Oregon 22 were removed).
- Phase 2, yet to be completed, will occur in two stages: Stage 1 entails the reconstruction/modification of the Sublimity Interchange; Stage 2 entails the widening of Oregon 22 from two to four lanes from MP 12 to MP 14.1.

- Stage 1 is currently underway, with physical improvements to the Sublimity Interchange programmed to begin in 2008. The proposed improvements will provide for standard merge entrance ramp operations. This IAMP is being prepared as part of Stage 1. Stage 1 improvements are shown on Figure 1-1.
- Stage 2 will be completed when necessary funding is available. Stage 2 improvements are shown on Figure 1-2.

The project area was identified as Oregon 22 between milepoint (MP) 5.16 and MP 14.1. The Joseph Street project entailed the following proposed improvements: widening Oregon 22 to four lanes in the project area; installing complete access control; and "Phase 1", already completed, entailed the segment of Oregon 22 from Joseph Street (MP 5.44) eastward to the MP 12.

## Interchange Function

Oregon 22 is an Oregon Transportation Commission (OTC) designated expressway, and is classified by the Oregon Highway Plan as a highway of statewide significance and a Statewide Freight Route. Oregon 22 is also part of the National Highway System (NHS). Oregon 22 serves as a major connector between the Mid-Willamette Valley and Central Oregon.

Functional classifications of roadways in the vicinity of the Sublimity Interchange are summarized in Table 1-1.

**TABLE 1-1**  
Roadway Functional Classifications

Roadway	Functional Classification
Oregon 22 (North Santiam Highway)	Rural Principal Arterial – Other*
Cascade Highway (outside city limits)	Arterial**
1 <sup>st</sup> Street (Cascade Highway south of Oregon 22)	Principal Arterial***
Center Street (Cascade Highway north of Oregon 22)	Arterial****
Fern Ridge Road	Major Collector***
Shaff Road	Minor Arterial****
Martin Drive	Local***
Whitney Street	Local***
Golf Lane	Local***
Sublimity Boulevard	Local****
9th Street	Local****

**TABLE 1-1**  
**Roadway Functional Classifications**

Roadway	Functional Classification
---------	---------------------------

Sources:

- \* Oregon Highway Design Manual (2003)
- \*\* Marion County Rural Transportation System Plan (1998)
- \*\*\* Stayton Transportation System Plan Final Draft (2004)
- \*\*\*\* Sublimity Transportation System Plan (1998)

The Sublimity Interchange is an important facility for the communities of Stayton and Sublimity, and serves the following functions:

- **Commercial/Industrial:** The interchange directly serves the downtowns of each community, and the businesses therein. As the commercial and industrial-zoned areas of these communities continue to develop, the Sublimity Interchange will increasingly function as an integral economic development asset.
- **Residential Commuting:** A significant number of Stayton and Sublimity residents utilize the interchange to access Oregon 22 for their daily commutes into the Salem-Keizer area.
- **Agricultural:** The interchange serves a farm-to-market function for the numerous agricultural operations in the area.

Sublimity Interchange modifications and associated local improvements must be planned and implemented to accommodate the multi-functional nature of the interchange.

## Goals and Objectives

It is the goal of this IAMP to propose access management, construction and land use measures to interactively augment the effectiveness of the interchange modification design. This report documents the results of the project planning process used to achieve this stated goal for the Sublimity Interchange.

As stated in Policy 3C of the 1999 Oregon Highway Plan, *“it is the policy of the State of Oregon to plan for and manage grade-separated interchange areas to ensure safe and efficient operation between connecting roadways”*. From this definition and a consideration of project-specific local transportation issues, the generalized objectives of the Sublimity IAMP are to:

- Prolong the useful life of the state’s investment in the Sublimity Interchange
- Control or decrease, through access management measures, the number of conflict points on Cascade Highway in the vicinity of the Sublimity Interchange
- Provide feasible and equitable driveway relocation alternatives for property owners with current direct access to Cascade Highway
- Balance the need for the interchange to support community development interests with the need for safe and efficient operation within the interchange area



- Establish agreements with local governments on how to effectively manage the long-term function of the interchange
- Monitor how the interchange capacity is managed through cooperation with local governments
- Provide certainty for property and business owners and local governments

## IAMP Study Area

The Sublimity IAMP project study area is comprised of Oregon 22 between the Golf Club Road Interchange and the Mill Creek Bridge on Oregon 22, and Cascade Highway between SW 9th Street in Sublimity and Fern Ridge Road SE-Shaff Road in Stayton. The study area is shown on Figure 1-3.

Cascade Highway is alternatively called, respectively, Center Street inside Sublimity city limits and North 1st Avenue inside Stayton city limits. The study area encompasses the southern portion of the City of Sublimity, the northeastern portion of the City of Stayton, and portions of unincorporated Marion County.

The boundaries of the IAMP study area were developed based on a review of the surrounding roadway network and land use patterns as well as existing and future travel patterns. The parameters of the study area take into account:

- Required state IAMP regulations
- Required state access management regulations: the IAMP study area includes all land uses and roadways located within 1,320 feet of the existing Sublimity Interchange. This distance corresponds to the spacing standard outlined in the OAR 734-051 Division 51 rules for interchange ramps.
- Transportation facilities and traffic operations
- The mutual impact of existing natural and cultural resources
- The mutual impact of existing and planned land uses

## Related Work Products

- The Oregon 22 Sublimity Interchange modernization project is an approved project in the 2006-2009 Draft STIP. The project is described in the STIP as a "Partial Interchange Reconstruction". This IAMP is part of the final planning for this project.
- Integral to the preparation of this IAMP is the *Joseph Street – North Stayton City Limits Environmental Assessment*<sup>3</sup>. This EA and subsequent REA, which were approved by the Federal Highway Administration (FHWA), provide the rationale for Sublimity

<sup>3</sup> Both the *Joseph Street – Stayton North City Limits Environmental Assessment and Revised Assessment* were consulted in this IAMP planning process. Source information: *Joseph Street – North Stayton City Limits Environmental Assessment* (ODOT and FHWA) March, 1995; *Joseph Street – North Stayton City Limits Revised Environmental Assessment* (ODOT and FHWA) May, 1995.

Interchange area improvements and serves to document the determination that project actions will not have a significant impact on the human environment.

- The City of Stayton Transportation System Plan (TSP) lists two Capital Improvement Projects (aside from the Sublimity Interchange project) that are located in the Sublimity Interchange influence area. These are excerpted below:
  - *Cascade Highway/1<sup>st</sup> Avenue Widening from Highway 22 to Regis Street – widen to 5 lanes with sidewalks.*
  - *Cascade Highway/Whitney Street signalization with EB and WB Left Turn Lanes and Realign Golf Lane.<sup>4</sup>*

Both of the above projects were factored into the operational analysis and alternatives decision-making process for this IAMP.

- The City of Sublimity Transportation System Plan lists the City’s objectives for street network circulation and access management in the immediate vicinity north of the Sublimity Interchange.

## Public Involvement

The purpose of the public involvement program is to build a planning process that (1) balances the needs and issues of residences and businesses in the Sublimity Interchange area, including those who depend on the highway, and (2) has the informed support and acceptance of these communities and interests. One key goal of the program is to elicit public discussion of the issues affecting the selection of access relocation alternatives to ensure future safe and efficient conditions in the vicinity of the Sublimity Interchange along Cascade Highway.

Detailed discussion and results of the public involvement process for the Sublimity IAMP project is given in Appendix A of this document.

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<sup>4</sup> Source: *City of Stayton Transportation System Plan (Final Draft 2004)*; Table 8-1 Capital Improvement Cost – Street Improvements; p. 8-1

Insert Figures 1-1 through 1-3 (11 x 17)



## SECTION 2

# Existing Conditions Inventory and Data Analysis

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## Regulatory Framework

The Sublimity IAMP study area contains land from three jurisdictions: Marion County, the City of Sublimity, and the City of Stayton. IAMP improvements are therefore subject to applicable land use regulations for each jurisdiction, as well as state and federal regulations.

State, county, and local regulations pertaining to IAMP actions are addressed in the Plan and Policy Review, located in Appendix B.

## Existing Land Use

The Sublimity IAMP study area contains a mixture of urban and agricultural land uses. The Sublimity Interchange lies between the communities of Stayton (population 7,360) and Sublimity (population 2,160)<sup>5</sup>. In the immediate vicinity the land is used primarily for agricultural purposes. A general description of land uses in the study area is as follows:

- **NW Quadrant:** commercial and light industrial uses along Sublimity Boulevard; low-density single-family residences along Cascade Highway.
- **NE Quadrant:** farm use.
- **SW Quadrant:** farm use; a few single-family residences.
- **SW Quadrant:** state-owned park-and-ride lot; medium-density single and multi-family residences; commercial establishments; elder-care residential facility.

## Comprehensive Plan Designations

Comprehensive Plan land use designations in Marion County, the City of Stayton, and the City of Sublimity are coincident with the zoning designations for these respective public agencies. Relevant zoning district designations are addressed below.

## Zoning Designations

Planned interchange improvements will take place solely within unincorporated Marion County, and will therefore only be subject to applicable Marion County zoning code regulations. However, longer-term IAMP recommendations will involve utilizing land inside Sublimity and/or Stayton jurisdictional limits. Additionally, the potential for

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<sup>5</sup> Source: 2004 Oregon Population Report. Portland State University Population Research Center. Population numbers given are year 2004 estimates.

increased traffic in the interchange is tied to the type and intensity of development allowed in each of the zoning districts in the IAMP study area. For this reason, IAMP study area zoning regulations for Sublimity and Stayton are addressed here in addition to Marion County.

Zoning designations in the Sublimity IAMP study area are shown in Figure 2-1.

## Marion County Zoning

Existing Marion County zoning districts in the study area are as follows:

- Exclusive Farm Use (EFU)
- Urban Transitional Farm (UTF)

### Project Relevant Issues

- Public road improvements are permitted outright in all Marion County zones providing that such improvements are in conformance with the *“applicable comprehensive plan and the standards of the Department of Public Works”* [per Marion County Zoning Ordinance 25.10(b)]. The Marion County Comprehensive Plan does not contain any language constraining transportation improvements in an EFU zone. Therefore, Marion County zoning regulations do not constrain planned Sublimity Interchange improvements.

## City of Stayton Zoning

Existing City of Stayton zoning districts in the Sublimity IAMP study area are as follows:

- Commercial-Retail (CR)
- Interchange Development (ID)
- High-Density Residential (HD)
- Multiple-Family Residential (MD)
- Single-Family Residential (LD)

### Project Relevant Issues

- Public road improvements are permitted outright in the CR and ID zones [per Stayton Development Code 17.16.690.2(j) and 17.16.710.2(i), respectively].
- Public road improvements are conditionally permitted in the HD, MD, and LD zones [per Stayton Development Code 17.16.680.3(f), 17.16.670.3(b), and 17.16.660.3(b), respectively]. Although no IAMP improvements are planned to occur in any of these three zones, any change which results in transportation-related public improvements in these zones would be subject to site review by the City of Stayton.

## City of Sublimity Zoning

Existing City of Sublimity zoning districts in the Sublimity IAMP study area are as follows:

- Commercial (COM)
- Industrial (IND)
- Future Industrial
- Low-Density Residential (R-1)
- Medium-Density Residential (R-2)

### Project Relevant Issues

- Public road improvements are permitted outright in all City of Sublimity zones [per Sublimity Development Code 2.403.01.D] provided that *“the right of way is not expanded to more width than prescribed for the street in the Public Facilities segment of the Comprehensive Plan.”*

## Transportation Facilities and Traffic Operations

This section summarizes the existing transportation conditions within the study area, provides assumptions and methodologies to be used in the traffic operational analyses, and catalogues existing transportation system facilities and services. To the extent possible, physical as well as operational characteristics of the roadways, intersections and transportation services are described.

### Existing Transportation Facilities

#### Vehicular Facilities

The following section describes the existing physical characteristics of the study area roadways and the study intersections. Figure 2-2 shows traffic control and channelization in the study intersection.

- **Oregon 22** is the major east-west highway in Marion County. It is located between the cities of Stayton and Sublimity, and is connected to both cities via an interchange at Cascade Highway. In addition to the Cascade Highway interchange, two other interchange locations, Golf Club Road and Fern Ridge Road, provide access to and from Stayton and Sublimity. Santiam Street provides a fourth connection between Oregon 22 and the City of Stayton. Golf Club Road and Cascade Highway are full interchanges, while Fern Ridge Road and Santiam Street are stop controlled at-grade intersections located east of the study interchange.

Both the east- and westbound Oregon 22 entrance ramps terminate in stop signs. Drivers enter Oregon 22 traffic from a full stop (right-turn only), and are required to accelerate up-hill due to the topography of the highway. In the vicinity of the Sublimity Interchange, Oregon 22 is a two-lane undivided, access controlled highway. The posted speed limit is 55 mph.

The Oregon 22 eastbound exit ramp terminates in a shared left and right turn lane that is stop controlled at Cascade Highway. At this intersection, Cascade Highway has one

through travel lane in each direction, with a shared through and right-turn lane for southbound travel and a shared through and left-turn lane for northbound travel.

The Oregon 22 westbound exit ramp forms the east leg of the Cascade Highway/Sublimity Boulevard intersection. It consists of a single lane with shared left, through and right-turn movements. The ramp is stop controlled at its approach to Cascade Highway. At this intersection, Cascade Highway has one travel lane in each direction, with a shared through and left-lane for northbound travel and a shared left, through and right-turn lane for southbound travel.

- **Cascade Highway** is a major north-south arterial that provides the primary access to the cities of Sublimity and Stayton from Oregon 22.

North of Oregon 22, Cascade Highway is a two lane roadway with paved asphalt shoulders on its west side. The posted speed limit on the minor arterial is 45 mph.

South of Oregon 22, Cascade Highway is generally a two lane roadway with paved asphalt shoulders. Left turn pockets are provided at the Whitney Street and Shaff Road-Fern Ridge Road intersections. As described in the Pedestrian Facilities section, a portion of Cascade Highway, from Whitney Street to the south, is served by a sidewalk. The posted speed limit on Cascade Highway is 45 mph.

