



AGENDA
STAYTON HOMELESS TASK FORCE
Monday, September 11, 2023
Stayton Community Center
400 W. Virginia Street
Stayton, Oregon 97383

1. CALL TO ORDER 6:00 PM
2. Summary of outreach since last meeting to date
3. Initial staff suggestions on potential changes to camping ordinance
4. Review draft survey questions and provide feedback
5. Hear from service providers (bolded ones have confirmed, others have been invited)
 - a. **Recovery Outreach Community Center (ROCC)** - Melinda Sherrod and Melissa Wriighthouse
 - b. Be Bold Ministries
6. Public Comment
7. Next steps
8. Next meeting – October 9, 2023
9. ADJOURN 8:00 PM

The meeting location is accessible to persons with disabilities. A request for an interpreter for the hearing impaired or other accommodations for persons with disabilities should be made at least 48 hours prior to the meeting. If you require special accommodations, contact City Hall at (503) 769-3425.

CHAPTER 8.12

USE OF PUBLIC PARKS, PUBLIC PROPERTY AND WATERWAYS

SECTIONS

- 8.12.010 Definitions
- 8.12.020 Camping Permit
- 8.12.030 Park Hours
- 8.12.040 Prohibited Behavior in Public Parks and Facilities
- 8.12.050 Prohibiting Consumption of Alcoholic Beverages on Public Property
- 8.12.060 Exclusion of Persons from Parks and Public Facilities
- 8.12.070 Emergency Closure of Parks and Public Facilities
- 8.12.080 Violation: Penalty

8.12.010 DEFINITIONS

As used in this Chapter, the following mean:

1. **CAMP:** To set up or to remain in or at a campsite.
2. **CAMPSITE:** Any place where any bedding, sleeping bag, or other material used for bedding purposes, or any stove or fire is placed, established, or maintained for the purpose of maintaining a temporary place to stay, whether or not such place incorporates the use of any tent, lean-to, shack, or any other structure, or any vehicle or part thereof.
3. **CITY:** City of Stayton, Oregon
4. **DEVELOPED PARK:** The following areas are considered developed parks for the purposes of this chapter: Pioneer Park; Santiam Park; North Slope Park; Quail Run Park; Henry A. Porter Dog Park; Westown Park; Community Garden; Community Center Park; Riverfront Park; Neitling Park; Wildlife Meadows Park; and Mill Creek Park.
5. **PARK:** Real property owned, managed, or leased by the City of Stayton for recreational purposes, other than dedicated rights-of-way.
6. **PUBLIC FACILITY:** Any publicly owned structure or infrastructure used for the operation and maintenance of City functions. Facilities include, but are not limited to, Water and Wastewater treatment plants, City buildings, waterways, and public right of way.
7. **RECREATION VEHICLE:** A vacation trailer or other vehicular or portable unit which is either self-propelled, carried, or towed by a motor vehicle and which is intended for human occupancy and is designed for vacation or recreational purposes but not a permanent residence. Recreational vehicles also include travel trailers, motorhomes, campers, boats, boat trailers, snowmobiles, all-terrain vehicles (ATVs), and trailers designed primarily to carry ATVs or snowmobiles. Recreational vehicles do not include utility trailers or canopies.

8. **POWER CANAL a waterway (Reid Power Canal).** See Stayton Ditch.
9. **STAYTON DITCH a waterway, also known as POWER CANAL or REID POWER CANAL.** The Stayton Ditch is the waterway which flows west from the N. Santiam River dividing the Wilderness Area Park from the Riverfront Park in Stayton. The Stayton Ditch flows from the North Santiam River west to First Ave in Stayton, crossing First Ave flowing back into the N. Santiam River, as illustrated below in Exhibit A.
10. **SMOKING:** Any inhaling, exhaling, burning, or carrying any lighted cigar, cigarette, pipe, weed, plant or other tobacco or tobacco-like product or substance in any manner or any form.
11. **TOBACCO PRODUCT:** Any tobacco, cigarette, cigar, pipe tobacco, smokeless tobacco, chewing tobacco, or any other means of ingestion.
12. **TOBACCO USE:** Smoking, chewing or other ingestion of any tobacco product.

8.12.020 CAMPING ~~PERMIT~~

~~No person may camp in or upon a public facility city owned lot or parcel property at any time except within t with the following exceptions:~~

- ~~1. The following parking lots may be used for sleeping between the hours of X and Y X,:~~
 - ~~1) Parking lot at the corner of Florence and 2nd; and~~
 - ~~2) Parking lot at the corner of Florence and 3rd.~~

~~1. A camping permit within a developed park may be~~

~~2.~~

~~3. No person shall camp in or upon any developed park or under any bridge unless a permit is obtained for a special event from the Chief of Police or designated representative or by declaration of the Mayor in emergency circumstances. An application shall be filed with the City for each RV, tent, or campsite. The Chief of Police or designated representative may issue a permit to any person to park a recreational vehicle (RV) or to camp upon any developed park property. A permit issued under this section shall be issued when the Chief of Police or designated representative finds that the following criteria will be met:~~

~~4.~~

~~2. The Chief of Police or designated representative may issue a permit to any person to park a recreational vehicle (RV) or to camp upon any developed park property. A permit issued under this section shall be issued when the Chief of Police or designated representative finds that the following criteria will be met~~

- 1) The applicant has made arrangements for appropriate sanitary facilities and drinking water;
- 2) The proposed activity for which the permit is issued is not likely to disturb the peace and quiet of any person;

- 3) The proposed activity is unlikely to result in litter, trash, garbage, sewage, or other unsanitary material being placed or left on public property; and,
- 4) A permit shall not be issued for camping in a developed park unless it is in conjunction with another City approved event, such as a festival in the park and does not interfere with the needs of the City such as normal city services.
- 5) The permit maybe granted for up to ten days. A permit shall not be issued to the same applicant more than once in any thirty-day period.

8.12.030 PARK HOURS

Developed parks of the City shall be closed to access and use by the public between the hours of 10:00 p.m. and 6:00 a.m. unless a permit has been issued by the Chief of Police or designee [pursuant to 8.12.020.2](#) or a facility use permit has been issued by the City [pursuant to XXXXX](#).

8.12.040 PROHIBITED BEHAVIOR IN PUBLIC PARKS, PUBLIC PROPERTY, AND FACILITIES

1. No person shall make, assist in making, continue, or cause to be made any boisterous, disturbing, threatening, abusive, indecent, or obscene language or gestures; or unnecessary noise; or by any other act to breach the public peace; or annoy, disturb, injure, or endanger the comfort, repose, health, safety, welfare, or peace of others while in any park or public facility in accordance with the State Disorderly Conduct laws.
2. No person shall blow, spread, or place any nasal or other bodily discharge, or spit, urinate, or defecate on the floors, walls, partitions, furniture, fittings, or any portion of a public restroom located in any park, or in any place in a public restroom or public facility, excepting directly into the particular fixture provided for that purpose.
3. No person shall damage or do anything that will or could cause damage to the public parks, public property, waterways, and facilities.
4. No person shall use the City's recreational equipment and facilities for activities other than their intended or approved purpose or in a way that could cause damage to them.
5. Smoking of tobacco, marijuana, or any other substances including E-Cigarettes and use of smokeless tobacco is prohibited at any City-owned property, park and facilities. Smoking or vaping is prohibited outside the front street façade of any building in the area designated as Downtown in the Comprehensive Plan Map and properties on both sides of N. First Avenue between Water Street and Washington Street. Smoking is defined as inhaling, exhaling, breathing, or carrying any lighted cigar, cigarette, E-cigarette, vape pen, or other tobacco product in any manner or in any form.
6. Fires are not permitted except in designated fire rings or barbeque stands.
7. No person shall enter into, put anything into, or cause anything to end up into the waterway known as the Stayton Ditch.

8. No person shall swim, float, kayak, raft, boat, fish, wade, play in or participate in any similar recreation activity in the Stayton Ditch.
9. The Stayton Ditch may be accessed for official use such as by the City of Stayton, Santiam Water Control District, Stayton Fire District, or other governmental or public safety organizations.
- ~~10. Except as authorized by 8.12.020, where camping is permitted no person shall camp between the hours of 8 AM to 8 PM~~

8.12.050 PROHIBITING CONSUMPTION OF ALCOHOLIC BEVERAGES ON PUBLIC PROPERTY

No person shall drink or consume alcoholic beverages in or upon any public street or sidewalk, alley, public grounds, parks, City-owned facilities and properties, except when a permit for that purpose has been issued pursuant to this SMC or a business establishment has received OLCC approval for an outdoor eating area.