Between the Oregon 22 eastbound ramps and Whitney Street, the width of Cascade Highway is less than the City of Stayton's standard street width of 40 feet for principal arterials. Two bridges are located on Cascade Highway within the City of Stayton project limits. Mill Creek Crossing occurs south of Golf Lane and Lucas Ditch crossing occurs south of Martin Drive.

- **9th Street** forms a T-intersection with Cascade Highway in the southern portion of Sublimity and provides access to a residential area. All approaches to the intersection are single lanes, with no dedicated turn pockets. The west approach to the intersection is stop controlled.
- **Sublimity Boulevard** is located just north of Oregon 22, and aligns with the interchange's westbound ramps. All approaches to the intersection are single lanes, with no dedicated turn pockets. The east leg is comprised of the Oregon 22 westbound ramps. The west leg is a two lane roadway providing access to the business cluster in the northwest quadrant of the interchange including an insurance agency, motorcycle/car dealerships, a tire shop, and a hotel. The east and west approaches to the intersection are stop controlled.
- **Golf Lane**, located just south of Oregon 22, is a two lane local roadway. At Cascade Highway, a shared right-left turn lane is stop controlled. Cascade Highway has a shared through-right lane for southbound travel and a shared through-left lane for northbound travel. Currently this road serves a small number of residences; however, the adjacent undeveloped parcels are zoned for additional housing development. Across Cascade Highway from this intersection is the access to an ODOT park-and-ride lot.
- **Whitney Street** consists of one travel lane in each direction. At Cascade Highway, a shared right-left turn lane is stop controlled. Cascade Highway has a shared through-



right lane for northbound travel and a through lane with a left-turn pocket for southbound travel. Further to the east of Martin Drive, Whitney Street connects to a single family residential area. Adjacent to Cascade Highway, Whitney Street services commercial and retail properties. The Whitney Street intersection with Cascade Highway is scheduled to be signalized in 2006.

- **Martin Drive** is a right turn in, right turn out only connection to Cascade Highway with access to Whitney Street. The area served by Martin Drive and Whitney Street is primarily a small commercial/retail base area that includes a gas station with a mini-mart, fast-food restaurant, liquor store, and pharmacy.
- **Shaff Road-Fern Ridge Road** provides a key east-west route in northern Stayton and helps relieve traffic congestion through the City. It is a two lane roadway with left-turn pockets at the signalized intersection with Cascade Highway.

### **Truck Routes**

Through the project area, Oregon 22 and Cascade Highway are designated as truck routes. Oregon 22 is also designated as a Freight Route in the 1999 Oregon Highway Plan. Truck routes designated by the City of Stayton serve the following areas: the industrial area on the west side of the city, NORPAC in central Stayton, and Morse Brothers south of Stayton. Shaff Road-Fern Ridge Road is a designated City of Stayton truck route.

### **Bicycle Facilities**

Dedicated bicycle lanes are provided on Cascade Highway from the northern portion of the study area (vicinity of Division Street) through the City of Sublimity. Through the remainder of the IAMP study area, bicyclists must utilize the available roadway shoulders or share the vehicle travel lanes.

Bicycle lanes are also provided on a segment of Fern Ridge Road, east of Cascade Highway to Wildflower Drive.

### **Pedestrian Facilities**

A sidewalk is provided on the east side of Cascade Highway from just north of Whitney Street continuing south through the City of Stayton. Throughout the remainder of the study area, pedestrians on Cascade Highway must utilize the available roadway shoulders.

Shaff Road-Fern Ridge Road and Whitney Street also have a sidewalk on the south side of the roadway, while Martin Drive has a sidewalk on the north side.

### **Public Transportation & Other Alternative Modes**

Transit service in the Stayton/Sublimity area is provided by the Chemketa Area Regional Transit Service (CARTS) and the Wheels of Joy dial-a-ride system for disabled persons. Based on current and future ridership projections, neither would have a significant effect on area traffic patterns.

Laidlaw Transit provides bus service for the North Santiam School District. Within the study area, Cascade Highway and Shaff Road-Fern Ridge Road are designated as school bus routes.

A Park-and-Ride facility with 94 stalls and semi-covered bicycle racks is located in the southeast quadrant of the Oregon 22/Cascade Highway interchange.

### **Rail/Pipelines/Others**

Willamette Valley Railroad services the City of Stayton on a spur line originating in Woodburn. Two to three trips per week currently service the area. Two at-grade crossings, Washington Street at NORPAC and Locust Street/Wilco Road), are located south and west of the IAMP study area, respectively.

The City of Sublimity has no railroad service.

There are no airports in the direct vicinity of the study area. A full service commercial airport is located in Salem, approximately 15 miles to the east. Several small private airstrips and a heliport at the Santiam Hospital are within a 20 mile radius.

### **Existing Facilities Deficiencies**

Deficiencies in the existing transportation network are outlined in the Marion County and City of Stayton ~~Draft~~ Transportation System Plans. These deficiencies are noted below:

Missing sidewalk links within the study area include:

- Shaff Road - north side from Stayton Middle School to Cascade Highway
- Fern Ridge Road - north side Cascade Highway to west of Summerview Way
- Cascade Highway - west side from Oregon 22 to Shaff Road
- Cascade Highway - east side from north of Whitney to Oregon 22

Arterials and Collectors with deficient pavement widths include:

- Shaff Road from western UGB to west of Cascade Highway
- Cascade Highway south of Oregon 22 Eastbound Ramps to Whitney Street

### **Existing Traffic Conditions**

#### **Traffic Operations Performance Measures**

Operational performance measures are outlined below for the three jurisdictions within the study area: ODOT, City of Stayton and City of Sublimity.

#### **ODOT**

The intersections and approaches adjacent to the Oregon 22 interchange are under ODOT jurisdiction.

The Oregon Highway Plan outlines specific performance measures to be maintained along ODOT facilities as part of their Mobility Standards. These standards are intended to maintain mobility along important roadway sections and vary according to functional classification, location, and role within the National Highway System. Table 2-1 summarizes the mobility standards set by the Oregon Highway Plan.

**TABLE 2-1**  
**Maximum Volume to Capacity Ratios for Peak Hour Operating Conditions Outside of the Portland Metropolitan Area**

Highway	Land Use Type/Speed Limits					
	Inside Urban Growth Boundary				Outside Urban Growth Boundary	
	STAs	MPO	Non-MPO outside of STAs where non-freeway speed limit <45 mph	Non-MPO where non freeway speed limit >=45 mph	Unincorporated Communities	Rural Lands
Interstate Highways and Statewide (NHS) Expressways	N/A	0.80	0.70	0.70	0.70	0.70
Statewide (NHS) Freight Routes	0.85	0.80	0.75	0.70	0.70	0.70
Statewide (NHS) Non-Freight Routes and Regional or District Expressways	0.90	0.85	0.80	0.75	0.75	0.70
Regional Highways	0.95	0.85	0.80	0.75	0.75	0.70
District/Local Interest Roads	0.95	0.90	0.85	0.80	0.80	0.75

Source: 1999 Oregon Highway Plan (OHP).

Interstates and Expressways shall not be identified as Special Transportation Areas (STAs). For the purpose of this mobility policy of volume-to-capacity ratio standards, the peak hour shall be the 30th highest annual hour. This approximates weekday peak hour traffic in larger urban areas.

- **Oregon 22, North Santiam Highway** is a Statewide Expressway and NHS Freight route, non-MPO within the UGB with a speed >45 mph. The maximum acceptable V/C ratio for this facility is 0.70.
- **The interchange ramps with Oregon 22 at Cascade Highway** have a maximum volume-to-capacity ratio of 0.85 given their categorization as District/Local Interest Roads and Inside Urban Growth Boundary, non-MPO where non-freeway speed limit <45 mph.
- **Cascade Highway at the interchange ramps with Oregon 22** have a maximum volume-to-capacity ratio of 0.75 given its categorization as Regional Highway and Inside Urban Growth Boundary, non-MPO where non-freeway speed limit >=45 mph.

**City of Stayton**

The intersections south of the Oregon 22 interchange are within City of Stayton jurisdiction.

The City of Stayton TSP, Section 3 (Transportation Goals and Policies) establishes level of service standards for the City of Stayton as follows:

- Signalized Intersections - Level-of-Service D
- Unsignalized Intersections - Level-of-Service E

### **City of Sublimity**

The intersections north of the Sublimity Interchange are within the City of Sublimity jurisdiction. Marion County mobility standards were applied to these intersections.

- Signalized Intersections – Level-of-Service D
- 4-way Stop Controlled Intersections – Level-of-Service D
- 2-way Stop Controlled Intersections – Level-of-Service E

### **Existing Traffic Volumes**

Manual turning movement counts were collected at eight intersections along Cascade Highway on February 3, 2005. The duration of each intersection count is shown below:

- Cascade Highway and 9th Street: 4 hours from 6 AM to 10 AM.
- Cascade Highway and Sublimity Boulevard: 16 hours from 6 AM to 10 PM.
- Cascade Highway and Oregon 22 Eastbound ramps: 16 hours from 6 AM to 10 PM.
- Cascade Highway and Oregon 22 Westbound ramps: 16 hours from 6 AM to 10 PM.
- Cascade Highway and Golf Lane: 4 hours from 6 AM to 10 AM.
- Cascade Highway and Whitney Street: 16 hours from 6 AM to 10 PM.
- Cascade Highway and Martin Drive: 4 hours from 6 AM to 10 AM.
- Cascade Highway and Shaff Road-Fern Ridge Road: 16 hours from 6 AM to 10 PM.

These intersections were included in the IAMP scope of work to represent the influence area of the Sublimity Interchange. In addition to these intersections, the Oregon 22 operations at the interchange entrance ramps were analyzed utilizing the ODOT highway traffic data. The vehicle turning movement data is compiled in Appendix C.

Peak hour turning movement counts were seasonally adjusted to represent the 30th Highest Hour design volumes based on ODOT's permanent Automatic Traffic Recorder (ATR) at station # 22-010, which is located on a segment of highway that closely resembles the traffic operations and geometric characteristics of Oregon 22.

The seasonal factor for volumes on Oregon 22 and Cascade Highway was interpolated from values between February 1 and February 15, 2003. The average seasonal factor was calculated to be 1.19.

The derived 30th Highest Hour design volumes were then balanced along Cascade Highway between adjacent study intersections. The directional traffic volumes were adjusted until the difference between them was less than 10 percent. The derived traffic volumes at the study intersections are shown in Figure 2-3.

### **Existing Intersection Operations**

Existing (2005) V/C ratios, level-of-service and vehicle queues were computed for the eight study intersections and Oregon 22 entrance ramps based on the 30th Highest Hour design volumes. Table 2-2 shows the results of the existing operations analyses. All locations that do not meet the applicable jurisdiction's standards are highlighted in the table. Appendix D includes the traffic operations worksheets for the existing 30th highest hour conditions.

A Synchro model was constructed for the study area based on the collected traffic turning movement counts balanced to the 30th Highest Hour design volumes, peak hour factors, truck percentages and field observations.

The Synchro model uses the methodology in the 2000 Highway Capacity Manual to analyze both signalized and stop-controlled intersections. The model also computes the level-of-service (LOS) and volume-to-capacity (V/C) ratio necessary to determine whether the intersection meets the applicable mobility standards from the local municipalities and the Oregon Highway Plan.

**TABLE 2-2**  
Existing Intersection Analysis Summary  
2005 30th Highest Hour Design Volumes

Intersection	Mobility Standard <sup>1</sup>	V/C Ratio <sup>2</sup>	LOS <sup>2</sup>	Queue (veh) <sup>2,3</sup>	Mobility Standard <sup>1</sup>	V/C Ratio <sup>2</sup>	LOS <sup>2</sup>	Queue (veh) <sup>2,3</sup>
	<b>Oregon 22 Approaches</b>				<b>Ramp Approaches</b>			
Oregon 22 eastbound entrance ramp	0.70	0.30	-	-	0.85	0.40	-	4
Oregon 22 westbound entrance ramp	0.70	0.41	-	-	0.85	0.74	-	8
	<b>Cascade Highway Approaches</b>				<b>Cross Street Approaches</b>			
Cascade Highway at 9th Street	E	-	A	1	E	-	B	1
Cascade Highway at Sublimity Boulevard/ Oregon 22 westbound ramps	0.75	0.04	-	1	0.85	0.57	-	3
Cascade Highway at Oregon 22 westbound entrance ramp	0.75	0.46	-	-	-	-	-	-
Cascade Highway at Oregon 22 eastbound ramps	0.75	0.30	-	2	0.85	>1.0	-	15
Cascade Highway at Golf Lane	E	-	A	1	E	-	D	1
Cascade Highway at Whitney Street	E	-	B	2	E	-	F	19
Cascade Highway at Martin Drive	-	-	-	-	E	-	B	1
Cascade Highway at Shaff Road-Fern Ridge Road	D	-	E	31	D	-	D	17

**TABLE 2-2**  
**Existing Intersection Analysis Summary**  
**2005 30th Highest Hour Design Volumes**

Intersection	Mobility Standard <sup>1</sup>	V/C Ratio <sup>2</sup>	LOS <sup>2</sup>	Queue (veh) <sup>2,3</sup>	Mobility Standard <sup>1</sup>	V/C Ratio <sup>2</sup>	LOS <sup>2</sup>	Queue (veh) <sup>2,3</sup>
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<sup>1</sup> ODOT mobility standards are based on volume-to-capacity ratios. Stayton and Sublimity standards are based on level of service.

<sup>2</sup> Results are reported for approach with worst operational characteristics.

<sup>3</sup> ODOT intersections are calculated with the 2-minute rule. Stayton and Sublimity intersections show 95th percentile queues.

**Existing Operational Deficiencies**

The results of the existing operational analyses show that two stop-controlled intersection approaches to Cascade Highway, the Oregon 22 eastbound exit ramp and Whitney Street, operate below the required mobility standards. Both approaches are characterized by extensive vehicle queuing during the design hour. Additionally, although the overall intersection LOS of Cascade Highway at Shaff Road/Fern Ridge Road is at an acceptable LOS D, the Cascade Highway approaches operate at LOS E, with significant vehicle queuing.

**Existing Safety Conditions**

**Accident and Safety Analysis**

A summary of the accidents within the study area was prepared for the period between January 1, 1999 and December 31, 2003.

Table 2-3 summarizes the accidents along Oregon 22 between mileposts 12.00 and 14.50. For reference, the approximate locations of the existing Oregon 22 entrance and exit ramps are as follows:

- Eastbound Exit ramp - MP 13.0
- Eastbound Entrance ramp - MP 13.2
- Westbound Exit ramp - MP 13.4
- Westbound Entrance ramp - MP 13.5
- Fern Ridge Road intersection - MP 14.3

**TABLE 2-3**  
 Five-Year Accident History: January 1, 1999 through December 31, 2003  
 Oregon 22 Mainline Crash Rates and Severity of Accidents

Milepost		Segment Features	1999-2003 Average Annual Daily Traffic (AADT)	Number of Accidents (Over 5 Years)			Total Crashes	Average Annual	Average Annual Crash Rate (Crashes per Million Vehicle-Miles)
From	To			Property Damage Only	Injury	Fatal			
12.00	12.50	mainline section west of Sublimity Interchange	12,120	1	2	0	3	0.60	0.27
12.50	13.00	Eastbound exit ramp	11,880	1	0	1	2	0.40	0.18
13.00	13.50	Eastbound entrance ramp & westbound exit ramp	11,880	8	9	2	19	3.80	1.75
13.50	14.00	westbound entrance ramp	11,880	4	2	0	6	1.20	0.55
14.00	14.50	Fern Ridge Road intersection	11,060	3	8	0	11	2.20	1.09
<b>12.00</b>	<b>14.50</b>	<b>-</b>	<b>11,764</b>	<b>17</b>	<b>21</b>	<b>3</b>	<b>41</b>	<b>8.20</b>	<b>0.76</b>

A total of 41 crashes were reported along Oregon 22 between milepost 12.00 and 14.50 during the five year study period. Approximately half of the crashes occurred in the direct vicinity of the Sublimity Interchange and slightly over one-fourth occurred at the Fern Ridge Road intersection. Three fatality accidents occurred within the interchange vicinity during the study timeframe. The remainder of the accidents was roughly evenly split between property damage only and injury only.

The 2003 Crash Rates by Jurisdiction and Functional Classification table from the ODOT 2003 Crash Rate Tables indicates an average crash rate for "other freeways/expressways" as 0.87 crashes per million vehicle-miles. The half-mile segments immediately surrounding the Sublimity Interchange (between mileposts 13.00 and 13.50) and the Fern Ridge Road intersection (between mileposts 14.00 and 14.50) experience a higher than average crash rate (1.09). However, the rate for the overall Oregon 22 area surrounding the Sublimity Interchange (0.76) remains below this average rate.

Tables 2-4 and 2-5 provide details of the conditions during the accidents as well as the type and severity.

**TABLE 2-4**  
 Five-Year Accident History: January 1, 1999 through December 31, 2003  
 Oregon 22 Crash Conditions

<b>Oregon 22 Mainline</b>		
<b>Condition</b>	<b>Number of Accidents</b>	<b>Percentage of Total</b>
<b>Weather</b>		
Clear	28	68.3%
Cloudy	7	17.1%
Rain	4	9.8%
Snow	0	0.0%
Unknown	2	4.9%
<b>Roadway Surface</b>		
Dry	34	82.9%
Wet	5	12.2%
Ice	0	0.0%
Snow	0	0.0%
Unknown	2	4.9%
<b>Light</b>		
Day	28	68.3%
Dimly Lit	3	7.3%
Dark	6	14.6%
Dusk	3	7.3%
Dawn	1	2.4%



**TABLE 2-5**  
 Five-Year Accident History: January 1, 1999 through December 31, 2003  
 Oregon 22 Crash Descriptions

<b>Oregon 22 Mainline</b>		
<b>Condition</b>	<b>Number of Accidents</b>	<b>Percentage of Total</b>
<b>Collision Type</b>		
Rear End	12	29.3%
Turning	6	14.6%
Fixed Object	8	19.5%
Sideswipe	3	7.3%
Struck at Angle	3	7.3%
Pedestrian	1	2.4%
Head On	3	7.3%
Other	5	12.2%
<b>Severity</b>		
PDO	17	41.5%
Injury only	21	51.2%
Fatality	3	7.3%
<b>Crash Cause</b>		
Failed to yield right-of-way	8	19.5%
Other - improper driving	1	2.4%
Speed too fast for conditions	18	43.9%
Followed too closely	5	12.2%
Made improper turn	2	4.9%
Alcohol or drugs involved	2	4.9%
Mechanical defect	1	2.4%
Drove on Wrong Side of 2-Way Rd	1	2.4%
No Code	3	7.3%

The majority of the accidents on Oregon 22 occurred during clear, dry, daylight conditions. A factor in many of the accidents involved speeding and failure to appropriately yield. The stop-controlled entrance ramp configuration is likely a large contributing factor to these accidents, as vehicles enter the highway from a complete stop.

Table 2-6 summarizes the accidents along Cascade Highway between milepoints 0.61 and 1.59. Marion County utilizes milepoints to represent distances on county roads; therefore, each 0.01 milepoint is approximately 50 feet. For reference, the approximate milepoint locations of intersections along Cascade Highway are listed below:

- Shaff Road/Fern Ridge Road - Milepoint 0.61
- Eastbound Entrance/Exit ramp - Milepoint 1.09
- Sublimity Blvd - Milepoint 1.20
- 9th Street - Milepoint 1.59

**TABLE 2-6**  
 Five-Year Accident History: January 1, 1999 through December 31, 2003  
 Cascade Highway Mainline Crash Rates and Severity of Accidents

Milepost		Segment Features	1999-2003 Average Annual Daily Traffic (AADT)	Number of Accidents (Over 5 Years)			Total Crashes	Average Annual	Average Annual Crash Rate (Crashes per Million Vehicle-Miles)
From	To			Property Damage Only	Injury	Fatal			
0.60	0.85	Shaff Road/Fern Ridge Road	12,020	7	3	0	10	2.00	1.82
0.85	1.10	Eastbound entrance/ex it ramp	11,780	2	1	0	3	0.60	0.56
1.10	1.35	Sublimity Blvd/westbound ramps	9,310	10	6	0	16	3.20	3.77
1.35	1.60	9th Street	7,920	2	2	0	4	0.80	1.11
<b>0.60</b>	<b>1.60</b>	-	<b>10,260</b>	<b>21</b>	<b>12</b>	<b>0</b>	<b>33</b>	<b>6.60</b>	<b>1.76</b>

A total of 33 crashes were reported along Cascade Highway between Shaff Road/Fern Ridge Road and 9th Street during the five year study period. Half of the accidents occurred near the intersection of Cascade Highway and Sublimity Boulevard/Oregon 22 Westbound exit ramp, and just under one-third of the total accidents occurred in the vicinity of the Shaff Road/Fern Ridge Road intersection. No fatality accidents occurred along the one mile study corridor within the study timeframe. Of the 33 crashes, approximately two thirds resulted in property damage only while the remaining one third resulted in injuries.

Cascade Highway north of Oregon 22 is categorized as an arterial. The average crash rate for Suburban Non-Freeway Arterials is 0.60 crashes per million vehicle-miles. Both quarter-mile segments north of the interchange experience accidents at a rate higher than average 2003 Oregon crash rates. The segment immediately north of the interchange (including the intersection with Sublimity Boulevard/Oregon 22 Westbound exit ramp) is over five times as great as this average. Cascade Highway south of Oregon 22 is categorized as a principal arterial. The average crash rate for this type of segment is 1.34 crashes per million vehicle-miles. The quarter-mile segment that includes the intersection of Shaff Road/Fern Ridge

Road experiences a higher than average crash rate, but overall, the southern portion of Cascade Highway remains below the average rate.

Tables 2-7 and 2-8 provide details of the conditions during the accidents as well as the type and severity of accidents along Cascade Highway.

**TABLE 2-7**  
 Five-Year Accident History: January 1, 1999 through December 31, 2003  
 Cascade Highway Crash Conditions

Cascade Hwy Mainline		
Condition	Number of Accidents	Percentage of Total
<b>Weather</b>		
Clear	22	66.7%
Cloudy	6	18.2%
Rain	3	9.1%
Snow	0	0.0%
Unknown	2	6.1%
<b>Roadway Surface</b>		
Dry	27	81.8%
Wet	6	18.2%
Ice	0	0.0%
Snow	0	0.0%
Unknown	0	0.0%
<b>Light</b>		
Day	31	93.9%
Dimly Lit	1	3.0%
Dark	1	3.0%
Dusk	0	0.0%
Dawn	0	0.0%

**TABLE 2-8**  
**Five-Year Accident History: January 1, 1999 through December 31, 2003**  
**Cascade Highway Crash Descriptions**

<b>Cascade Hwy Mainline</b>		
<b>Condition</b>	<b>Number of Accidents</b>	<b>Number of Accidents</b>
<b>Collision Type</b>		
Rear End	17	51.5%
Turning	8	24.2%
Fixed Object	0	0.0%
Sideswipe	1	3.0%
Struck at Angle	6	18.2%
Pedestrian	0	0.0%
Head On	1	3.0%
Other	0	0.0%
<b>Severity</b>		
Property damage only	21	63.6%
Injury only	12	36.4%
Fatality	0	0.0%
<b>Crash Cause</b>		
Failed to yield right-of-way	13	39.4%
Other - improper driving	0	0.0%
Speed too fast for conditions	15	45.5%
Followed too closely	4	12.1%
Made improper turn	0	0.0%
Alcohol or drugs involved	0	0.0%
Mechanical defect	1	3.0%
Drove on Wrong Side of 2-Way Rd	0	0.0%
No Code	0	0.0%

Similar to Oregon 22, the majority of the accidents on Cascade Highway occurred during clear, dry, daylight conditions. Over half of the accidents on Cascade Highway involved rear end collisions. Speed and failure to yield to the right-of-way were factors in almost eighty-five percent of the accidents.

Access management requirements and deficiencies for the Sublimity Interchange are described in Section 4 of this report.

## Natural and Cultural Resources

The Sublimity IAMP study area contains land from three local jurisdictions: Marion County, the City of Sublimity, and the City of Stayton. Project improvements could therefore potentially trigger environmental protection regulations of any or all of these jurisdictions, as well as State and Federal regulations. This section examines the existence of natural and cultural resources in the study area and related potential project constraints presented.

The existence of any Goal 5 resources are addressed in this section. Goal 5 is a broad Oregon statewide planning goal that covers a variety of environmental and other resources. Goal 5 and related Oregon Administrative Rules (Chapter 660, divisions 16 and 23) describe how cities and counties are to plan and zone land to conserve resources listed in the goal.

### Topography

The topography of the study area contains both flat and low rolling terrain. The main feature of the landscape is Mill Creek, which runs primarily east-west through the study area. Low ridges step up from the flatlands adjacent to the creek. Topography in the immediate vicinity of the Sublimity Interchange is described by quadrant below.

#### NE Quadrant of Interchange

From the point where it passes under Oregon 22 northward, Cascade Highway SE ascends approximately 50 feet in less than a quarter-mile, dips slightly, then rises again as it intersects with 9<sup>th</sup> Street in Sublimity.

#### SE Quadrant of Interchange

The southeast quadrant of the interchange contains the flat floodplain and wetland area adjacent to Mill Creek. A subdivision with new homes on fill materials is located in the floodplain depression. Moving southward toward the center of Stayton, a low ridge exists with an elevation gain of approximately 50 feet.

#### SW Quadrant of Interchange

The ridge that described in the NE Quadrant is present to the southwest of the interchange and presents a relatively steep grade. The existing two-way highway interchange ramp in this quadrant cuts through this ridge, with a resulting slight hill to the north of the ramp and a steeper hill to the south of the ramp.

### **NW Quadrant Interchange**

The terrain to the northwest of the intersection of Oregon 22 and Cascade Highway SE rises approximately 30-40 feet. Sublimity Boulevard SE drops from this ridge to its intersection with Cascade Highway SE.

#### ***Project Relevant Issues***

- The northbound grade on Cascade Highway SE and adjacent ridges present sight-distance issues for motorists at the two-way highway ramp intersections as well as the intersections of Sublimity Boulevard and Golf Lane. Closely-spaced slope changes have an adverse effect on safety in the interchange area. Interchange rehabilitation efforts will require more earthwork during construction and may require additional stabilization, which will have budget and schedule implications.

### **Hydrology**

The project study area lies within the Willamette River Subbasin, in the Middle Willamette Subbasin, in the Mill Creek Watershed. Mill Creek, after passing through the study area, flows northwestward to its convergence with the Willamette River in the City of Salem. Within the study area for this IAMP, Mill Creek runs south of Oregon 22 from the west end of the study area. The creek passes through a culvert under Cascade Highway SE just south of Golf Lane and then traverses under Oregon 22 approximately a quarter-mile east of Cascade Highway.

#### ***Project Relevant Issues***

- There are hydrologic features contained in the study area that are classified as Goal 5 Resources (as defined in Oregon Administrative Rules Division 23). Sublimity IAMP actions may be subject to State and/or local regulations that are in place to protect Goal 5 resources, as will be discussed in greater detail in the next section.

### **Riparian Corridors**

The Mill Creek riparian corridor located inside the study area includes the perennially flowing Mill Creek, several intermittent streams, and a wetland area measuring just over one acre.

The section of Mill Creek running through the study area is included on the Department of Environmental Quality's (DEQ's) 303(d) list of water quality-limited streams. The DEQ 2003 303(d) list identifies the section of Mill Creek in the study area as water quality limited for Fecal Coliform.

According to the Oregon Department of Fish and Wildlife, the study area section of Mill Creek is spawning and rearing habitat for winter steelhead and fall Chinook, and is rearing and migration habitat for spring Chinook.

#### ***Project Relevant Issues***

- Sublimity IAMP actions are subject to State Department of Land Conservation and Development (DLCD) Goal 5 ordinance regulations concerning land use actions inside the Mill Creek riparian corridor. Proposed Sublimity IAMP use actions are allowed in riparian corridors [per OAR 660-023-0090(8)(a)], provided that these actions "are designed and constructed to minimize intrusion into the riparian area."