- a. Upon application to the City, the City Administrator, or designee may grant a revocable facility use permit to responsible persons or organizations for an event or activity at which alcoholic beverages may be served and consumed in City-owned facilities or on City property.
- b. The City Council shall adopt rules governing facility use permits by Resolution.
- c. The Stayton Police may issue an ordinance violation citation for violating the Facility Use Rules which also may include revoking the "Facility Use" permit.

8.12.060 EXCLUSION OF PERSONS FROM PARKS AND PUBLIC FACILITIES

1. If there is probable cause to believe that a person has violated the Stayton Municipal Code, Titles 6 or 8, 9, or Chapters 10.04, or 10.12, or any related state law, while in a public park or public facility, that person may be excluded from the park or public facility where the incident occurred for a period of not more than thirty (30) days in accordance with the following procedure:
 - a. Written notice shall be given to the person to be excluded from a park or public facility. The exclusion period shall take immediate effect.
 - b. The notice shall prominently specify the beginning and ending dates of the exclusion period.
 - c. The notice shall specify the location(s) they are excluded from which is based on the original offense location. The exclusion location shall only reflect the location of the original offense. For example: If the person commits a crime in the park they should only be excluded from the park(s) and not the Stayton Pool or the Community Center.

- d. The notice shall prominently display a trespass warning describing the potential consequences of unlawful behavior after receipt of an exclusion notice and for entering a park, public property or facility during the exclusion period.
- e. At any time within the exclusion period, a person having received a notice may apply in writing to the Chief of Police or designee for a temporary waiver from the exclusion for good reason shown. Good reason may include but not limited to such things as employment purposes, first amendment activities, a funeral or wedding. The Chief of Police will have 48 hours to make a decision on the waiver.
- f. The excluded individual may appeal the exclusion to the Stayton Municipal Court which shall hear the appeal at the next available Municipal Court hearing date. The Municipal Court may overturn the exclusion, agree with the exclusion or extend the exclusion. The Municipal Court decision is final. An exclusion is stayed during the time of the appeal.
- g. This Section shall not apply to City-owned properties with long term lease by a business organization, such as the movie theater or the Moose Lodge. Those properties are considered to be privately controlled.
- h. If a person is excluded from City business offices, reasonable accommodations will be made for legitimate City business to be conducted.

8.12.070 EMERGENCY CLOSURE OF PUBLIC PROPERTIES, PARKS, AND WATERWAYS

- 1. The Police Chief or designee may close a public property, park, waterway or part thereof, at any time by erecting barricades, signs, locking mechanisms or other appropriate measures prohibiting and barring access to any such public property, park, waterway or part thereof, at appropriate locations. Notice that any public property, park, waterway or part thereof, is closed shall be posted at appropriate locations during the period of such closure.
- 2. The Police Chief or designee may close any public property, park, waterway, or any part thereof, in accordance with this section, in the interest of public safety, health, and welfare in the event conditions exist in or near that premises which involve any of the following circumstances:
 - a. Life or properties appear to be endangered and other means cannot reasonably be utilized to eliminate the danger;
 - b. An overcrowding of persons or vehicles has occurred, impairing access of emergency assistance or emergency vehicles;
 - c. The subject premises or other property located near the premises reasonably appears to be endangered;
 - d. Persons making, assisting in making, continuing, or causing to be made any boisterous, disturbing, threatening, abusive, indecent, or obscene language or gestures, or unnecessary noise, or by any other act to breach the public peace; or