- Highway runoff can be a source of Fecal Coliform. Improvements related to the Sublimity IAMP Project would need to avoid or mitigate stormwater impacts to Mill Creek to meet the requirements of DEQ National Pollutant Discharge Elimination System (NPDES) 1200-CA.

## **Floodplains**

Portions of a river or stream channel and adjacent lands that are subject to floods with a one percent chance of being exceeded in any given year area identified as 100-year floodplains or Special Flood Hazard Areas (SFHA's). 100-Year floodplains are indicated on Flood Insurance Rate Maps (FIRMs), which are prepared by the Federal Emergency Management Agency (FEMA).

A large portion of the study area is located within the 100-year floodplain of Mill Creek. Only the northwest quadrant of the interchange is outside the FEMA floodplain boundaries. FEMA 100-year floodplain boundaries in the Sublimity IAMP study area are shown on Figure 2-4.

The portion of the floodplain area within the jurisdiction of Marion County is covered by Marion County's Floodplain Overlay District, with associated development restrictions.

The portion of the floodplain area within the jurisdiction of the City of Stayton is covered by Stayton's Floodplain Overlay District, with associated development restrictions.

### ***Project Relevant Issues***

- If the Sublimity IAMP project improvements enter the footprint of the 100-Year Floodplain, and if a NEPA process is followed, environmental documentation would be required to explain specific impacts of the project and the resources within the floodplain.
- In the event that Sublimity IAMP project improvements result in any increase in the 100-year flood water level, FEMA must review and comment on the project. This involves applying for a Certified Letter of Map Revision (CLOMR) from FEMA. All requests for CLOMRs must be supported by detailed flood hazard analyses prepared by a qualified professional engineer.
- Any project-related improvement development (i.e. placement of fill) in the Marion County Floodplain Overlay Zone is subject to conditional use review by the county via the submission of a Floodplain Development Permit.
- Per Marion County Rural Zoning Ordinance 178.050(E), any project related filling, grading, paving or excavation within the 500-year floodplain of the Mill Creek Basin Flood Hazard Area (MCBFHA) is subject to conditional use review by the county via the submission of a Floodplain Development Permit.
- Any project-related improvement development (i.e. placement of fill) in the City of Sublimity Floodplain Overlay Zone is subject to conditional use review by the county via the submission of a Floodplain Development Permit per Sublimity Code 17.16.190.

## Floodway

The area of the 100-year floodplain is divided into floodway and floodway fringe. The floodway is the channel of a stream, plus any adjacent floodplain areas, that must be kept free of encroachment in order that the 100-year flood is carried without substantial increase in flood heights. As a minimum standard, the Federal Insurance Administration limits increases in flood heights to 1.0 foot, provided that hazardous velocities are not produced.<sup>6</sup>

A FEMA-designated floodway exists along Mill Creek in the Sublimity IAMP study area. This floodway lies within the jurisdictions of Marion County and the City of Stayton. The location of this floodway can be seen on the FEMA Flood Insurance Rate map, included in this report as Appendix E.

### **Project Relevant Issues**

- Any project-related development improvements (including fill, new construction, and substantial improvements) in the floodway are prohibited unless a certified technical evaluation is submitted to FEMA demonstrating that such improvements will not result in an increase in flood levels during the occurrence of the base flood discharge. Upon FEMA approval, such improvements are then subject to applicable flood hazard reduction provisions of Marion County Rural Zoning Ordinance 178.060 and City of Stayton Code 17.16.190.

## Wetlands

A number of National Wetland Inventory (NWI) wetland areas are present in the study area. A Local Wetland Inventory (LWI) commissioned by the City of Stayton delineated additional wetland areas in the study area. The boundaries of the delineated wetland area are seen in Figure 4-3. A portion of land delineated as wetland in the LWI, located in Stayton east of Cascade Highway, has since been filled to allow for the construction of a residential development (the aerial photo in Figure 2-4 predates the construction of the residential subdivision).

### **Project Relevant Issues**

- The Sublimity IAMP will attempt to avoid actions that would impact identified wetlands. If impacts are unavoidable, ODOT will need to identify mitigation opportunities. Mitigation will need to be performed per the land development application requirements of the jurisdiction within which the wetland alteration is occurring. A wetland delineation and functional assessment need to be performed to determine the type and full extent of the potential wetland impacts.

## Wildlife Habitat

The Sublimity IAMP does not impact a documented wildlife habitat area, as defined by OAR 660-023-0110.

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<sup>6</sup> Source: *City of Stayton Comprehensive Plan (1995)*, p.15



## **Federal Wild and Scenic Rivers**

Mill Creek, the only river flowing through the study area, is not a designated Federal Wild and Scenic river.

## **Oregon Scenic Waterways**

Mill Creek, the only waterway flowing through the project study area, is not listed on the Oregon Department of State Lands list of designated scenic waterways.

## **Groundwater Resources**

The entire study area lies within an area designated as a "groundwater restricted" zone by the Oregon Water Resources Department (OWRD). The entire study area also lies within Marion County's Sensitive Groundwater Overlay Zone. OAR 660-023-0030(5) states that local governments with jurisdiction in OWRD groundwater restricted areas must declare those areas Significant Natural Resource Areas. Per OAR requirements, these local governments must subsequently develop programs to protect the designated significant groundwater resources.

### ***Project Relevant Issues***

- Sublimity IAMP project actions must comply with existing Marion County, City of Sublimity, or City of Stayton local ordinances regulating development in a groundwater restricted area.

## **Approved Oregon Recreation Trails**

The Sublimity IAMP does not impact an Oregon State Parks Department-designated recreational trail.

## **Natural Areas**

The Sublimity IAMP does not impact an area listed on the Bureau of Land Management's Established Natural Areas of Oregon.

## **Wilderness Areas**

The Sublimity IAMP does not take place in a designated Federal or local wilderness area.

## **Mineral and Aggregate Resources**

There are no existing quarries or gravel sites located in the study area.

## **Energy Sources**

There are no existing energy sources, as defined by OAR 660-023-0190(1)(a), in the study area.

## **Open Space**

There are no existing open spaces, as defined by OAR 660-023-0220(1), in the study area.

## Scenic Views and Sites

There are no publicly designated scenic views or sites in the study area.

## Threatened or Endangered Species

According to the *Joseph Street EA*, a query of the Oregon Natural Heritage Database returned no specific listings for rare, threatened, or endangered plants and animals in the *Joseph Street EA* project area (which encompasses the Sublimity IAMP study area). The following Willamette Valley native grassland plant species were reported as possible in the general area of the project: *Aster curtis*, *Erigeron decumbens*, *Sidalcea nelsoniana*, *sidalcea campestris*, *Lomatium bradshawii*, and *Lathyrus holochlorus*.

## Natural Hazards

According to the Oregon Department of Geology and Mineral Industries Relative Earthquake Hazard Map, much of the study area is classified as a "Zone C" (low/intermediate earthquake hazard risk) with pockets of "Zone D" (low earthquake hazard risk) and "Zone B" (intermediate/high earthquake hazard risk). The immediate Oregon 22/Cascade Highway SE interchange is classified as a "Zone C" low risk. The ridge which curves through the memo study area is where "Zone B" earthquake hazard conditions exist. The location of "Zone B" areas can be seen in Figure 2-4.

According to Marion County's Slide Hazards map, there are no Landslide Hazard Areas within the study area. However, there are existing areas with slopes greater than 20 percent. These "excessive slope areas" are shown in Figure 2-4.

## Project Relevant Issues

- Project improvements will include earthwork. Cuts and fills located in areas of landslide or earthquake hazards can be unstable. Further analysis of natural hazards would need to be conducted during project design, as would the development of applicable avoidance and mitigation techniques.

## Hazardous Substances

According to the Department of Environmental Quality's (DEQ) Environmental Cleanup Site Information (ECSI) database, there are no sites within the study area with known contamination from hazardous substances.

## Air Quality

The study area is located in an area that is consistently in attainment with clean air levels set by the U.S. Environmental Protection Agency in the National Ambient Air Quality Standards.

## Historic and Cultural Resources

- Within the study area there are no properties listed on the National Register of Historic Places (NRHP).
- The study area is not part of a National Historic District.

- Within the study area there are no properties listed on the National Register of Historic Places (NRHP), nor are there properties listed on the Oregon State Historic Preservation Office (OSHPO) Historic Inventory list.
- There is a Century Farm located in the northeast quadrant of the study area, but the farm was found to be ineligible for Historic Registry listing, per the *Joseph Street/Stayton North City Limits Revised Environmental Assessment*.<sup>7</sup>

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<sup>7</sup> *Joseph Street/Stayton North City Limits Revised Environmental Assessment* ( p. 14). Prepared by Oregon Department of Transportation (1995)



# Future Conditions Analysis

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## Land Use Analysis

### Planned Land Development

According to the City of Sublimity and the City of Stayton, there are currently no known large-scale planned land developments in the Sublimity IAMP study area. The Santiam Station development in the southeast quadrant of the interchange has a few developable lots remaining, which are expected to be developed within the project timeframe.

### Land Development Forecast

The potential for future land development varies among the four quadrants of the Sublimity Interchange study area. Although it is difficult to predict when and how intensively land will be developed in the vicinity of the interchange, a general picture of development constraints and/or potential in the immediate area surrounding the interchange is as follows.

#### NW Quadrant

No significant development constraints. Full build-out development scenarios under current zoning were integrated into traffic operations forecasts in the Forecasted Traffic Operations section.

#### NE Quadrant

Land use development potential is severely constrained by the following factors:

- A portion of this quadrant is within the boundaries of the 100-year floodplain, and therefore subject to applicable governmental regulations.
- A portion of this quadrant is within the boundaries of a delineated wetland, and therefore subject to applicable governmental regulations.
- The entire quadrant is outside the Sublimity UGB and is zoned Exclusive Farm Use (EFU). Oregon law does not allow new development in this zoning district, apart from a single dwelling unit and farm facility structures. However, the century-farm property in this quadrant is eligible to make a claim for development under Measure 37, given that the property was in the current owner's family prior to the enactment of Oregon land use laws (which established the EFU zone). The intensity of development that would be allowed to occur on this property under a successful Measure 37 claim is uncertain at this time.

### SE Quadrant

Land use development potential is constrained by the following factors:

- A substantial portion of this quadrant is within the boundaries of the 100-year floodplain, and therefore subject to applicable governmental regulations (this is discussed in detail in the next section).
- A significant portion of this quadrant is within the boundaries of a delineated wetland, and therefore subject to applicable governmental regulations (this is discussed in detail in the next section).
- A portion of this quadrant is zoned Exclusive Farm Use (EFU). This land is not believed to be eligible for a development claim under Measure 37.
- Most of the quadrant is owned by ODOT (park and ride lot, future interchange ramp, wetland mitigation site).

### Southwest Quadrant

- No significant development constraints. Full build-out development scenarios under current zoning were integrated into traffic operations forecasts in the Forecast Traffic Operations section.

## Forecasted Traffic Operations

### Traffic Forecasting Methodology

Land use and associated traffic generation for the forecast year 2025 were estimated based on the City of Stayton’s Transportation Demand Model prepared for the Transportation System Plan (April 2004).

The household and employment data projections used in the model are shown in Tables 3-1 and 3-2. Overall population and employment are projected to increase by approximately 1.8 percent per year between 2000 and 2025.

TABLE 3-1  
Population/Household Forecast

Area	2000 Population	2025 Population	2000 Households	2025 Households
Stayton UGB	6,816	10,213	2,654	3,977
Sublimity	2,148	4,082	711	1,351
Other Surrounding Area	836	1,080	269	348
<b>Total</b>	<b>9,800</b>	<b>15,375</b>	<b>3,634</b>	<b>5,676</b>

Source: *City of Stayton Transportation System Plan*, April 2004.

**TABLE 3-2**  
Employment Forecast

Area	2000 Employment	2025 Employment
Agriculture	33	33
Industrial	873	1,370
Retail	516	810
Service	769	1,206
Education	358	562
Government	47	74
Other	820	1,286
<b>Total</b>	<b>3,416</b>	<b>5,341</b>

Source: *City of Stayton Transportation System Plan*, April 2004.

The resultant traffic volume growth rate between the existing and Year 2025 No Build peak hour traffic volumes was calculated along the study corridor. An average growth rate for the entire area of 1.5 percent was calculated.

This growth rate was applied to the 2005 turning movement counts and compounded annually to derive the Year 2025 traffic volumes for the 30th highest hour. Figure 2-3 depicts the design hour traffic volumes for Year 2025.

### **Future No Build (2025) Operations**

The No Build operations scenario assumes that the existing roadway lane configurations and traffic control are maintained, with one exception. Golf Lane would be realigned so that it forms a four-leg intersection with Whitney Street and Cascade Highway. The new intersection would be signalized and have left-turn pockets on all legs. Figure 3-1 depicts both existing and Year 2025 no build lane geometry and traffic control.

The forecast Year 2025 V/C ratios, level-of-service and vehicle queues were computed for the eight study intersections and Oregon 22 entrance ramps based on the 30th Highest Hour design volumes. Table 3-3 shows the results of the operations analyses. Locations that do not meet the applicable mobility standards are highlighted. Figure 3-2 depicts the Year 2025 turning movement volumes at the study intersections.

Appendix F includes the traffic operations worksheets for the Year 2025 No Build 30th highest hour conditions.

**TABLE 3-3**  
 No Build Intersection Analysis Summary  
 2025 30th Highest Hour Design Volumes

Intersection	Mobility Standard <sup>1</sup>	V/C Ratio <sup>2</sup>	LOS <sup>2</sup>	Queue (veh) <sup>2,3</sup>	Mobility Standard <sup>1</sup>	V/C Ratio <sup>2</sup>	LOS <sup>2</sup>	Queue (veh) <sup>2,3</sup>
	<b>Oregon 22 Approaches</b>				<b>Ramp Approaches</b>			
Oregon 22 eastbound entrance ramp	0.70	0.40	-	-	0.85	0.75	-	5
Oregon 22 westbound entrance ramp	0.70	0.55	-	-	0.85	>1.0	-	11
	<b>Cascade Highway Approaches</b>				<b>Cross Street Approaches</b>			
Cascade Highway at 9th Street	E	-	A	1	E	-	C	2
Cascade Highway at Sublimity Boulevard/ Oregon 22 westbound ramps	0.75	0.06	-	1	0.85	>1.0	-	5
Cascade Highway at Oregon 22 westbound entrance ramp	0.75	0.62	-	-	-	-	-	-
Cascade Highway at Oregon 22 eastbound ramps	0.75	0.41	-	3	0.85	>1.0	-	20
Cascade Highway at Golf Lane/Whitney Street	D	-	C	19	D	-	E	8
Cascade Highway at Martin Drive	-	-	-	-	E	-	C	1
Cascade Highway at Shaff Road-Fern Ridge Road	D	-	F	51	D	-	F	30

- <sup>1</sup> ODOT mobility standards are based on volume-to-capacity ratios. Stayton and Sublimity standards are based on level of service.
- <sup>2</sup> Results are reported for approach with worst operational characteristics.
- <sup>3</sup> ODOT intersections are calculated with the 2-minute rule. Stayton and Sublimity intersections show 95th percentile queues.

### Year 2025 No Build Deficiencies

The results of the No Build operational analysis show that all of the cross streets south of and including the interchange will operate beyond the required mobility standards. The only intersection approach that will operate at an adequate level of service is the right-in/right-out movement of Martin Drive. Additionally, the westbound entrance ramp to Oregon 22 will decline below the applicable mobility standards by the forecast year 2025.

An area with growth potential within the study area is located in the northeast quadrant of the interchange. The area is designated as Exclusive Farm Use (EFU). There are no known plans for development on the EFU properties, and they were not included in the land use



forecasts. If, however, these lands are developed under a Measure 37-type claim, the study area intersection operations will be further deteriorated. The extent of impacts resulting from the properties would depend on the type and level of use. Development of the EFU lands would likely result in an increase of heavy vehicles at the interchange. Thus, accident rates could also increase due to heavy vehicles utilizing the stop-controlled access to Oregon 22.

### **Future Build (2025) Operations**

The Build scenario assumes that the ODOT Phase 1 improvements for the Sublimity Interchange are constructed. Phase 1 includes construction of a new loop ramp in the northeast quadrant of the interchange for the westbound entrance ramp. It also includes a new ramp in the southeast quadrant for the eastbound entrance ramp. Both of the reconstructed entrance ramps would have acceleration lanes to allow a merge movement for entering the Oregon 22 traffic stream. In addition, Cascade Highway will be widened to five lanes from the Sublimity Boulevard intersection to the south. As with the No Build scenario, Golf Lane will also be realigned to create a four-leg intersection with Whitney Street and Cascade Highway. The new Golf Lane/Whitney Street intersection will be signalized, as well as both of the ramp termini. The revised roadway configuration, traffic control and channelization are shown in Figure 3-3.

The ultimate configuration for Oregon 22 is a four-lane divided highway. Completion of the ultimate configuration has been assumed to be beyond the limits of this study timeframe.

Table 3-4 summarizes the Build intersection analysis. Figure 3-4 depicts the turning movement volumes for the Year 2025 Build scenario. It is identical to the No Build conditions, except at the new eastbound entrance ramp movement. Appendix G includes the traffic operations worksheets for the 30th highest hour conditions.

**TABLE 3-4**  
 Build Intersection Analysis Summary  
 2025 30th Highest Hour Design Volumes

Intersection	Mobility Standard <sup>1</sup>	V/C Ratio <sup>2</sup>	LOS <sup>2</sup>	Queue (veh) <sup>2,3</sup>	Mobility Standard <sup>1</sup>	V/C Ratio <sup>2</sup>	LOS <sup>2</sup>	Queue (veh) <sup>2,3</sup>
	<b>Oregon 22 Approaches</b>				<b>Ramp Approaches</b>			
Oregon 22 eastbound entrance ramp	0.70	0.40	-	-	0.85	0.19	-	-
Oregon 22 westbound entrance ramp	0.70	0.55	-	-	0.85	0.28	-	-
	<b>Cascade Highway Approaches</b>				<b>Cross Street Approaches</b>			
Cascade Highway at 9th Street	E	-	A	1	E	-	C	2
Cascade Highway at Sublimity Boulevard/Oregon 22 westbound ramps	0.75	0.40	-	7	0.85	0.35	-	3
Cascade Highway at Oregon 22 westbound ramps	0.75	0.33	-	-	-	-	-	-
Cascade Highway at Oregon 22 eastbound ramps	0.75	0.64	-	12	0.85	0.91	-	8
Cascade Highway at Whitney Street/Golf Lane	D	-	C	13	D	-	D	5
Cascade Highway at Martin Drive	-	-	-	-	E	-	B	1
Cascade Highway 30 at Shaff Road-Fern Ridge Road	D	-	D	16	D	-	E	24

- 1 ODOT mobility standards are based on volume-to-capacity ratios. Stayton and Sublimity standards are based on level of service.
- 2 Results are reported for approach with worst operational characteristics.
- 3 ODOT intersections are calculated with the 2-minute rule. Stayton and Sublimity intersections show 95th percentile queues.

## Year 2025 Build Deficiencies

The results of the Build operational analysis show improved operations for the Oregon 22 entrance ramps with the construction of acceleration lanes to access the highway's stream of traffic. Both ramps will operate well within the mobility standard thresholds.

Operations along Cascade Highway will remain within all jurisdictional mobility standards. The queue analyses depict that vehicle queuing from adjacent intersections will not interfere with the operations of the interchange.

Intersection approaches to Cascade Highway also operate better under the Build conditions. However, two of the cross streets (the eastbound exit ramp and Shaff Road/Fern Ridge Road) would not meet the required mobility standards.

The interchange area traffic operations would likely remain similar to the Build scenario even if the EFU properties were developed. However, as discussed previously, the type and level of development would need to be considered. At the time of development, trip generation, operation and traffic mitigation, should be analyzed. The revised entrance ramp configuration would allow for safer access onto the freeway, especially for any heavy vehicles generated by the EFU properties in the future.

## Conclusions

Current operating conditions along Oregon 22 meet ODOT's applicable mobility standards. However, accidents along the highway exceed the state's average rate in the vicinity of the interchange. The geometry of the roadway and the stop sign-controlled access likely contributed to the accidents, as the majority of incidents occurred during clear, dry, daylight conditions.

Along Cascade Highway, the stop sign-controlled Oregon 22 eastbound exit ramp and Whitney Street fall below the recommended operating standards. Additionally, the Cascade Highway /Shaff Road-Fern Ridge Road intersection operates poorly with extensive vehicle queuing. Accidents along the highway generally occur at a higher rate than the statewide average for similar facilities. Similar to the Oregon 22 crashes, most incidents on Cascade Highway occurred during clear, dry, daylight conditions.

By the year 2025, the Sublimity Interchange area would largely be operating beyond the required mobility standards set for the study intersections under current geometric and traffic control measures. With higher levels of congestion, accident rates are also likely to increase.

Various projects are planned to address the geometric and operational deficiencies. The Oregon Department of Transportation's plans for the Sublimity Interchange include revision of the Oregon 22 entrance ramps to a standard merge configuration. In conjunction with the ODOT improvements, the preferred transportation system improvements for Cascade Highway, outlined in the Stayton Transportation System Plan assumes the widening of Cascade Highway from Sublimity Boulevard to Regis Street (five lane section).

Implementation of these improvements results in improved operations during the 2025 forecast year. Both Oregon 22 entrance ramps would operate within ODOT's requirements.

Accidents along Oregon 22 will likely decrease in the vicinity of the interchange as a result of installing the standard merge configuration.

Operations along Cascade Highway will also meet all mobility standards and will not result in interchange impacts due to queuing on the highway.

The Oregon 22 eastbound exit ramp operates slightly over the v/c standard of 0.85. It can likely be accommodated by monitoring of the traffic signal timing through most of the study timeframe. If full buildout volumes are achieved, an additional right-turn lane would accommodate the traffic demand at the intersection.

Overall the Cascade Highway/Shaff Road-Fern Ridge Road intersection operates at LOS D, meeting the mobility requirements of the City of Stayton. However, the Shaff Road approach to Cascade Highway operates at LOS E during the design year. Construction of right-turn pockets on Shaff Road and Fern Ridge Road would allow all of the approaches to the intersection to operate at the required mobility standard.

Insert Figures 3-1 through 3-4 (11x17)



# Alternatives Development and Analysis

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## Introduction

### Sublimity Interchange Improvements

The Sublimity Interchange is programmed for improvements in the 2006-2009 STIP. As proposed, this STIP project will involve partially reconstructing the interchange. Figure 4-1 shows programmed Sublimity Interchange improvements.

The entrance ramps in both directions will be rebuilt to a standard merge configuration, replacing the existing stop-sign controlled ramps. The ramp termini intersections with Cascade Highway will be aligned with their current locations. Both ramp terminals at Cascade Highway are proposed to be signalized. Figure 4-1 depicts the Sublimity Interchange Phase 1 improvements.

In preparation for this project, a frontage road (Golf Lane Road) has already been constructed that eliminated all private access to the Oregon 22 between Golf Club Road and Cascade Highway.

The ultimate configuration of the highway and interchange will include two lanes in each direction of travel on Oregon 22. This improvement is expected to occur beyond the timeframe of this IAMP.

### Access Management Requirements

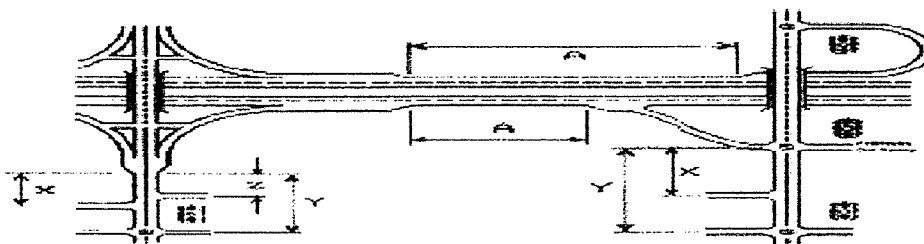
The purpose of the ODOT access management and spacing standards is to provide a safe and efficient transportation system by protecting highway traffic from the hazards of unrestricted and unregulated entry from adjacent properties. ODOT standards are outlined in the OAR (OAR 734-051). The applicable standards are summarized in Table 4-1.

**TABLE 4-1**  
**Minimum Spacing Standards Applicable to Freeway Interchanges**

Cascade Highway Configuration	Spacing Dimension			
	A	X	Y	Z
Two-lane	1 mile	1,320 feet	1,320 feet	990 feet
Multi-lane	1 mile	1,320 feet	1,320 feet	1,320 feet

Source: Tables 5 and 6 in OAR 734-051-0125.

- A = The distance between the start and end of tapers of adjacent interchanges along Oregon 22.
- X = The distance to the first approach on the right; right in/right out only.
- Y = The distance to the first intersections where left-turns are allowed.
- Z = The distance between the last right in/right out approach road and the start of the taper for the entrance ramp.



In terms of access management, the goal of any interchange modernization project is to improve spacing and safety either by meeting or moving in the direction of applicable standards. The existing ramp configurations on Oregon 22 meet the ODOT access management spacing standards shown in Table 4-1. This is because the Golf Club Road Interchange to the west and the Fern Ridge Road intersection to the east are more than one mile apart.

Currently there are both public and private approaches onto Cascade Highway that violate the minimum access spacing requirements of the Oregon 22 ramp terminals. Cascade Highway is currently a two-lane facility. The City of Stayton TSP, however, recommends widening the highway to five lanes from Sublimity Boulevard to Regis Street (south of Shaff Road-Fern Ridge Road) in its Year 2025 Preferred Alternative. Therefore, a 1320-foot spacing (multi-lane) requirement between the ramp termini and adjacent access points was assumed for Cascade Highway.

Table 4-2 lists existing approaches along Cascade Highway within the IAMP study area. Figure 4-2 depicts the corresponding locations of these approaches.

The following sections discuss access management alternatives for the IAMP area including spacing deficiencies, queuing and traffic operations.



**TABLE 4-2**  
Existing Approaches along Cascade Highway

<b>Figure 4-2 Approach #</b>	<b>Mile Point*</b>	<b>Tax Lot(s) Served</b>	<b>Approach Type</b>
<b><i>West Side of Cascade Highway (North of Oregon 22)</i></b>			
1	1.32	091W03BA03300	Single-Family Residence/ Commercial Use
2	1.30	091W03BA03400	Single-Family Residence/ Commercial Use
3	1.26	091W03BA03700	Business
4	1.21	091W03B00500	Single-Family Residence/ Commercial Use
5	1.20	091W03B00700	Single-Family Residence/ Commercial Use
6	1.10	Sublimity Blvd.	Public Road
<b><i>West Side of Cascade Highway (South of Oregon 22)</i></b>			
7	0.89	OR-22 Ramp Terminal	Public Road
8	0.83	Golf Lane	Public Road
<b><i>East Side of Cascade Highway (South of Oregon 22)</i></b>			
9	0.74	Whitney Street	Public Road
10	0.83	091W03DB00300; 091W03DB00200	Park and Ride lot; Wetland Site
<b><i>East Side of Cascade Highway (North of Oregon 22)</i></b>			
11	1.03	OR-22 Ramp Terminal	Public Road
12	1.09	OR-22 Ramp Terminal	Public Road
13	1.23	091W03A00300	Single-Family Residence/ Commercial Farm
14	1.30	091W03A00200; 091W03A00100	Single-Family Residence; Commercial Farm

\*Milepoint given represents approximate midpoint of approach

## Alternatives

This section describes how alternative solutions were developed and analyzed to remedy IAMP-identified deficiencies, which were predominantly access-related in nature. Sublimity Interchange modernization plans and ODOT access management standards for freeway interchanges are outlined here as part of this description.