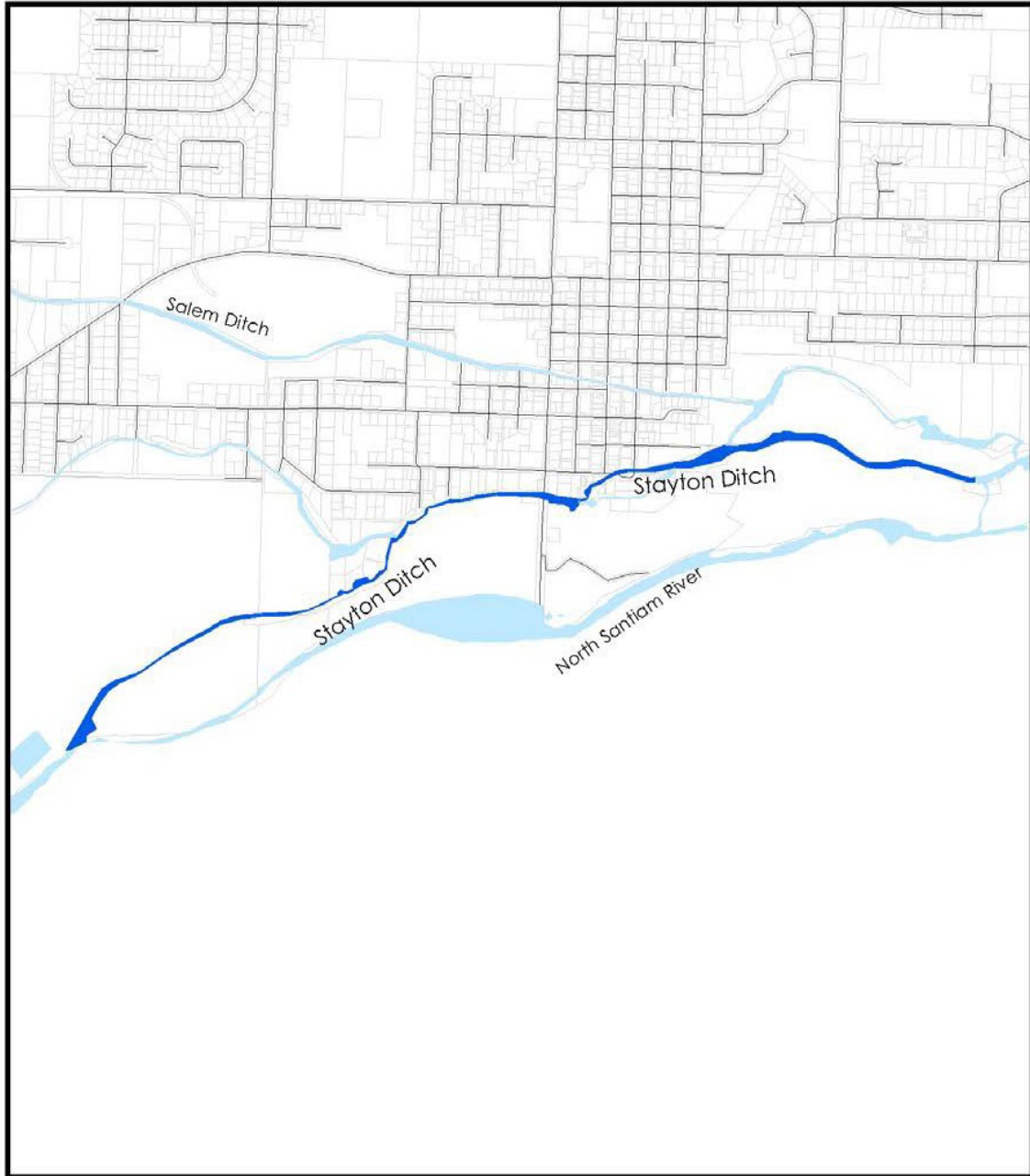
annoying, disturbing, injuring, or endangering the comfort, repose, health, safety, welfare, or peace of others in any park, public facility, or waterway and is of such consequence that cessation of the disturbance cannot otherwise be accomplished;

- e. A hazardous condition exists;
 - f. That violation(s) of criminal offenses or code is occurring and is caused by sufficient numbers of persons, or is of such consequence that cessation of the disturbance cannot otherwise be accomplished; or,
 - g. Other conditions exist such that the safety or protection of persons or property cannot reasonably be assured.
- 3. During the closure of a park, public premises or waterway, or portion thereof, in accordance with this chapter, it shall be unlawful for any person to enter upon the premises, or any part thereof, that has been closed, or to remain in the premises, or part thereof, after having been notified of the closure and having been requested to leave by an authorized authority.
 - 4. Such emergency closure shall not exceed 18 hours without the written approval of the City Administrator.