Alternatives for the IAMP study area were considered in three parts:

- 1) Along Oregon 22
- 2) Cascade Highway – Stayton (south of the interchange)
- 3) Cascade Highway – Sublimity (north of the interchange)

### Along Oregon 22

The ODOT Sublimity Interchange Phase 1 design was assumed as the preferred alternative for the Oregon 22 Mainline.

#### ***Oregon 22 Preferred Alternative***

The recommendation for mainline Oregon 22 in the IAMP study area is for ODOT to consider closing the Fern Ridge Road at-grade intersection access to Oregon 22. Further analysis should be conducted to evaluate the demand and/or need for the Fern Ridge Road access, due to the applicable spacing requirements of the Sublimity Interchange and because at-grade intersections are not typically utilized along freeway segments. The Fern Ridge Road at-grade intersection with Oregon 22 is located at approximately MP 14.30. The revised eastbound entrance ramp merge places this intersection within the minimum (1 mile) spacing requirement of the Sublimity Interchange improvements. The distance measured from the acceleration lane to the intersection is approximately 0.5 miles (2,550 feet).

Otherwise, proposed Sublimity Interchange improvements<sup>8</sup> achieve the operational mobility standards for both the Oregon 22 mainline and the new entrance ramps. Table 4-3 summarizes the forecast year 2025 operations on Oregon 22.

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<sup>8</sup> Interchange physical improvements were proposed in the *Joseph Street-Stayton North City Limits Environmental Assessment* (prepared by ODOT, March, 1995)

**TABLE 4-3**  
Oregon 22 Traffic Operations Analysis Summary  
2025 30th Highest Hour Design Volumes

Intersection	Mobility Standard <sup>1</sup>	V/C Ratio	Mobility Standard <sup>1</sup>	V/C Ratio
	Oregon 22 Approaches		Entrance ramp Merge	
Oregon 22 eastbound entrance ramp	0.70	0.40	0.85	0.19
Oregon 22 westbound entrance ramp	0.70	0.55	0.85	0.28

<sup>1</sup> ODOT mobility standards are based on volume-to-capacity ratios.

### Cascade Highway – Stayton (South of Interchange)

The ODOT Sublimity Interchange Phase 1 design was assumed as the preferred alternative for the Oregon 22 Mainline.

The City of Stayton’s preferred alternative roadway network concept (*City of Stayton Transportation System Plan, April 2004*) was analyzed for Cascade Highway south of Oregon 22.

#### Stayton Preferred Alternative

The 2004 Stayton TSP roadway concept incorporates ODOT’s plans for improving the Oregon 22 Sublimity Interchange in its preferred Year 2025 alternative. The supporting local street network improvements for the preferred alternative include the following:

- Widen Cascade Highway to five lanes (two lanes in each direction with left-turn pockets) between and including the Sublimity Boulevard and Regis Street intersections.
- Realign Golf Lane to form a four-legged intersection with Whitney Street (City of Stayton has entered into a memorandum of understanding for this improvement with Marion County).
- Install traffic signal and eastbound/westbound left turn lanes at the Golf Lane/Whitney Street intersection.

Figure 4-3 shows proposed access management south of Oregon 22, representing the preferred alternative from the Stayton TSP.

The City of Stayton has also provided a \$50,000 match in conjunction with work recently completed for the interchange modernization project, further emphasizing their commitment to the project.

The City of Stayton’s TSP supports improvements to the Golf Club Road corridor (west of the study area) by widening Golf Club Road to five lanes from Oregon 22 to Shaff Road, and signalizing the major intersections along the roadway. These improvements have the potential to relieve a portion of the travel demand on the Cascade Highway corridor.

However, as a conservative analysis approach, such vehicle diversions were not assumed in the analysis.

The three existing access deficiencies listed in Table 4-2 (Golf Lane, Park-and-Ride lot and Whitney Street) would all remain deficient with the proposed configuration.

The realignment of Golf Lane, across from Whitney Street, would increase the spacing of the roadway from the Oregon 22 eastbound ramps by approximately 500 feet, but still would not meet the access management spacing standards of 1320 feet. The new, signalized, four-legged intersection is expected to operate at an overall V/C ratio of 0.66. The critical movement in regards to the Sublimity Interchange operations is the southbound direction of travel. It is projected to produce queues of up to 315 feet. Queues of this magnitude would not interfere with the interchange's eastbound ramp operations. Potential queue conflicts with the eastbound ramps can be further minimized by incorporating timing and phasing coordination between the new traffic signals along the Cascade Highway corridor. Figure 4-4 shows the anticipated vehicle queuing along Cascade Highway, south of the interchange, during the Year 2025 design hour. All traffic signals are assumed to be coordinated and optimized.

Neither the horizontal nor vertical alignment of Cascade Highway south of the interchange result in sight distance restrictions. The reconfigured intersection will have adequate stopping and decision time for drivers.

The Park-and-Ride lot access would remain at its current location, approximately 600 feet south of the eastbound ramp terminal. Relocation of this driveway would impact adjacent wetlands and Mill Creek, which would be both undesirable and costly. The demand/usage of the park-n-ride was observed to be between 10-20 parked vehicles. The current low usage is due to the limited transit opportunities in the Stayton and Sublimity area. Trip generation rates for park-n-rides with bus service were researched to estimate the potential trips emanating from this access if transit service were made available. Slightly over 50 trips would be generated at the access during the peak traffic hour.

A potential area for relocation of the park-n-ride lot is adjacent to the re-aligned Golf Lane Road. If substantial improvements to transit and park-and-ride services are envisioned, relocation of the lot may be an alternative. Alteration of the access to a right-in/right-out only driveway may also lessen access impacts within the interchange access management area but could limit the transit service into and out of the lot.

Table 4-4 shows the study intersection operations south of Oregon 22 under the preferred Stayton alternative.

**TABLE 4-4**  
 Stayton Traffic Operations Analysis Summary—Four-Lane Cascade Highway  
 2025 30th Highest Hour Design Volumes

Intersection	Mobility Standard <sup>1</sup>	V/C Ratio <sup>2</sup>	LOS <sup>2</sup>	Queue (veh) <sup>2,3</sup>	Mobility Standard <sup>1</sup>	V/C Ratio <sup>2</sup>	LOS <sup>2</sup>	Queue (veh) <sup>2,3</sup>
	Cascade Highway Approaches				Cross Street Approaches			
Cascade Highway at Oregon 22 eastbound ramps <sup>4</sup>	0.75	0.64	-	12	0.85	0.91	-	8
Cascade Highway at Park-and-Ride Access	E	-	A	1	E	-	C	1
Cascade Highway at Golf Lane Road/ Whitney Street <sup>4</sup>	D	-	C	13	D	-	D	5
Cascade Highway at Martin Drive	-	-	-	-	E	-	B	1
Cascade Highway 30 at Shaff Road-Fern Ridge Road <sup>4</sup>	D	-	D	16	D	-	E	24

<sup>1</sup> ODOT mobility standards are based on volume-to-capacity ratios. Stayton and Sublimity standards are based on level of service (see *Sublimity Interchange Area Management Plan: Oregon 22 with Cascade Highway Data Collection and Operational Analyses* for Mobility Standard definitions).

<sup>2</sup> Results are reported for approach with worst operational characteristics.

<sup>3</sup> Vehicle queue results at ODOT intersections are calculated with the 2-minute rule. Stayton and Sublimity intersections show 95th percentile queues.

<sup>4</sup> Signalized intersection.

An interim condition for Cascade Highway in which the Oregon 22 overpass of Cascade Highway will not be extended due to funding constraints was also examined. If the overpass is not extended, the section of Cascade Highway between the Oregon 22 ramp intersections would not be widened to five lanes. Under this constrained condition, left-turn pockets are still recommended to be constructed at the Oregon 22 entrance ramps. The turn lane and taper at the east bound entrance ramp will be limited to approximately 200 feet by the Oregon 22 overpass. Operations along Cascade Highway would exceed the ODOT mobility standards at the eastbound ramp intersection. Vehicle queues will not impede operations through the adjacent westbound ramp/Sublimity Boulevard intersection. However, the northbound queue may impede turn movements at the Park-and-Ride lot access. Table 4-5 summarizes conditions without the Cascade Highway widening, and Figure 4-5 depicts the estimated queue length.

**TABLE 4-5**  
 Stayton Traffic Operations Analysis Summary – Two Lane Cascade Highway  
 2025 30th Highest Hour Design Volumes

Intersection	Mobility Standard <sup>1</sup>	V/C Ratio <sup>2</sup>	LOS <sup>2</sup>	Queue (veh) <sup>2,3</sup>	Mobility Standard <sup>1</sup>	V/C Ratio <sup>2</sup>	LOS <sup>2</sup>	Queue (veh) <sup>2,3</sup>
	Cascade Highway Approaches				Cross Street Approaches			
Cascade Highway at Oregon 22/Sublimity Boulevard/ westbound ramps <sup>4</sup>	0.75	0.65	-	18	0.85	0.62	-	3
Cascade Highway at Oregon 22 eastbound ramps <sup>4</sup>	0.75	0.92	-	24	0.85	0.96	-	14

<sup>1</sup> ODOT mobility standards are based on volume-to-capacity ratios. Stayton and Sublimity standards are based on level of service (see *Sublimity Interchange Area Management Plan: Oregon 22 with Cascade Highway Data Collection and Operational Analyses* for Mobility Standard definitions).

<sup>2</sup> Results are reported for approach with worst operational characteristics.

<sup>3</sup> Vehicle queue results at ODOT intersections are calculated with the 2-minute rule. Stayton and Sublimity intersections show 95th percentile queues.

<sup>4</sup> Signalized intersection.

### Cascade Highway – Sublimity (North of Interchange)

The PMT developed a preferred alternative for Cascade Highway north of Oregon 22 based on preliminary access management layouts.

Access management alternatives for the north side of the interchange were compiled based upon input from the affected residents, project management and consultant teams as well as local government officials. All proposed alternatives were evaluated by the consultant team. A previous plan to realign Sublimity Boulevard was rejected by the City of Sublimity; thus, none of the alternatives considered that plan as an option. An access deviation will be needed for the Sublimity Boulevard approach, as all of the interchange designs maintain the connection to this approach (opposite from the westbound interchange ramps).

The widening of Cascade Highway to a five lane section through the Sublimity Boulevard/Oregon 22 ramp intersection is assumed in all alternatives. The intersection is also assumed to be signalized in all alternatives.

#### Sublimity Alternative 1

The elements of Sublimity Alternative 1 are shown in Figure 4-6. The long-term strategy removes all private approach access points along Cascade Highway within the management area. It creates a new intersection 1,320 feet north of the Oregon 22 westbound ramps. The existing properties in the northwest quadrant of the interchange will be served from an internal roadway connecting to the new intersection and to Sublimity Boulevard (300 feet west of Cascade Highway). The new roadway will be located near the western property line of the affected parcels. To further enhance circulation alternatives, an additional connection could also be constructed to the west when Sublimity Boulevard is extended.

The two properties in the northeast quadrant of the interchange will also access Cascade Highway at the new intersection. The existing access points for these properties will be closed. A frontage road, to be built adjacent to Cascade Highway, will connect the existing driveways to the new intersection.

The new intersection on Cascade Highway is located along a crest vertical curve, with sight distance half the required 610 feet. In order to provide adequate sight distance at this location, it would be necessary to modify the vertical profile of Cascade Highway. This modification would be at substantial cost and would adversely impact the access to the properties fronting on Cascade Highway.

The new access along Sublimity Boulevard may be affected by queuing from the Cascade Highway signalized intersection. However, this would occur infrequently. The vehicle queue estimates for the Year 2025 design year are approximately 60 feet for the westbound Sublimity Boulevard traffic.

Currently, all properties within the access management area are residential (one residence contains a home occupation and parking lot) and/or farm use. Trip generation is and will remain low with these land uses. The parcels, however, are zoned for commercial use on the west side of the highway. Table 4-6 summarizes operations north of Oregon 22 assuming build-out of the properties as commercial businesses. (Note: Further analyses should be performed upon redevelopment of properties, when detailed information is available) The new access along Cascade Highway is projected to operate poorly at LOS F. The stop controlled approaches could be improved to meet the mobility standards by providing left-turn pockets for both the north and eastbound vehicles.

The new roadway would provide safer access to/from Cascade Highway, good circulation and access options. The roadway will be more suitable to serve the commercial land use upon re-development of the properties.

**TABLE 4-6**  
 Sublimity Traffic Operations Analysis Summary – Alternative 1  
 2025 30th Highest Hour Design Volumes

Intersection	Mobility Standard <sup>1</sup>	V/C Ratio <sup>2</sup>	LOS <sup>2</sup>	Queue (veh) <sup>2,3</sup>	Mobility Standard <sup>1</sup>	V/C Ratio <sup>2</sup>	LOS <sup>2</sup>	Queue (veh) <sup>2,3</sup>
	Cascade Highway Approaches				Cross Street Approaches			
Cascade Highway at 9th Street	E	-	A	1	E	-	C	2
Cascade Highway at new intersection 1320' north of Westbound ramps	E	-	A	1	E	-	F	3
Cascade Highway at Sublimity Boulevard/Oregon 22 Westbound ramps <sup>4</sup>	0.75	0.40	-	7	0.85	0.35	-	3

<sup>1</sup> ODOT mobility standards are based on volume-to-capacity ratios. Stayton and Sublimity standards are based on level of service (see *Sublimity Interchange Area Management Plan: Oregon 22 with Cascade Highway Data Collection and Operational Analyses* for Mobility Standard definitions).

<sup>2</sup> Results are reported for approach with worst operational characteristics.

<sup>3</sup> Vehicle queue results at ODOT intersections are calculated with the 2-minute rule. Stayton and Sublimity intersections show 95th percentile queues.

<sup>4</sup> Signalized intersection.

**Sublimity Alternative 2**

This alternative includes an internal connection between the properties fronting Cascade Highway in the northwest quadrant of the interchange. This alternative would connect the properties served by Approaches #5 to #2 listed in Table 4-2 and shown in Figure 4-2. Figure 4-7 depicts the proposed alignment of this alternative. Full access is proposed to occur at two locations; on Cascade highway at the north end of Tax Lot #091W03BA03400 (1100 feet north of the interchange), and on Sublimity Boulevard through the south side of Tax Lot #091W03BA03400 (300 feet west of the interchange). An additional right-in/right-out only access on Cascade Highway is proposed between Tax Lots #091W03B00500 and #091W03B00900 (550 feet north of the interchange). The consolidated access points remain within the access management area of the interchange. The internal roadway severely impacts the property served by Approach #5. However, this roadway would provide an alternative route for drivers when the Sublimity Boulevard/Cascade Highway intersection is operating at congested levels.

The new intersection on Cascade Highway is located along a crest vertical curve, with sight distance of slightly less than the required 610 feet.

The new access along Sublimity Boulevard may be affected by queuing from the Cascade Highway signalized intersection. However, this would not occur frequently. Queue estimates for the Year 2025 design year are approximately 60 feet for the westbound Sublimity Boulevard traffic.

The two private driveways in the northeast quadrant of the interchange are proposed to remain in their current locations, within the 1,320 feet access management area. The



residential/farm trip generation is expected to remain low, thus should not create operational problems. Mitigation for the accesses on the east side of Cascade Highway could include construction of a large radius driveway approach or widened shoulder to allow vehicles to slow down out of the travel lane.

Table 4-7 summarizes operations north of Oregon 22 assuming build-out of the commercial properties (Note: Further analyses should be performed upon redevelopment of properties, when detailed information is available). All of the access points along Cascade Highway are projected to operate within the required mobility standards and are characterized by minimal queuing.

**TABLE 4-7**  
 Sublimity Traffic Operations Analysis Summary – Alternative 2  
 2025 30th Highest Hour Design Volumes

Intersection	Mobility Standard <sup>1</sup>	V/C Ratio <sup>2</sup>	LOS <sup>2</sup>	Queue (veh) <sup>2,3</sup>	Mobility Standard <sup>1</sup>	V/C Ratio <sup>2</sup>	LOS <sup>2</sup>	Queue (veh) <sup>2,3</sup>
	Cascade Highway Approaches				Cross Street Approaches			
Cascade Highway at 9th Street	E	-	A	1	E	-	C	2
Cascade Highway @ Private Driveway 5	E	-	A	0	E	-	D	1
Cascade Highway @ Private Driveway 7	E	-	A	0	E	-	D	1
Cascade Highway at consolidated Driveways #1 through #4	E	-	A	0	E	-	B	1
Cascade Highway @ Private Driveway 6	E	-	A	0	E	-	B	1
Cascade Highway at Sublimity Boulevard/Oregon 22 Westbound ramps <sup>4</sup>	0.75	0.40	-	7	0.85	0.35	-	3

<sup>1</sup> ODOT mobility standards are based on volume-to-capacity ratios. Stayton and Sublimity standards are based on level of service (see *Sublimity Interchange Area Management Plan: Oregon 22 with Cascade Highway Data Collection and Operational Analyses* for Mobility Standard definitions).

<sup>2</sup> Results are reported for approach with worst operational characteristics.

<sup>3</sup> Vehicle queue results at ODOT intersections are calculated with the 2-minute rule. Stayton and Sublimity intersections show 95th percentile queues.

<sup>4</sup> Signalized intersection.

**Sublimity Alternative 3**

This alternative combines aspects of the previous alternatives. Driveway consolidation is incorporated into the scenario, while minimizing impacts to the affected properties. The elements of Sublimity Alternative 1 are shown in Figure 4-8.

In the northeast quadrant of the interchange, Approaches #13 and #14 are proposed to be consolidated, with access at the existing #14 location (1100 feet north of the interchange).

Although within the access management area, travel demand for these two properties is expected to remain low. Sight distance at this location meets the 610 foot requirement. Mitigation could include construction of a large radius driveway approach or widened shoulder to allow vehicles to slow down out of the travel lane.

In the northwest quadrant, the southern properties would be served by a common access easement connecting to Sublimity Boulevard, approximately 300 feet west of Cascade Highway. The new access on Sublimity should not be affected by vehicle queues at the Cascade Highway traffic signal. Ninety-fifth percentile queues are estimated to be 60 feet. The northern properties are served by an access road connecting to a new intersection 1320 feet north of the interchange. This configuration will decrease the amount of right-of-way acquisition and roadway construction needed to service the properties. This alternative will also maintain lower traffic volumes behind the residential properties, and reduce safety conflicts.

Table 4-8 summarizes operations north of Oregon 22 assuming build-out of the commercial properties. (Note: Further analyses should be performed upon redevelopment of properties, when detailed information is available). Although characterized by short vehicle queues, the consolidated driveway access points would operate poorly at LOS F.

**TABLE 4-8**  
 Sublimity Traffic Operations Analysis Summary – Alternative 3  
 2025 30th Highest Hour Design Volumes

Intersection	Mobility Standard <sup>1</sup>	V/C Ratio <sup>2</sup>	LOS <sup>2</sup>	Queue (veh) <sup>2,3</sup>	Mobility Standard <sup>1</sup>	V/C Ratio <sup>2</sup>	LOS <sup>2</sup>	Queue (veh) <sup>2,3</sup>
	Cascade Highway Approaches				Cross Street Approaches			
Cascade Highway at 9th Street	E	-	A	1	E	-	C	2
Cascade Highway @ Consolidated Driveway 1320' north of Westbound ramps	E	-	A	0	E	-	F	1
Cascade Highway @ Private Driveway 6/7	E	-	A	0	E	-	F	1
Cascade Highway at Sublimity Boulevard/Oregon 22 Westbound ramps <sup>4</sup>	0.75	0.40	-	7	0.85	0.35	-	3

<sup>1</sup> ODOT mobility standards are based on volume-to-capacity ratios. Stayton and Sublimity standards are based on level of service (see *Sublimity Interchange Area Management Plan: Oregon 22 with Cascade Highway Data Collection and Operational Analyses* for Mobility Standard definitions).

<sup>2</sup> Results are reported for approach with worst operational characteristics.

<sup>3</sup> Vehicle queue results at ODOT intersections are calculated with the 2-minute rule. Stayton and Sublimity intersections show 95th percentile queues.

<sup>4</sup> Signalized intersection.

**Sublimity Preferred Alternative**

The three Sublimity alternatives were presented at a June 2005 PMT meeting. The benefits and impacts of each were discussed, and a preferred alternative was derived. Figure 4-9 shows the preferred alternative.

Two new access roadways will be created, respectively serving properties on the east and west side of Cascade Highway. Both roadways will access Cascade Highway at a new intersection, located approximately 1,580 feet from the interchange. The intersection will be established according to AASHTO standards and located to meet access management spacing requirements, provide adequate sight distance and maximize safety. This new intersection will be unsignalized and allow for full movement.

A technical memo describing the rationale for IAMP-recommended intersection placement is included in Appendix H.

On the west side of Cascade Highway, a backage road will extend behind the existing properties (served by Approaches 1 through 5) and through a currently unimproved lot (ID #091W03B00900) to an unsignalized, full movement intersection with Sublimity Boulevard. This intersection would be located approximately 470 feet west of the Sublimity Boulevard/Cascade Highway intersection. On the east side, a frontage road will connect the new intersection to the two existing driveways.

This alternative removes all private driveways along Cascade Highway within the Interchange Access Management Limit area, and places the new highway access at a location with the maximum sight distance. This alternative also minimizes potential impacts along Sublimity Boulevard in the vicinity of the intersection with Cascade Highway and the Oregon 22 ramp termini.

Currently, all properties within the access management area are residential (one residence contains a home occupation) and/or farm use. Trip generation is and will remain low with these land uses. The parcels, however, are zoned for commercial use on the west side of the highway. Table 4-9 summarizes operations north of Oregon 22 assuming build-out of the properties as commercial businesses. (Note: Further analyses should be performed upon redevelopment of properties, when detailed information is available).

The new access along Cascade Highway is projected to operate poorly at LOS F. The stop controlled approaches could be improved to meet the mobility standards by providing left-turn pockets for both the north and eastbound vehicles.

**TABLE 4-9**  
 Sublimity Traffic Operations Analysis Summary – Preferred Alternative  
 2025 30th Highest Hour Design Volumes

Intersection	Mobility Standard <sup>1</sup>	V/C Ratio <sup>2</sup>	LOS <sup>2</sup>	Queue (veh) <sup>2,3</sup>	Mobility Standard <sup>1</sup>	V/C Ratio <sup>2</sup>	LOS <sup>2</sup>	Queue (veh) <sup>2,3</sup>
	Cascade Highway Approaches				Cross Street Approaches			
Cascade Highway at 9th Street	E	-	A	1	E	-	C	2
Cascade Highway at new intersection 1320' north of WB ramps	E	-	A	1	E	-	F	3
Cascade Highway at Sublimity Boulevard/Oregon 22 Westbound ramps <sup>4</sup>	0.75	0.40	-	7	0.85	0.35	-	3

<sup>1</sup> ODOT mobility standards are based on volume-to-capacity ratios. Stayton and Sublimity standards are based on level of service (see *Sublimity Interchange Area Management Plan: Oregon 22 with Cascade Highway Data Collection and Operational Analyses* for Mobility Standard definitions).  
<sup>2</sup> Results are reported for approach with worst operational characteristics.  
<sup>3</sup> Vehicle queue results at ODOT intersections are calculated with the 2-minute rule. Stayton and Sublimity intersections show 95th percentile queues.  
<sup>4</sup> Signalized intersection.

### Summary

A summary of the preferred access management alternatives detailed in this section is as follows:

- Along Oregon 22, proposed ODOT interchange improvements will situate the Fern Ridge intersection within the minimum spacing requirements of the new eastbound Oregon 22 eastbound entrance ramp. An evaluation of the need for this at-grade intersection along an expressway should be made.
- The preferred Stayton alternative does not meet all access management requirements. However, existing deficiencies are being mitigated by realigning Golf Lane Road across from Whitney Street. Additionally, the intersection is proposed to be signalized to accommodate the forecast traffic demand. Adequate sight distance is provided at this modified intersection. The Park-and-Ride lot driveway will also remain within the access management area. Sight distance is also adequate at this location, and due to the limited transit opportunities, traffic demand remains low.
- The preferred Sublimity alternative, with the exception of the Sublimity Boulevard intersection, meets access management requirements along Cascade Highway. In addition adequate sight distance at the new Cascade Highway intersection is provided. The new access point along Sublimity Boulevard is also situated with the furthest distance from the interchange, minimizing impacts at the westbound ramp intersection.

Table 4-10 summarizes all of the alternatives in tabular form. See Figure 4-2 for corresponding access locations.

**TABLE 4-10**  
Access Management Alternatives Summary

Alternative	Description	Access Standard (feet)	Deficient Access	Distance (feet)	IAMP Figure
<b>Along Oregon 22</b>					
Existing Sublimity Interchange Configuration	Stop controlled Oregon 22 entrance ramps.	5,280	Fern Ridge Road.	-	2-2
Proposed Sublimity Interchange Configuration	Entrance ramps with merge configuration.	5,280	Fern Ridge Road	3,300	4-1
<b>South of Interchange – Stayton (South of Interchange)</b>					
Existing Stayton	Unsignalized, full movement intersections at Golf Lane Road, Park-and-Ride driveway and Whitney Street.	1,320	Golf Lane Road	600	2-2
		1,320	Park-and-Ride lot	600	
		1,320	Whitney Street	1,100	
Preferred Stayton Alternative	Realignment of Golf Lane Road, across from Whitney Street.	1,320	Park-and-Ride lot	600	4-3
		1,320	Golf Lane Road/Whitney Street	1,100	
<b>North of Interchange – Sublimity (North of Interchange)</b>					
Existing Sublimity	Sublimity Boulevard across from westbound ramp intersection & numerous private driveway access on Cascade Highway	1,320	Approach #5 (private)	500	2-2
		1,320	Approach #4 (private)	600	
		1,320	Approach #3 (private)	900	
		1,320	Approach #2 (private)	1,100	
		1,320	Approach #1 (private)	1,250	
		1,320	Approach #13 (private)	700	
		1,320	Approach #14 (private)	1,100	
Sublimity Alternative 1	Sublimity Boulevard across from westbound ramp intersection & new intersection 1320 feet from interchange servicing all property access.	1,320	Sublimity Boulevard	0	4-6

**TABLE 4-10**  
**Access Management Alternatives Summary**

Alternative	Description	Access Standard (feet)	Deficient Access	Distance (feet)	IAMP Figure
Sublimity Alternative 2	Sublimity Boulevard across from westbound ramp intersection & private driveway access consolidated onto an internal road for driveways within 1000 feet of the interchange.	1,320	Sublimity Boulevard	0	4-7
		1,320	New right-in/right-out approach	550	
		1,320	Approach #13 (private)	700	
		1,320	New consolidated approach	1,000	
		1,320	Approach #14 (private)	1,100	
		1,320	Approach #1 (private)	1,250	
Sublimity Alternative 3	Sublimity Boulevard across from westbound ramp intersection, east parcels combined access, west parcels split into two combined accesses (one on Cascade, one on Sublimity).	1,320	Sublimity Boulevard	0	4-8
		1,320	New consolidated approach	1,100	
Preferred Sublimity Alternative	Sublimity Boulevard across from westbound ramp intersection, new intersection ~1620 feet north of interchange servicing all properties. Internal roadway connection to the existing Sublimity Boulevard termini.	1,320	Sublimity Boulevard	0	4-9

Insert Figures 4-1 through 4-9 (11x17)





# Interchange Area Management Plan

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## Selected Alternative and Findings

The preferred alternative package consists of a recommended access management plan as well as transportation improvement and traffic management recommendations.

Recommendations and associated findings are presented in this section.

## Access Management Plan

As part of the Sublimity IAMP, future access locations and public street connections were evaluated for properties along Cascade Highway. The intent of the Access Management Plan is to identify the location of driveways and internal circulation routes for properties whose accesses will need to be relocated to achieve the safety and mobility objectives of the Access Management Standards. The plan, as described in the following paragraphs, shall be applied by ODOT, Marion County, the City of Sublimity, and the City of Stayton in future land use decisions involving the properties located within the IAMP study area.