8.12.080 VIOLATION: PENALTY

- 1. A violation of a provision of this chapter is punishable by a fine approved by Stayton City Council Resolution.
- 2. In addition to the remedies and fees provided for in this Chapter, any person authorized to enforce the provisions of this chapter may issue an enforcement complaint, as defined in section 6.04.020, to any person found in violation of the provisions of this chapter.
- 3. If there is probable cause to believe a person has violated provisions of this Chapter, constituting a crime under Oregon Revised Statutes that person may be prosecuted accordingly, and if convicted, fined accordingly.

Exhibit A



Draft Survey for Homeless Task Force input and modification -9/1/23

Survey on Homelessness in Stayton

Recent state and federal constitutional law requires that any city or county law that regulates the acts of sitting, lying, sleeping or keeping warm and dry outdoors on public property that is open to the public must be objectively reasonable as to time, place and manner with regards to persons experiencing homelessness. For ease, this is referred to as “camping.” The City has completed an initial update to our camping Ordinance which went into effect August 17, 2023 and is looking at modifications to improve or refine those initial changes, based on public input that has been received. Answers will be summarized and provided to the Homeless Task Force and City Council as they consider modifications to the camping ordinance.

1. The City has completed an initial update to its camping ordinance, which prohibits camping in all parks and all public facilities, including sidewalks and right of ways. This leaves a handful of city owned properties on which camping remains allowed for people experiencing homelessness. Many of these locations are small and in residential areas. The City has heard concern expressed by residents in those areas. If we update the ordinance to change the locations where overnight camping is allowed, where would you support it? Check all that apply:
 - a. Any non-residential public property
 - b. Any public property as long it was more than X feet from a school
 - c. Any public property
 - d. Any public park as long it was more than X feet from a school
 - e. Any public park
 - f. Right of way or sidewalks in non-residential areas
 - g. Publicly owned parking lots

2. The current regulations limit camping between the hours of 8PM-8AM. This means that people must pack up their belongings and move off the site after 8AM. An alternative would be to limit the total number of hours someone can be camped in one location (24 or 48 hours for example) or have no limitation on the time someone can stay on public property. Which do you prefer? (Check one)
 - a. I support limiting the hours in a day camping is allowed (8PM-8AM for example)
 - b. I support the total number of hours in a given time period that camping is allowed (24 hours for example)
 - c. I do not support any time limitations
 - d. Other supported limits (please specify) _____

3. Managed camps versus unmanaged camps – Under the current approach, the City does not designate camp locations, only locations where overnight camping is prohibited (leaving others unrestricted.) If the City were to formally manage a homeless camp, it would provide resources and require staff to monitor and maintain the location which comes with associated, currently unbudgeted and unfunded, costs. Do you support the current approach or do you think that the City should provide managed camps?

- a. I support the current approach of not having managed camps for unhoused individuals
 - b. I support the City managing camps for unhoused individuals
 - c. I support the City advocating for another organization to manage camps for unhoused individuals
4. Car camping – Under the current approach, all cars are allowed only within park parking lots during park hours (not overnight) and may be parked on the street for up to 72 hours in one location. Please let us know your thoughts on this (check one)
- a. I support the current approach
 - b. I support allowing vehicles to park in public parking lots overnight with a maximum amount of time that they can stay in one spot
 - c. I support allowing vehicles to park in public parking lots overnight with no maximum amount of time that they can stay in one spot
 - d. I do not support allowing vehicles to park in public parking lots overnight but support changes to the amount of time cars are allowed to park on the street (note – this would apply to all vehicles not just those being slept in:
 - o Allow longer than 72 hours
 - o Require less than 72 hours
 - e. I support parking in another designated location. Please specify: _____
5. Do you reside in the Stayton City limits? Yes/No
- a. If yes, do you:
 - Own
 - Rent
 - Are you currently experiencing unsheltered homelessness
 - Other _____
 - b. If no: Do you reside in the surrounding Stayton Community? Yes/No
 - If yes, where do you live?
6. Are you a business owner in Stayton?
7. Please provide any additional comments: _____