It should be noted that the strategies below mostly apply to areas of new development or redevelopment; existing accesses are allowed to remain as long as the land use does not change. As a result, access management is a long-term process in which the desired access spacing to a street slowly evolves over time as redevelopment occurs. It should also be kept in mind that parcels cannot be land-locked, and must have some way of accessing the public street system. This may mean allowing shorter access spacing than would otherwise be allowed.

Access management strategies for approaches located within the Interchange Access Management Limit are described in this section.

Figure 5-1 contains a detailed inventory of all properties and approaches in the Access Management Plan impact area, with short and medium/long-term actions described for each. Figure 5-2 depicts corresponding approaches and properties.

## Cascade Highway (West Side of Roadway, North of Oregon 22)

### Short-Term Access Actions

Existing private driveway approaches will continue to be allowed individual access to Cascade Highway. Access deviations will be requested for all of these private approaches.

Sublimity Boulevard will continue to access Cascade Highway. An access deviation will be requested. As part of IAMP physical improvements, a traffic signal will be installed at the Sublimity Boulevard/Cascade Highway intersection, directly across from the realigned Oregon 22 termini.

The City of Sublimity will adopt an Interchange Overlay zoning district in its Development Code and amend sections of Code language. The new overlay zone will prohibit development from occurring at the properties on this part of Cascade Highway without the presence of an alternate roadway to access. Proposed changes to the City of Sublimity's Development Code are provided as Appendix I.

#### **Medium/Long-Term Access Management**

Under the guidance of this IAMP, properties located on this part of Cascade Highway will take future access via the access backage road described in Section 4 of this report and illustrated on Figure 4-9. During the IAMP planning process, the Project Management Team (PMT) strongly considered whether this backage road should be constructed as a short-term improvement. The PMT concluded that the timing and precise route of this access road should be guided by the future commercial development of the properties.

The backage access road (and new driveways necessary to connect to this access road) will most likely be constructed as a condition of one or more commercial developments in the medium-to-long-term future.

### **Cascade Highway (West Side of Roadway, South of Oregon 22)**

#### **Short-Term Access Actions**

Golf Lane will continue to access Cascade Highway. An access deviation will be requested.

#### **Medium/Long-Term Access Management**

Under an existing Memorandum of Understanding (MOU) between the City of Stayton and Marion County, Golf Lane will be realigned at such time that the existing Golf Lane/Cascade Highway intersection warrants signalization or fails to meet Marion County standards for safety and/or operations. The realigned Golf Lane approach would intersect with Cascade Highway directly across from Whitney Street, approximately 470 feet south of its existing location.

The aforementioned MOU is provided as Appendix J.

### **Cascade Highway (East Side of Roadway, South of Oregon 22)**

#### **Short-Term Access Actions**

Whitney Street will continue to access Cascade Highway. An access deviation will be requested.

The Park-and-Ride lot will continue to be allowed access to Cascade Highway. An access deviation will be requested.

#### **Medium/Long-Term Access Management**

As part of Stayton TSP physical improvements, a traffic signal will be installed at the Whitney Street/Cascade Highway intersection.

## Cascade Highway (East Side of Roadway, North of Oregon 22)

### Short-Term Access Actions

Approach #13 (see Figure 4-2) will be closed and alternate access will be provided via Approach #14. ODOT will construct a frontage road extending from the driveway at Approach #13 to the driveway at Approach #14 to allow for this consolidation of driveways.

Approach #14 will continue to be allowed access to Cascade Highway. An access deviation will be requested.

ODOT will purchase access control along entire property road frontage of Tax Lot# 091W03A00100. This proposed line of access control purchase is depicted on Figure 5-2.

### Medium/Long-Term Access Management

Approach #14 will be closed and alternate access will be provided via a frontage road that will access Cascade Highway at a new intersection located directly across from the new backage access road described earlier.

### Access Management Deviations

In the short-term, IAMP actions reduce by one the number of approaches to Cascade Highway within the Interchange Access Management Limits. In the medium-to long-term, however, the actions performed as part of this IAMP will reduce the number of approaches by six. Under OAR 734-051-0135(5) the ODOT Region Access Management Engineer “shall require any deviation for an approach located in an interchange access management area as defined in the Oregon Highway Plan, to be evaluated over a 20-year horizon from the date of application and may approve a deviation for an approach located in an interchange access management area if... (b) The approach is consistent with an access management plan for an interchange that includes plans to combine or remove approaches resulting in a net reduction of approaches to the highway”.

Deviations identified in this IAMP are consistent with this statute.

Table 5-1 addresses all approach locations where access deviations will be required and provides a rationale for why the deviations should be granted. See Figure 4-2 for corresponding depiction of approach locations.

TABLE 5-1  
IAMP Access Deviations

Approach #	Tax Lot(s) Served	Deviation Request Rationale
1	091W03BA03300	As part of this IAMP, the City of Sublimity will be establishing an "Interchange Overlay" zone, encompassing all of these properties. This zone will prohibit development that increases vehicle trip generation onto Cascade Highway and will require future development of any of these properties to access onto a local backage road in the rear of the property. This action moves in the direction of ODOT Access Management Standards.
2	091W03BA03400	
3	091W03BA03700	The aforementioned future backage road was considered as a potential physical improvement to be created as part of this IAMP. However, it was concluded that the precise route and construction timing of this future backage road should be guided by the development of these properties. Therefore, a deviation should be

**TABLE 5-1**  
IAMP Access Deviations

Approach #	Tax Lot(s) Served	Deviation Request Rationale
4	091W03B00500	approved per OAR 734-051-0080(2), since these private accesses have no reasonable alternate access to their properties.
5	091W03B00700	These properties currently produce very few vehicle trips. Analysis performed for this IAMP concluded that the presence of these approaches is consistent with the safety factors listed under OAR 734-051-0080(9). These approaches have only a slight effect on Cascade Highway safety and a negligible effect on mobility. Therefore, a deviation should be approved per OAR 734-051-0135(1).
6	Sublimity Blvd.	The intersection of Sublimity Boulevard and Cascade Highway was aligned with the westbound ramp terminal in the original design of the interchange. This location was selected after a review of alternatives, all of which were determined to be infeasible. The location was consistent with the access management rules in effect at the time and the layout was approved by ODOT and FHWA through the adoption of the Environmental Assessment and Finding of No Significant Impact (FONSI).
8	Golf Lane	An existing Memorandum of Understanding (MOU) between the City of Stayton and Marion County calls for the realignment of Golf Lane at such time that Golf Lane warrants signalization or fails to meet Marion County standards for safety and/or operations. The realigned Golf Lane approach would intersect with Cascade Highway directly across from Whitney Street, approximately 470 feet south of its existing location. By relocating an existing access point further from the interchange ramp terminal, this action moves in the direction of ODOT Access Management Standards.  Analysis performed for this IAMP concluded that the presence of this approach is consistent with the safety factors listed under OAR 734-051-0080(9). Therefore, a deviation should be approved per OAR 734-051-0135(1).
9	Whitney Street	The 2004 traffic study done for the City of Stayton TSP revealed that this intersection operates at LOS A and LOS C, respectively, for the southbound left and westbound approach. Whitney Street is identified in an integral part of Stayton's circulation system.
10	091W03DB00300; 091W03DB00200	This park and ride access provides a carpool alternative, helping to decrease the number of vehicles using the interchange at peak periods, thereby improving operational and safety conditions - the overall objective of Access Management Standards. Park and Ride lots serve the multi-modal objectives of Goal 12. Alternate access to the park and ride lot is infeasible due to the existence of wetlands adjoining the lot.
14	091W03A00200; 091W03A00100	As part of this IAMP, Approach #13 will be closed and consolidated with Approach #14. Therefore, a deviation should be approved per OAR 734-051-0135(3)(b). Additionally, access control will be purchased along entire property road frontage of Tax Lot# 091W03A00100.

## Physical Improvement Recommendations

Based on the level of traffic demand associated with the proposed development in Stayton and Sublimity, specific improvements are required by the design year, 2025. In its current configuration, the interchange exit ramps and westbound entrance ramp would operate beyond capacity. In addition, all of the approaches to Cascade Highway would operate beyond their applicable mobility standards with the exception of Martin Drive which is restricted to a right-turn-in-right-turn-out access.

Implementing the proposed ODOT interchange improvements and the City of Stayton's preferred transportation plan would entail the following improvements within the interchange management area:

- Reconstruct the Oregon 22 entrance ramps to provide standard merge operations onto Oregon 22.
- Widen Cascade Highway from and including Sublimity Boulevard through the Shaff Road/Fern Ridge Road intersection.
- Realign Golf Lane across from Whitney Street.
- Signalize the Oregon 22 ramp termini - Sublimity Boulevard/Cascade Highway intersection (north of interchange).
- Signalize the Oregon 22 ramp termini/Cascade Highway intersection (south of intersection).
- Signalize the Whitney Street - Golf Lane/Cascade Highway intersection.

In addition to these improvements the following are recommended to accommodate the forecasted travel demand through the design year:

1. Coordinate traffic signal operations along Cascade Highway due to the close spacing of signalized intersections.
2. When traffic demand requires, install a right-turn pocket on the eastbound Oregon 22 exit ramp approach to Cascade Highway.
3. When traffic demand requires, install right-turn pockets on the Shaff Road/Fern Ridge Road approaches to Cascade Highway.

The incorporation of these infrastructure improvements would result in acceptable operations within the Sublimity IAMP area.

## Traffic Management Recommendations

A park-and-ride facility is located within the IAMP area. Currently the facility is not served by bus routes or formal carpool programs. Expansion of service to this facility is not currently planned, but could aid in managing traffic demand through the IAMP area.

Another inherent traffic management mechanism is the availability of alternate access to Stayton and Sublimity. An additional access point to the Cities of Stayton and Sublimity is provided at the Golf Club Road interchange to the west. Improvements to Golf Club Road are also programmed into the City of Stayton's TSP, thus providing an attractive alternative route to Stayton.

To a lesser extent, Fern Ridge Road and Santiam Street provide alternative access points at at-grade intersections along Oregon 22 to the east of the Sublimity Interchange. These locations, however, should be modified or eliminated both for access management and safety improvement along Oregon 22.

## Adoption and Implementation Process

Adoption and implementation of the Sublimity IAMP will occur at several levels of government. It is necessary for the City of Sublimity, the City of Stayton, and Marion County to amend their respective Transportation System Plans to incorporate the elements of the Sublimity IAMP. This amendment process will include Planning Commission/City Council hearings at the City level and Planning Commission/County Commission hearings at the County level. Following successful adoption at the City and County levels, the Sublimity IAMP will be presented to the OTC for review and approval.

ODOT IAMP adoption occurs when the OTC formally adopts the plan as an ODOT facility plan. Notwithstanding consultation with the OTC on preliminary recommendations, local government adoption should precede OTC adoption. Formal approval of the IAMP is required by the OTC prior to starting project construction.

### Implementation Authority

Development, adoption, and implementation of this IAMP are determined by regulatory authority. Local agency authority comes through state statutes, and city and county comprehensive plans and development codes. State of Oregon authority comes in the form of policy and administrative rules governing authority over federal and state systems, as granted through the following:

- State Agency Coordination Rule and Agreement (SAC 1990 – OAR 731-015) – The purpose of this rule is to define what ODOT actions are land use actions and how ODOT will meet its responsibilities for coordinating these activities with the statewide land use planning program, other state agencies, and local government.
- Transportation Planning Rule (OAR 660-012) – This rule is one of several statewide planning rules that provides protection of the long-term livability of Oregon’s communities for future generations. The rule requires multi-modal transportation plans to be coordinated with land use plans. In satisfying the goal, state and local governments must satisfy requirements that lead to implementation of a transportation system that functions consistent with the planned land uses.

Access Management Rule (OAR 734-051) – This rule applies to the location, construction, maintenance and use of approaches onto the state highway rights-of-way and properties under the jurisdiction of ODOT. These rules also govern closure of existing approaches, spacing standards, medians, deviations, appeal process, grants of access, and indentures of access.

### Implementation Steps and Responsibilities

#### City of Sublimity Actions:

- Adopt IAMP, through City ordinance, as a refinement element to City’s TSP and Comprehensive Plan. This ordinance is provided as Appendix K.
- Amend Development Code Chapter 2.103.05, through City ordinance, to support the creation of an Interchange Management Area Overlay Zone and IAMP access recommendations. This ordinance is provided as Appendix L.

- Amend Development Code, through City ordinance, to include a new chapter - Chapter 2.106. Chapter 2.106 will establish the creation of an Interchange Management Area Overlay Zone. This ordinance is provided as Appendix M.
- Amend Development Code Chapter 2.202.03, through City ordinance, to support the creation of an Interchange Management Area Overlay Zone and IAMP access recommendations. This ordinance is provided as Appendix N.
- Amend City's Zoning Map, through new City ordinance, to include the boundaries of the Interchange Management Area Overlay zone. This ordinance is provided as Appendix O. The proposed boundary of the Interchange Management Overlay zone is shown in Appendix P.

**City of Stayton Actions:**

- Adopt IAMP, through City ordinance, as a refinement element to City's TSP and Comprehensive Plan. This ordinance is provided as Appendix Q.

**Marion County Actions:**

- Adopt IAMP, through new County ordinance, as a refinement element to County's TSP and Comprehensive Plan. This ordinance is provided as Appendix R.

**Mid-Willamette Valley Council of Governments (MVCOG) Actions:**

- Provide comments and technical support as relevant.

**State/ODOT Actions:**

- OTC adoption of IAMP as a facility plan
- Develop and fund IAMP-identified transportation system improvements
- Close identified approaches as described in the IAMP
- Consolidate identified approaches as described in the IAMP
- Construct IAMP-identified transportation system improvements including installation of traffic signal and control devices
- Purchase access control along east side of Cascade Highway (north of interchange) from current point of access control northwards to encompass entirety of Interchange Access Management Limit area. This entails purchasing access rights from one private property owner (Tax Lot# 091 W03A00100).
- Participate and comment on local land development actions with the potential to affect the interchange

**Department of Land Conservation and Development Actions:**

- Acknowledge any TSP refinements made as part of IAMP implementation
- Review IAMP





Insert Figures 5-1 and 5-2 (11x17)

